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AUSTIN H. CARR, Editor, 10 Adelaide Street East, Toronto

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(The opinions expressed in articles in The Canadian Chartered Accountant are the opinions of the writers of the articles and are not necessarily endorsed by the Association.)

Editorial Comment

Third Published Index The Editorial Committee brings to its readers this month the third index prepared in connection with The Canadian Chartered Accountant, the other two having been published in 1931 and 1935. It includes the contents of all the

numbers of this Magazine published between July 1935 and June 1939—volumes twenty-seven to thirty-four—and in addition a list of contributors for this period. As might be expected in a publication such as this, there are particulars on current topics which in time lose their significance. A perusal of the index however shows that in these forty-eight numbers of the Magazine there have been published numerous articles on accounting, economics, finance and taxation which, with the summaries of court judgments on matters of professional interest to members, form an accumulation of valuable material for the library of the accountant.

Provision in Will to Pay Income Tax An interesting conflict of views was disclosed in a motion brought before the supreme court of Ontario for construction of the will of the late Sir Albert Edward Kemp. In commenting on the judgment, the editor of the *Dominion*

Law Reports points out that it is the first Canadian case upon the question.

The testator directed his executors to maintain his residence property for the benefit of his widow and to pay her a fixed sum monthly for expenses of maintenance of the houses and buildings. He also directed that the provision for his wife should be a first charge upon his estate and that any succession duties and all income taxes which might be payable in respect of the provision in question for his wife

should be paid out of his estate by his trustees.

Lady Kemp was in receipt of other substantial income from the estate and had also both before and after the death of the testator an independent income from other sources, with the result that the additional income deemed to be received by her by reason of the provision in the will with respect to the residence property and the maintenance thereof increased the rate at which the higher portion of her income was taxed. It was contended on Lady Kemp's behalf that that portion of her taxable income derived by virtue of the provision in question should bear the highest rate of taxation applicable to any part of her income, and the single judge, before whom the application was first brought, gave effect to her contention. The court of appeal by judgment rendered on 27th March 1939 reversed this ruling however, holding that, as a separate levy was not made by the Income War Tax Act in respect of the several component parts of the taxable income, no distinguishable part of her income tax was computed upon that part of her income deemed to be received by virtue of the particular provision in the will. Accordingly, the principle adopted in England was followed, namely, to take a proportionate part of every dollar of the tax as payable in respect of each particular part of the income.

There was a further difficulty. The income tax paid by the trustees for Lady Kemp was deemed by the *Income War Tax Act* to be additional income received by Lady Kemp and, therefore, tax would be payable with respect to it. The court of appeal reversed the judgment of first instance, holding that it was impossible to read the words, "all income taxes which may be payable in respect of the said above provisions for my wife," as including an additional benefit not within the provisions of the clause giving Lady Kemp the use of the house and the maintenance thereof. In other words, the income tax payable on this additional

income was not to be borne by the estate.

Accounting Practice and Legislation

It may be said that the provisions of the Dominion companies' act and of the companies' acts of the Provinces as to the form in which accounts shall be presented and concerning auditors and their duties represent only mini-

mum requirements in those respects. To the practising accountant the reason is obvious. Because of the very nature of his work, legal requirements must lag far behind the professional standards of the public accountant.

In a memorandum submitted some time ago to the senate committee on banking and currency in the United States. George O. May, one of the distinguished members of our profession, explained the lack of statutory enactments in this respect, and his observations should help members to make this clear to the layman. The committee was at the time considering a provision of the securities exchange bill which was to confer on a regulatory body not only the power to prescribe the form in which accounts of corporations shall be presented but also how profits shall be computed. "I have stated, and it cannot be too often repeated," he said in opposing the provision, "that accounts necessarily represent the result of the application of appropriate accounting principles and judgments to facts. Upon the soundness of the judgment employed first in choosing and then in applying the guiding principles depends the value of the resulting accounts. Sound judgment can be based only on intimate knowledge and ample experience, and its exercise should be attended with responsibility . . . The idea that uniformity can be attained and the exercise of discretion rendered unnecessary by rules, however detailed, is entirely illusory. . . Uniformity necessarily means a uniformly low standard indeed, laws can do no more than lay down minimum standards; higher standards can come only as the result of the recognition of ethical and moral obligations."*

From this memorandum and from many other references in Mr. May's book the inquiring member today is given a glimpse of steps in accounting development of profound interest. One of the regrets of our Editorial Committee is that few, if any, of the older members of the profession in Canada have taken the time or shown the inclination to record in our Magazine for permanent reference an account

^{*}George O. May, Twenty-five Years of Accounting Responsibility, Vol. II, page 110.

JUNE, 1939.

of events and experiences which have turned out to be milestones in the history of our profession. Out of long lines of events, fresh in the memory of those of mature years, standards of practice have developed and precedents have been established, the history of which will be a closed book unless written before those taking part in such events have passed from the scene.

Much as this particular lack may be regretted we have reason to feel gratified in other respects. There is now in course of preparation a history of the provincial Institutes by a committee of each Institute which when completed will be a valuable addition to our reference library. There have been, moreover, events and happenings contributing to our professional development of which there is a permanent record. Reference books on the subjects of accounting and auditing cite a score or more judgments of the courts in this and other countries respecting auditors and their duties and responsibilities. By the publication in full of the judgments in such cases the profession receives an undoubted benefit inasmuch as the facts are instructive and the judgments themselves serve not only in some degree to supplement the accounting and auditing provisions of companies' acts, but also to impress still further upon the auditor the need of circumspection in the performance of his duties.

And there is a source—and a very important one—that must not be overlooked. In addition Report on to the findings of the courts there are the re-Auditing ports of special committees of our profession Procedure and the pronouncements of public bodies or commissions on questions within the field of the accountant, all of which are publicly recorded. Because our profession in Canada draws from the experiences of public accountants of other countries and because of the growing application of universal accounting rules and conventions, we wish to draw the attention of our readers to two reports or findings which have been released by important bodies in the United States within the past month or so.

The first is on the subject of auditing, and we hereby acknowledge the kind permission of the American Institute of Accountants to publish in this issue the report of its special committee on auditing and procedure adopted by the Institute on 9th May last. The disclosures in recent months

of conditions existing in exceptional cases in that country have prompted the profession there to examine more critically accounting procedures, and this report is a statement of the best practice for the future in regard to such matters as the examination of inventories, the examination of receivables, the appointment of independent professional accountants and the form of the public accountant's report. The report of the committee speaks for itself and we feel sure will be read with great interest by Canadian accountants.

The Interstate
Hosiery Case

The second reference is to the recent findings and opinion of the Securities and Exchange Commission of the United States in the matter of Interstate Hosiery Mills* and are worthy the attention of all members of the profession.

The case is an unusual one and was a proceeding under the Securities Exchange Act commenced by an order alleging that the Commission had reason to believe that the financial statements filed by this company with the Commission for the years 1934, 1935 and 1936 were false and misleading. Following a public hearing the examiner found that the statements were false as charged and that both the registrant and the public accountants who had prepared and certified the financial statements were at fault. According to the examiner's findings the annual financial reports of the company "included an overstatement of 'gross profit on sales' in each year covered by the statements and a resulting cumulative overstatement of the balance-sheet figures for cash, accounts receivable, inventory and surplus." These annual reports containing the overstatements were certified by Homes and Davis, a firm of certified public accountants, and the falsifications were brought about strange as it may sound—by arbitrary changes made by the supervising senior accountant on the staff of this firm. There was no evidence of complicity in the falsification by any employee of the hosiery company or by any partner of the public accounting firm, and the motive of the senior accountant for this misconduct, observes The Journal of Accountancy, remains mysterious—a mental aberration is the only explanation that has been forthcoming.

^{*}A complete report of the findings of the Commission is published at pages 321-332 of *The Journal of Accountancy*, May 1939, the publishers' address of which is 13 East 41st Street, New York City.

Responsibilities of Management

We shall not give all the details of the case as they may be read in the reference libof Auditors and raries of the Provincial Institutes. The two main issues in the Commission's report to which we wish to draw attention

were whether the accounting firm had exercised due care in reviewing the work of their employee, and whether the management of the corporation should have discovered errors in its financial reports. On the first point the Commission states as follows:

We think it is self-evident that the review upon which an accounting firm assumes responsibility for work done by subordinates must be more than a series of perfunctory questions as to the performance of particular items in an audit program. Nor should explanations of unusual items be accepted by a reviewer without support in detail from the working papers. As a matter of principle, a review should, it seems to us, be designed with two objectives in mind: first, to insure the integration of the original work papers with the financial statements; second, a searching analysis of the ultimate facts developed in the course of the actual audit. An adequate review with the first purpose in mind should serve not only to disclose intentional or accidental misstatements, but should also serve as a method of internal check and control on the work of the firm's subordinates. This branch of the review, it seems to us, need not necessarily be carried out by a partner, but should at least be done by one well versed in the procedures adopted by the firm and in the general principles and terminology of auditing and accounting. If not a partner of the firm, such review should, in our opinion, be made by persons who are independent of those actually performing or supervising the audit work, as well as of those who prepared the draft of the financial statements. The second branch of the review is designed to enable the accounting firm to interpret intelligently the figures it has obtained and to which it is to certify. This part of the review should, it seems to us, be made by a person, preferably a partner, qualified by his knowledge of sound accounting principles and his familiarity with the accounting phases of the industry and the more important problems of the particular company. In this manner the facts ascertained by competent employees can be subjected to the independent and broader judgment of a more experienced person who can, by searching inquiry of the supervisor or senior and by examination of significant items in the work papers and schedules, reach an informed judgment both as to the adequacy of the audit work done and as to the integrity and clarity of the financial statements themselves. We are

satisfied that a review along these lines would have exposed the irregularities in this case.

The Commission also adds that "if an accountant is permitted to do original work, the whole purpose of the audit is lost."

On the second issue, the Commission gave as its opinion:

The duty to compare the Homes & Davis reports with the internal reports follows not only from the obligation to test the accuracy of the latter, but also from the obligation of the management to use all available means of assuring the correctness of its public financial statements. It is of course true that Homes & Davis were employed to check upon the internal employees, not vice versa; yet until all inconsistencies between the reports received from these two sources were satisfactorily explained, both sets of data were open to question.

Interstate's brief makes much of the confidence which the management "reasonably" reposed in Homes & Davis. The fundamental and primary responsibility for the accuracy of the information filed with the Commission and disseminated among the investors rests upon management. Management does not discharge its obligations in this respect by the employment of independent public accountants however reputable. Accountants' certificates are required not as a substitute for management's accounting of its stewardship, but as a check upon that accounting. In our opinion, the conduct of Interstate's management in respect of information which was to be the basis of reports submitted to stockholders and to the New York Curb Exchange and the Commission indicated a complete abdication of responsibility. They brought to bear upon the figures presented by their auditors no judgment of their own, no test from their independent acquaintance with the company's affairs, none of the purposeful skepticism which every author of a public financial statement should direct at his material.

Form of Published Accounts We have the privilege of bringing to readers this month the interesting and helpful suggestions of Mr. Russell Kettle, F.C.A., on the form of published accounts. The subject of his lecture is one that engages the attention of our

members every time they are called upon to add their reports to the audited balance sheets of their clients. The old contention of directors that a minimum of information in the annual published accounts is desirable in that it prevents competitors learning too much about their com-

pany's affairs is gradually losing weight. "The objective of the published accounts," as Mr. Kettle puts it, "is to provide within short compass effective means of enabling the shareholders clearly to assess and thus form an opinion upon the financial position and results and not to satisfy each and every inquiry on the part of individual members." As the Editorial Committee expects to receive requests from time to time for a copy of the lecture, a number of offprints is being made.

THE ACCOUNTS AND AUDIT OF A FIRE INSURANCE COMPANY

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IN THE following article, there is no attempt to lay down a complete plan of the accounts, but rather to discuss briefly some of the items peculiar to a fire insurance company, and to indicate an audit procedure for their verification. Moreover the article will be confined to a consideration of a company operating under Dominion charter, subject to the Canadian and British Insurance Companies Act, 1932, and carrying on the business of fire insurance only.

Revenues

(a) New Business—As applications are received from the agencies, they are passed to the underwriting department for approval. Here the application is scrutinized for rating, premium, classification, insurable interest, total amount of insurance, past history, etc., and when approved is passed on to the accounting department for numbering and entry in the Premium or Policy register. This procedure may be slightly altered to provide for "recording" agencies that write their own policies in the field and forward to head office a duplicate application. The Premium record is the counterpart of the sales recapitulation in the ordinary industrial or commercial firm. In view of the great volume of detail work involved and the necessity of keeping an accurate record of premiums and amounts of insurance written as between one-, two- and three-year plans and as between business written in each province, this book may best be written by a bookkeeping machine. As the application has already passed through the commissions department and has the agent's commission clearly marked on it, the machine operator records the policy number, name of insured, location, amount, premium and commission. In one operation of the machine, the premium register is written, the debit to the agent's account for the premium and the credit for the commission is posted, and the statement of the agent's account which is mailed to him at the end of each month is prepared. Another very satisfactory method is that whereby the machine operator, in the one operation, prepares a set of cards, one of which when filed

by drawers and withdrawn upon payment, forms the agent's ledger.

- (b) Renewals and Endorsements—From the card files of insurance in force, cards are withdrawn usually two to three months in advance of expiry date. The practice among companies varies as to how often they extend the period of the policy, but in all cases they renew by certificate in each of the intervening years. Numbered renewal receipts should be prepared in duplicate and entered in the premium register in the same manner as a new policy, which is in the effective month. Endorsements calling for additional premium to be paid by the assured may be treated in a similar manner.
- (c) Reinsurance Ceded by other Companies—It is the practice of fire insurance companies to have reinsurance agreements with other companies whereby they accept automatically all reinsurance offered, provided the other company has accepted the risk. Once each month, the ceding company furnishes to the company assuming, a bordereaux which shows the detail of each risk. Individual certificates are issued to the ceding company, but as the whole premium will be collected from the ceding company, the bordereaux is entered in the premium register for the total amount. Thus, the agency ledger contains an account for each ceding company just as if that company were an agent, which in fact it is.

When (a), (b) and (c) above are recorded and totalled for the month the columns so totalled form the basis for the general ledger posting

Dr. Agents' ledger control (Gross premiums less commissions)

Dr. Commissions

Cr. Gross premium income

From the standpoint of audit, (a), (b) and (c) above present a problem more tedious than difficult. Provided a proper internal check, the auditor can satisfy himself as to the premium income by random tests. Groups of new applications should be checked to the premium register for number, premium and commission. Special attention should be given to the calculation of commissions to determine that such are in agreement with the agent's contract. The company's regulations as to maximum amounts accepted on

individual risks should be known, and policies issued in excess of this amount should be checked for reinsurance. (See paragraph (b) under Expenditures). Duplicate copies of renewal certificates issued may be checked in the same manner by accounting for numbers, calculating agent's commission on the renewal basis, and as before, if the risk exceeds the maximum of the company, by seeing that reinsurance is placed for the balance. The reinsurance bordereaux from the ceding company represents an original invoice and requires no further check than seeing that it is properly recorded in the premium register. This check, however, should be supplemented from time to time by a test of the duplicate numbered copies of the reinsurance certificates issued to the ceding companies.

(d) Cancellations and Rebates — Cancellation may be at either the request of the assured or of the company. If of the assured the policy or renewal receipt for the unexpired portion of the contract must be returned. If at request of the company, registered notice of cancellation must be given and the evidence of this notice should be attached to the application which will be filed in numerical order. These are listed in a rebates and cancellations book which is simply the reverse of the premium register showing the "in force" amount and the premium involved, in addition to the cash return premium and the return commission. The totals of this record for the month will be posted as follows:

Dr. Rebates

Cr. Commissions

Cr. Agent's ledger (Gross rebates, less commissions)

Expenditures

(a) Claims—The accounting involved in recording the claims on the company is very simple. The cheque register should contain columns for both claims and adjustment expense so that these two items will be segregated. Claim papers, such as the company's proof of loss form, the adjuster's report, the report to the provincial fire marshal and other correspondence constitute the claim file which is used as a voucher by the auditor. However, the auditor's work on the claims does not end when he has vouched them. All claims under contracts which have been reinsured represent an item of income, and the amount to be recovered

from other companies should be closely checked to see that it is received. The total of such amounts should be charged to an account in the general ledger "Amounts due from reinsuring companies on losses paid" and receipts credited so that control is achieved. The auditor should also see that no reinsurance is overlooked. A group of the larger claims should be checked back to the applications to see that all reinsurance has been reported on the claim voucher. At the end of each fiscal period, every company is faced with the problem of setting up a reserve for unsettled and unreported claims. No definite rules can be laid down but a very close estimate can be made from the reported claims, combined with past experience on volume of claims. In practice it is found that owing to the rapidity with which claims are reported by the middle of the following month all claims pertaining to the period in question will be known. The share of the unsettled claims of reinsuring companies should be considered and treated as an asset.

(b) Reinsurance Expense—A considerable item of expense to any company is the cost of reinsuring itself against unduly large losses. As mentioned previously, the company usually enters into reinsurance agreements with other companies to take care of their excess risks. The auditor should inspect the reinsurance agreement and see that the company follows it and does not leave itself open to unduly heavy losses. On the issuance of new or renewal contracts for larger amounts than it is the company's policy to insure, individual certificates are made out for each risk reinsured. These are listed on a bordereaux each month and forwarded to the reinsuring company. The bordereaux to all companies when listed in a suitable record form the basis for the entry.

Dr. Reinsurance premiums

Cr. Commissions

Cr. Unpaid reinsurance premiums

Cancellations of reinsurance may be listed at the same time and combined with the ceded listing to form a net entry. Payments of premiums (net) to the reinsuring companies will be made once monthly and charged to the unpaid reinsurance premiums account, thus cancelling the liability set up. The audit of the reinsurance bordereaux will involve work as suggested in paragraph (c) under Revenues.

(c) Taxes—Insurance companies operating under Dominion registry are required to pay not only federal taxes, but provincial taxes in each jurisdiction in which they operate. Briefly these taxes may be outlined as follows, but for exact details reference should be made to the respective statutes.

In the majority of jurisdictions the taxes are levied as a percentage of (a) gross premiums written in that jurisdiction, less cancellations, rebates, and reinsurance premiums paid, and (b) a fire marshal's tax levied on the net fire business written in that jurisdiction.

Federal: 1% of (a);

Prince Edward Island: A flat amount of \$225.00 per annum if the head office of the company is outside the province and \$100.00 if the head office is inside the province;

Nova Scotia: $2\frac{1}{2}$ % of (a) with a minimum of \$100.00, and $\frac{1}{2}$ % of (b);

New Brunswick: 3% of (a) with a minimum of \$150.00, and $\frac{1}{2}\%$ of (b);

Quebec: 1% of (a) with a minimum of \$250.00, and $\frac{1}{4}\%$ of (b);

Ontario: $1\frac{2}{3}\%$ of (a), and $\frac{1}{3}\%$ of (b); Manitoba: 3% of (a), and $\frac{1}{3}\%$ of (b);

Saskatchewan: Graduated scale of 1% to 2% on (a) plus 50% of the tax with a minimum of \$100.00 for companies whose capital does not exceed \$100,000.00, otherwise a minimum of \$175.00, and $\frac{1}{3}\%$ of (b);

Alberta: 2% plus 10% of tax on (a), and $\frac{1}{3}$ % of (b); British Columbia: $\frac{21}{4}$ % on (a), and $\frac{1}{3}$ % on (b).

In addition to the above, there are levied provincial license fees varying from \$200.00 to \$600.00. From the above it may be seen why it is necessary to keep subsidiary records classifying each policy between jurisdictions.

Returns

According to section 65 of the Canadian and British Insurance Companies Act, not later than March 1st in each year, all companies registered thereunder must file a statement of affairs as of the 31st day of December, in such form as may be determined by the Minister of Finance. It would

serve no purpose to list in detail the items contained in the report prescribed but brief comment is made here on a few of them.

(a) Real Estate—The item of real estate may be divided into two groups, the first being that of real estate held for the company's own use. Treatment of this item seems to vary widely and to the auditor accustomed to involved depreciation schedules and income tax regulations, provides a refreshing respite. The return simply calls for real estate to be valued at book value and section 71 of the Act makes provision for companies that overvalue their holdings. As a result, although some companies may follow a cost less depreciation basis, a great many reduce the value of their real estate holdings through surplus to a nominal figure much below its true value.

The other group consisting of real estate acquired through foreclosure of mortgages and held for sale is usually carried at cost, unless of course such figure is in excess of any possible recovery, in which case a reserve should be set up.

(b) Investments—Owing to the fact that all insurance companies have on hand at all times surplus funds, a portion of which is in the nature of a trust, consisting of unearned premiums and reserves for the protection of policyholders, their investment policy is necessarily restricted by statute. Section 60 of the federal Act specifies in what securities insurance companies may invest their funds, and should be very familiar to the auditor. Unauthorized securities are not allowed as an asset in the balance sheet. For full details the above mentioned section of the Act should be consulted.

In view of the large volume of investments held by all insurance companies and the fact that they are for the most part held till maturity, it is customary, and from an accounting standpoint necessary, to amortize the values at which they are carried on the books. Each new investment will be represented by a card or page in the investment ledger, and amortization tables should be made up or secured from the vendor. It is here suggested that the most practical treatment of the amortization table showing the division of each interest receipt between interest and principal, is to enter it immediately on the ledger card or page for

the life of the security. Then as each payment of interest is received through the cash book, the credit to interest and the debit or credit to investment account can be determined by reference to the above mentioned ledger sheet. The increasing or decreasing book values of the investment are also listed on the same line, so that the posting of the investment ledger simply entails the entry of a cash book folio. To illustrate:

	(1)		(2)	Cash	(3)	(4)	(5)	(6)
In	teres	t Due	Amount			Principa		Par
				Folio			Value	Value
							\$10,500	\$10,000
Feb.	1st,	1938	\$500	2	\$400	\$100	10,400	
Feb.	1st.	1939	500	5	395	105	10.295	

Columns (3), (4), and (5) may be written up at the time of purchase. The above treatment has also an advantage to the auditor. Once it is seen that the amortization table is properly entered on the investment ledger, verification of the correct amortization figures simply involves calling

the posting from the cash book to that ledger.

The valuation of investments by insurance companies is prescribed by the Act in section 67 where it states that in the annual statement required to be deposited with the department of insurance the bonds, debentures, and stocks shall be valued at market values but, when in the opinion of the Minister market values are depressed, he may authorize the use of values in excess of said market values. It should be noted that the statement calls for book values of bonds, debentures, and stocks, but from the total gross assets is deducted or added an amount sufficient to bring those values to market values. In the company's own statement for publication it is not suggested that this practice be followed. Where book values are below market values. the securities should be shown at book value with a notation of the market value. Where book values are above market values, investment reserves sufficient to reduce the book value to market value should be established and be deducted from the asset to which the reserve pertains. That is to say, the accepted accounting practice should be followed, e.g.

Bonds and debentures at book

\$11,000.00

- (c) Agent's Balances—Although the Act governing companies operating under Dominion registry does not so state, the auditor should confirm all balances due from agents by sending out the usual form of verification, asking to be advised of any differences. For balance sheet purposes, balances owing for a period in excess of ninety days are an unadmitted asset.
- (d) Unadmitted Assets—Both the federal and provincial departments of insurance do not allow certain types of assets to be included in arriving at the surplus of the company. This type includes office furniture and fixtures, plans and maps, agents balances over ninety days, unauthorized investments and other sundry assets, which must be included in the unadmitted assets section of the balance sheet.
- (e) Reserve of Unearned Premiums—At the termination of each accounting period, every fire insurance company has a liability under contracts which extend into the future. For this reason, it is necessary to calculate the reserve of unearned premiums, and in calculating this reserve all business written in any year is treated as though it had been written on July 1st. Accurate records of business written and cancellations classified as between one-, two- and three-year business must be available. For example, in calculating the reserve at 31st December 1938:

Premiu Writter	8								Term	Unearned Portion
1938		 						1	year	1/2
1938								2	years	3/4
1938								3	years	5/6
1937								1	year	Nil
									years	1/4
									years	1/2

Where the total unearned premiums have been determined, the Act states that 80% of this figure shall be the reserve held. The 20% remaining is considered to be the company's commission, should it be necessary to reinsure all the outstanding contracts. In verifying the above calculation, the auditor must accept the unaudited subsidiary records of the company but by reference to the unearned premiums as they appeared in the calculation of a year previous, and by tying up the figures of new business and cancellations with the general ledger accounts, he can satisfy himself as to

their accuracy. If desired, greater accuracy may be had by calculating on a monthly basis.

The Auditor's Certificate

For companies operating under Ontario registry, the auditor's certificate is specified by section 318(a) of the Ontario Companies Act. However, for companies operating under Dominion registry, no particular form of certificate is required by statute, but reference is usually made to the fact that the calculation of the reserve of unearned premiums is in accord with the provisions of the Insurance Act.

In conclusion, two interesting and unusual sections of the Act deserve comment. Section 99 provides that every company must at all times maintain assets allowable under the Act to a value of at least 15% in excess of the unearned premium upon all its outstanding unmatured policies calculated pro rata for the time unexpired, together with the amount of matured claims and all its other liabilities of every kind. It should be noted that the Act states unearned premiums and not the 80% reserve figure, and that in calculating the assets the amount of investments in the shares of any other company transacting the business of insurance are excluded. The penalty for non compliance is cancellation of the company's certificate of registry at the discretion of the Treasury Board. It is also interesting to note that in addition to the usual company provision that no dividends shall be paid which will impair the capital, dividends shall not be declared which will reduce the assets below the above mentioned 15% or while the assets are below that figure.

Section 101 of the Act defines surplus as the excess of assets over the paid-up capital and liabilities and provides that until the surplus equals the liability in respect of all outstanding unmatured policies not reinsured, the company shall at the end of each year appropriate to surplus at least 25% of the profits of that year.

If the above article has thrown light, no matter how dimly, on some of the unusual features encountered in the audit of a fire insurance company, the writer feels that his purpose has been achieved.

A FEW REMARKS ON BALANCE SHEETS AND PROFIT AND LOSS ACCOUNTS*

By Russell Kettle, F.C.A., London, England

WHAT a difference there is between listening to a speaker who expresses himself clearly and in logical sequence and to one who roams around his subject without any regard whatever for the order or method of his remarks. Both may be knowledgeable. But whereas one can lead his audience step by step to understand the facts he narrates and the conclusions to be drawn from them, the other only succeeds in giving a confused and often misleading idea of what he intends to convey.

The accounts submitted to shareholders, often with only an attenuated report of the directors, constitute the board's annual financial review for the information of their constituents, and the only means by which a large number of shareholders unable to attend the general meeting are able to follow the fortunes of their company. In spite of the improvement which has taken place in recent years in the form and substance of annual accounts, boards of directors can still be divided into the two classes of speakers to whom I have referred. I want you to look at the two specimen annual accounts in your hands. Both purport to represent the same financial position and results—the one (Appendix A) drawn up without any regard for clarity and order and the other (Appendix B) prepared to present an intelligible and easily understandable state of affairs. The directors who sign the first balance sheet-Messrs. U. N. Tidy and N. O. Changes—appear to possess the demerits of their names: to them change appears to be abhorrent and they seem to want to escape criticism by confusing the minds of the shareholders. However, two recently appointed directors-Messrs. V. Clear and U. P. T. O. Date-feel that the shareholders, whose capital they administer and to whom they are responsible, are entitled to more consideration: they have therefore insisted upon the accounts being re-

^{*}A paper read before the Chartered Accountant Students' Society of London on 22nd March 1939 and reprinted from *The Accountant* (England) by courtesy of the proprietors, Messrs. Gee & Company (Publishers) Ltd.

vised, on the lines recommended by their auditors, of course, with the result shown in Appendix B.

In your examinations when preparing a balance sheet and profit and loss account to satisfy the inquiries of the examiner, you should remember that his mind, and the marks he gives, will be influenced in favour of the candidate who shows initiative and imagination in the form and grouping of the various items. A balance sheet should not be merely a mechanical summary of the balances on the books; it should be an intelligible summary to justify fully the view that it exhibits a true and correct view of the state of affairs. Of course, in practice it is not the duty of the auditor to prepare the accounts, and if they comply with the requirements of the law he cannot necessarily say they are not true and correct solely on the ground that their compilation is in unsatisfactory form or that certain desirable amplifications are omitted. But he can, and should, suggest improvements to the board.

Common Deficiences in Form of Published Accounts

Now in the accounts which I submit in Appendix A the narrative and the way in which various classes of assets and liabilities appear are actually based upon their treatment in a selection of accounts which are published. The accounts so compiled are open to the following criticisms:—

- (a) They are cramped and printed in a cumbersome form, i.e. folded once in book form and again twice in the opposite way, necessitating concertina-like operations to disclose the accounts. You must all have heard the rustle of this performance at shareholders' meetings.
- (b) The printing is poor, the same thickness of type being used throughout, thus failing to clarify and distinguish the main headings from their subsidiary narrative.
- (c) No grouping of items is attempted, with the result that shareholders who take an intelligent interest must get out paper and pencil to ascertain the total of the fixed assets, the aggregate amount of the current assets and of the liabilities, the total accumulated reserves and the profit for the year
- (d) When dealing with figures of any size shillings and pence are of no practical importance and their

omission gives more space and adds to clarity: the intimation "adjusted to nearest £" printed in quite a number of accounts seems to me to denote an over-cautious mind. In this connection the chairman's review of the accounts is often considerably lengthened by stating in extenso the figures down to the last penny, e.g. "Debtors amount to five hundred and forty-one thousand nine hundred and seventy-two pounds four shillings and two pence" instead of "Debtors total five hundred and fortytwo thousand pounds." Further, shareholders are not interested in technical accounting terms and the mysterious hieroglyphics "Dr.," "Cr.," "To" and "By" add nothing to their appreciation of accounts and are better left out. The headings "Capital and Liabilities" and "Property and Assets" rarely cover all the items appearing on each side of a balance sheet-for example, "Depreciation Reserve" or "Preliminary Expenses" — and seem to be redundant.

(e) No comparative figures are given of the previous year. The intelligent shareholder is thus forced to bring with him to the meeting the previous year's accounts or to write in his own comparative figures. This is in fact usually done on the chairman's copy by the secretary. May I interpose here to say that some of the more enlightened public companies furnish as an annexe to their annual accounts certain financial data covering a period of years. I have included a pro forma example of such a record as Appendix C to the model accounts, which enables a shareholder not merely to see the financial position and results of his company for the current and past year, but its financial history and progress over a period. The submission of this financial record for a series of past years is compulsory in the case of certain statutory companies such as the main line railways and if and when the Companies Act is again under review, this is a matter which I think might well be considered.

Revised Form of Presentation

If you will now look at the revised accounts in Appendix B, you will see that these criticisms no longer apply. The

accounts are in book form, the printing is clarified, the items are suitably grouped, shillings and pence and accounting terminology are absent and comparative figures are supplied. Both accounts are built up from the same data, but with what different results. Almost the only thing unchanged is the name of the company and I am sure it will be obvious to you that even this in the accounts I submit has not the same meaning in both cases!

Perhaps we can now examine a little more closely the differences in treatment of individual items. I will first refer to what I may call the model accounts and then by inference or otherwise to corresponding items in the other accounts. Share capital authorized and issued is so arranged as to avoid duplication of the description of each class of share, the issues appear in order of priority and the fact that all consist of £1 shares is so stated once instead of five times. The avoidance of apparently trivial duplications like this is not unimportant and you will observe other like examples in the accounts before you. Next, there are gathered together all the reserves and the profit and loss account balance which the directors propose to carry forward after making transfers to reserves and providing for dividends proposed. An intermediate balance sheet total is struck at this point to show the aggregate of the capital, reserves and retained profit and loss balance which together represent the shareholders' capital and accumulations of profits invested in the business. Although dividends recommended by the directors are subject to approval by the shareholders and are not technically liabilities at the balance sheet date, the practice of providing for such dividends and showing the resulting balance of profits is now sanctioned by usage and has everything to commend it, i.e. it does show the liabilities additional to those otherwise stated which require to be met out of the assets at the date of the balance sheet and also the balance of profit proposed to be carried forward. The method of arriving at the final profit and loss balance is shown by the appropriation account and by this means deductions for transfers to reserve and dividends do not complicate the balance sheet. There is no need to repeat past history by showing, as is done in the original balance sheet, the appropriations from the profits of the previous year. Incidentally, it is difficult to appreciate why the practice still obtains of describing interim and final

dividends on ordinary shares as "Interim (or final) dividend for the half year at the rate of 8 per cent, per annum less income-tax." If paid in respect of a period of three months a rate of 16 per cent, per annum would look even more handsome. Dividends are declared and paid for, or on account of, the financial year, so why not be clear and say what both such dividends really are, namely, "Interim (or final) dividend of 4 per cent. less income-tax." In regard to reserves, it is no doubt elementary to you to know that they should not be described as funds. They may be fund accounts if represented by specific liquid assets, which is rarely so, but otherwise they should be called reserves or reserve accounts. You will no doubt observe, when comparing the two balance sheets, the added advantage of last year's comparative figures in that they not only afford comparison, but avoid the necessity of narrative to show additions to certain reserves and other items, the facts being self evident when read in conjunction with the appropriation account. As you will see, the reserves include an amount for taxation. The actual liability is provided under current liabilities, the taxation reserve is free at the date of the accounts, being a wise and prudent allocation of profits on account of future liability based upon profits already earned.

Treatment of Liabilities

Next come the two issues of debenture stock grouped to show the total debenture debt. The interest rates are printed in figures and not in words; the nature of the respective security, method of repayment and final due dates are given, with a note, in the case of the second issue, of its authorized amount, thereby indicating the company's additional borrowing powers. Not infrequently, however, the terms of redemption are too complicated to be dealt with in the balance sheet.

Last on the liabilities side there is a summary of liabilities (including proposed dividends) showing the total current indebtedness of the company. The extent to which liabilities should be grouped is a matter upon which opinions may differ except that debenture stock interest, being secured, and amounts due to subsidiary companies must, as you know, be stated separately. In this connection may I interpose to say that if, as frequently occurs, subsidiary companies lodge their surplus funds with their parent the

description "Deposits by subsidiary companies" conveys more than "Amounts due to subsidiary companies." The choice of appropriate words may put an entirely different complexion on the real nature of transactions. The showing of small items of liabilities (and also of assets), such as unclaimed dividends, seems to me to indicate a lack of the sense of proportion; their separate disclosure is of no importance or materiality to shareholders who look for substantial presentation. Straining at the gnat and swallowing the camel is an apt expression very often in relation to published accounts. The use of the term "Credit Balances" (and also "Debit Balances"), which one still occasionally finds, is meaningless and should be avoided as should also the word "Sundry."

Treatment of Assets

Will you now look at the assets side of the balance sheet. First we have the fixed tangible assets relegating goodwill—which may quite well justify its value—to the foot of the accounts. There is no real objection to it taking first place, but in this case the architecture of the figures is easier if it appears last; otherwise another column would be essential to retain the grouping and to show separate totals of each group.

The fixed tangible assets are shown at cost or valuation with accumulated depreciation as a deduction as opposed to net figures and both figures would, of course, be adjusted in respect of assets no longer in use. This method of statement appears to me to be sufficiently informative. It could. of course, be expanded in columnar form or by additions and deductions horizontally, requiring considerably more space, to show the cost to the date of the last balance sheet, additions, less sales, since, and by way of deduction, the accumulated depreciation to the end of the previous year and the current year's provision. The comparative figures show, however, the net increases or decreases in the fixed assets during the year and it should not be forgotten that the overburdening of accounts with detail is apt to defeat its object. Shareholders can become bewildered with a mass of information as well as by paucity of it. You will note a different treatment regarding the balance of £10,000 payable on a recently purchased property. I prefer to bring it into the books rather than deal with the commitment by

way of note; if the amount were substantial it would, if merely noted, materially affect the view of liquidity gained by deducting the current liabilities from the current assets.

Statement of Interests in Subsidiary Companies

Interests in subsidiary companies consisting of share capital and advances form a separate group of a hybrid nature not being easily classified either as fixed or current assets. It is obviously incorrect to give the impression, as is done in the original balance sheet, that shares in subsidiary companies are marketable, by grouping them with general investments. Further, the advances are of a different nature from debts and other amounts owing, the liquidation of which may be looked for in the ordinary course of business: they are in the nature of capital loaned to the subsidiary companies. Frequently, such advances are represented by capital expenditure in the accounts of the subsidiary companies and in that case it is desirable that that fact should be indicated by describing the item "Advances mainly represented by capital expenditure." However, in our balance sheet you will see that for the information of the shareholders a note is added giving a brief indication of the amount of the fixed and net current assets representing the share investment and showing that the net assets of the subsidiary companies figure in their balance sheets at £332,315 against the sum of £292,105 at which the shares are stated in the balance sheet of the parent company. It is also apparent from the statement that the advances are covered by current assets.

The remaining items, consisting of current assets, have been rearranged in a group. The expression "after making provision for bad and doubtful debts" still survives: Bad debts should be written off. The various items of cash need not be detailed.

Financial Position and Trend Should be Made Easily Ascertainable

Looking now at our balance sheet as a whole, we can see at a glance, which is impossible in the original account:—

(a)	The	Share Car	ital			£2,300,000
(b)	The	aggregate	Reserves an	d retained	Profits	~~~
		a total	of			£2,935,403

and the general nature and amount of the assets in defined categories which, after deducting the current and funded liabilities, represent the Share Capital and Reserves, namely:—

		£	2
(c)	Fixed Assets	2.197.902	2
(d)	Interest in Subsidiary Companies	417,115	5
(e)	Current Assets £1,542,936		
Less-			
(f)	Current Liabilities 472,550		
	resulting in net current assets of	1,070,386	3
	giving total tangible assets less current		
	liabilities of		3,685,403
Deducti	ng—		
(g)	Debenture Stocks		1,750,000
	there remain net tangible assets of		1,935,403
Adding-	_		
(h)	Goodwill		1,000,000
	we arrive at the net assets including Good-		
	will of		£2,935,403

Preference Shareholders can thus appreciate that their capital of £800,000 is covered nearly $2\frac{1}{2}$ times by the net tangible assets, whilst Ordinary Shareholders will recognize that their capital of £1,500,000 is represented as to about 75 per cent. by net tangible assets and the balance by Goodwill.

We can also see from the Balance Sheet the extent to which the fixed assets have been depreciated to date, the financial position of the subsidiary companies as a whole, their profits not brought into account, and the market or computed value of the general investments. The comparative figures of the previous year themselves explain much that has happened in the policy of the board and the trend of the company's trading and other activities.

You may possibly have noticed a recent innovation adopted by a few companies which, instead of submitting their balance sheets in the ordinary form of a double-sided document, set out the various items in the form of a continuous narrative or review on the lines I have just indicated when summarizing our balance sheet, the details of the various groups of items being set out to make up the total of each group. The profit and loss account is dealt with in a similar manner. There are many cases, however,

where such a form of account may be neither practicable nor desirable in that it would be less intelligible than the ordinary type of balance sheet and profit and loss account owing to its length and cumbersome appearance.

Contrasts in Form of Presentation of Profit and Loss Accounts

We will now leave the balance sheet and consider the profit and loss account, about which there is usually more criticism on the part of shareholders on the ground of its abbreviated form and consequent paucity of information. In the revised form it is, as you will see, divided into two sections, first the account of the year's trading and secondly a statement of the available profits, including the carry forward from the previous year, and their allocation to reserves and by way of dividends. Apart from the requirements in the Companies Act for disclosure of directors' remuneration and the statement under Section 126 as to how the profits and losses of subsidiary companies have been dealt with, the extent of the information to be given is entirely in the discretion of the board. Even strict compliance with the two requirements I have mentioned may be farcical, quite uninformative and misleading-in fact a skilful non-disclosure. I think you will agree that the original account is untidy and confused; it does not show the profit for the year and the items on the debit side are partly in the nature of charges and partly dividend appropriations. Frequently, although not in this example, the profit for the year is made more difficult to ascertain by bringing into the account the balance from the previous year. You will note the fact stated in the narrative that the profit is arrived at after providing for expenses of management and sometimes this is expanded to "all expenses of working and management:" there could hardly be a profit before deducting such obvious expenses and it seems unnecessary to state this fact either in the profit and loss account or in profit certificates for prospectuses. The directors' proposals for final dividends will appear in their report and not be reflected in the accounts. The statement under Section 126 is almost valueless when unsupported by figures in the accounts and the wording used in the disclosure of directors' remuneration gives the impression that the figure given is the whole of the remuneration of the directors and not merely that part required to be stated.

Extent of Information to be Given in Profit and Loss Accounts

The extent to which directors should give detailed information of trading is a very debatable point. There are frequently very good arguments for reticence in disclosure of such details. But this should not prevent the submission of a reasonable account or the disclosure of abnormal items which materially affect the year by year results otherwise prepared upon a consistent basis. There are two items which may fluctuate considerably from year to year, viz. taxation and depreciation, and it seems reasonable that the charges under these heads should be shown. Then we come to the thorny question of treatment of profits and losses of subsidiary companies. Here I prefer such results to be incorporated in the accounts of the parent company (and if desired form part of the item of profit on trading), but there may be very good reasons for not doing so. The directors may think it unwise to take credit for the entire results of subsidiary companies in view of their state of illiquidity or for other reasons. But it should be borne in mind that the undisclosed extent to which subsidiary companies' profits are not distributed may have the effect of creating quite an erroneous impression of the year's profit of the undertaking as a whole and distort the trend of profits year by year. The subject is admittedly difficult in practice, but when replying to examination questions you can be an idealist. In the accounts I show by way of note the figures of subsidiary companies' profits which are comparable with the net profits taken credit for and in the balance sheet, also by way of note under the profit and loss account balance, the amount of undistributed profits of subsidiary companies carried forward. This information, with the summary of the financial position of subsidiaries in the balance sheet is fairly comprehensive. If on the other hand there were good reasons for not disclosing the results of subsidiary companies, a note of the net amount of their profits or losses for the year not dealt with in the parent company's accounts would meet the criticism I have made. But the statement under Section 126 in the original accounts that the profits have been taken credit for "only" to the extent of dividends implies substantial undrawn profits which is far from correct when one can see, from the revised accounts, that £30,237 is taken credit for out of

£33,616. The disparity between the combined profits of a parent and its subsidiary companies and the profits of a parent company including only such results of subsidiary companies as it incorporates in its accounts is sometimes apparent by comparing in a prospectus the two reports of the accountants giving, firstly, the group profits and, secondly, to meet statutory requirements, the profits as shown by the parent company's accounts.

Necessity for Adequate Information to Form Proper Conclusions as to Year's Results and Trend

Now we come to the conclusions which can be drawn from the original and revised profit and loss account. The year's profit in each case is the same. But the original account fails to disclose facts which have an important bearing on the final result and the trend of the business as evidenced by a perusal of the revised accounts. Although the profit of the previous year, namely, £155,177, was only slightly less than the profit of £161,102 for 1937, the results do not in fact justify the general impression which the original accounts give, that normal trading has been well maintained. On the contrary, as shown by the revised accounts, the profit on trading after providing for directors' fees and depreciation was actually less by about £42,000 and whilst dividends, less loss, from subsidiary companies were nearly the same, the results of subsidiary companies revealed a decline of about £34,000 so that the results of trading were actually about £76.000 less favourable than those of the previous year. Further, to the extent of about £48,000 there is a somewhat fortuitous profit on sale of investments-merely indicated in the narrative in the original accounts without disclosure of amount-which goes to offset the decline in trading profits. You will, therefore, appreciate the importance of a consistent basis of disclosure. Consistency of treatment must, however, be tempered by a sense of proportion: for example, a profit on realization of investments of £100 would be unimportant in relation to the figures as a whole.

The shareholders, having before them the profit and loss account in the revised form, can now consider the year's results in relation to their investment, i.e., preference shareholders will see that their net dividend (£36,000) was covered over four times and the ordinary shareholders that

their net dividend of £90,000 compared with profits available of £125,000, excluding the amount of £25,000 allocated to debenture redemption—which might, but has not been dealt with to reduce pro tanto the normal charge for depreciation—and the small undistributed profits of subsidiary companies. Looked at from the point of view of the company as a whole the profit for the year of £236,000 (that is £161,000 shown by the profit and loss account plus incometax £50,000 and debenture redemption £25,000, ignoring the small undistributed profit of subsidiary companies) represents about 8 per cent. on the total share capital and reserves of £2,935,000. These calculations, however, are based upon the available profit for the year, which includes a large non-recurring surplus of £48,000 from sale of securities approaching in amount one-third of the balance of profits: due weight should, of course, be given by shareholders to this important feature when considering the question of security of income. The comparative figures of the previous year, due regard being paid to exceptional items, can be contrasted in a similar way and if financial information for a series of years is given in the form of Appendix C, a very useful view can be formed of the capital and income merits of the two classes of share capital.

I have, of course, compiled my examples of accounts to emphasize the points I wished to make. Accountants have not all the same ideas as to grouping and tabulation, but provided the main features I have outlined are brought out clearly, the substance of my general criticism will be met. Refusal on the part of a board to adopt the auditors' suggestions of clarifying and amplifying the accounts does not in itself justify a qualified report if no questions of principle are at stake, bearing in mind in this connection both a sense of proportion and a proper interpretation of the requirements of the law, even if such interpretation falls short of what may be considered by auditors or shareholders to be desirable.

Limitations of Accounts: Rights of Individual Shareholders to Further Information or Responsibility of Directors to Shareholders as a Whole

In conclusion I should just like to say this. It is not in practice always so easy to deal with these problems as it is in examinations when the academic accountancy ideal can

be successfully followed. The considered views and opinions of a responsible board appointed by the shareholders to carry on the business must be taken into account and due weight must be given to them. Accounting is the handmaid of business and not its master and not least amongst the qualifications of an auditor is his ability to reconcile reasonable business considerations with proper accounting requirements in the interests of the shareholders as a body. Whilst many criticisms on the part of shareholders are justified. and it is difficult on occasions to appreciate why directors adopt what appears to be undue secrecy on matters on which shareholders are reasonably entitled to have information in the accounts, it should also be remembered that the necessarily restricted scope of balance sheets and profit and loss accounts does not permit of disclosure of more than a summary of the transactions of the year. In other words the objective of the published accounts is to provide within short compass effective means of enabling the shareholders clearly to assess and thus form an opinion upon the financial position and results and not to satisfy each and every inguiry on the part of individual members. The extent to which such inquiries should be satisfied at the annual general meeting is the responsibility of the board who must judge whether and to what extent it is in the interests of the shareholders as a body that supplementary information should be given at the instance of one shareholder not merely to the members present but as a consequence to the world at large. The bogy of the competitor as an excuse for withholding information is on occasions ridden hard: on the other hand critics are sometimes apt to forget that the owners of a so-called public company are a group of private individuals the internal working and details of whose joint business are entitled to the same protection and freedom from publicity as is enjoyed by a private firm. Limitation of personal liability is not the only limitation of rights and responsibilities of individual shareholders inherent in an investment in a public company.

I hope you have found interesting and helpful the suggestions I have made for improving balance sheets and profit and loss accounts.

Dr.

JUNE, 1939.

Cr.

	By Net Profit after crediting interest, dividends and	surplus on realization of investments and after providing for expenses of management, bad and	doubitul debis, taxation, depreciation and contingencies					
_		_	0	0	0		0	6
8	0	0	0	0	0		0	4
-	0	2	0	0	0		00	11 1
ध	2,000 0 0	29,062 10 0	45,000 0 0	25,000	18,000		33,750 0	104,35
	To Directors' Fees	" Interest on First Mortgage Debenture Stock to 31st December 1937, less Income Tax	" Interest on Second Debenture Stock to 31st December 1937, less Income Tax	" First Mortgage Debenture Stock Sinking Fund	" Dividend on Preference Shares for half year to 30th June 1937, less Income Tax	"Interim Ordinary Share Dividend for half year to 30th June 1937, at the rate of 6 per cent, per an-	num less Income Tax	" Balance per Balance Sheet 104,351 14

423

STATEMENTS IN ACCORDANCE WITH SECTIONS 126 AND 128 OF THE COMPANIES ACT, 1929

£257,164

£257,164 4

The profits of Subsidiary companies have been included in the Profit and Loss Account of this company only to the extent to which they have been declared as dividends and a loss incurred by a subsidiary company has been provided for.

Directors' remuneration, including amounts received by directors from subsidiary companies, amounted to £3,750.

U. N. Tidy, N. O. CHANGES, Directors.

				AP	PEN	DIX
Dr.		B.	AL/	ANCE SH	919	г—
Capital and Liabilities	£	8	d	£	8	d
To Share Capital Authorized—	_	~	-	_		_
2,000,000 Ord. Shares of £1 each 1,000,000 Six per cent. Cum.	2,000,000	0	0	,		
Pref. Shares of £1 each	1,000,000	0	0			
500,000 Shares of £1 each	500,000	0	0			
	£3,500,000	0	0			
" Share Capital Issued— 1,500,000 Ord. Shares of £1 each,			_			
" 800,000 Six per cent, Cum. Pref.	1,500,000		0			
Share of £1 each, fully paid	800,000	0	0	2,300,000	0	0
" Five per cent. First Mortgage De- benture Stock				750,000		0
" Six per cent, Second Debenture Stock (secured)				1,000,000	0	0
" Interest accrued on First Mort- gage Debenture Stock and Sec-						
ond Debenture Stock				18,281	5	0
" Reserve Fund as at 31st December	100 000	0	0			
1936	180,000	0	0			
and Loss Account	20,000	0	0	200,000	0	0
" Debenture Sinking Fund				50,000		0
" Dividend Equalization Fund				75,000		0
" Development Fund				30,873	6	9
" Sundry Creditors and Credit Bal- ances including accrued charges						
and provision for Taxation and				E17 074	11	44
Contingencies Bills Payable				517,874 10,000		
" Amount due to Subsidiary Com-				10,000	U	U
pany				7.931	2	2
" Unclaimed Dividends				212		6
" Profit and Loss Account-						
Brought forward from last ac-	400 100					
count	166,428	6	3			
Less—Transfer to Reserve Fund£20,000						
Pref. Dividend for half						
year to 31st Decem-						
ber 1936 (less In-						
come Tax) 18,000						
Final dividend on Or-						
dinary Shares for						
half year to 31st De-						
cember 1936, at the						
rate of 8% per an-						
num (less Income Tax)						
IGA) 10,000	83,000	0	0			
	83,428	6	3			
Add-Balance for year per an-	00,220					
nexed account	104,351	14	9	187,780	1	0
						_

AUDITORS' REPORT TO

£5,147,953 0

In accordance with the provisions of Section 134 of the Companies and explanations we have required. In our opinion the balance sheet so as to exhibit a true and correct view of the state of the company's given to us and as shown by the books of the company. The deeds been verified by us.

2 High Road, London. 30th March 1938.

A (Continued.)

12	(Continued.)				
31	ST DECEMBER 1937		Cr	٠.	
	Property and Assets	£	S	d	
Ву	Goodwill at Cost	1,000,000	0	0	
	tion Note.—There is a liability for balance of purchase price (£10,000) of a property recently acquired.	1,372,102	2	4	
22	Plant and Machinery at Cost plus Additions, less Sales, and less Depreciation		1	3	
99	Furniture and Fittings at Cost, less Depreciation			0	
29	Investments— Subsidiary Companies at Cost less amount written off 292,105 1 4 General, at or under Cost 109,333 2 1	401.438	3	5	
99	Stock in Trade and Stores as valued by the Management	762,486	8	2	
99	Sundry Debtors and Debit Balances including pay- ments in_advance, after making provision for	T.11 0.70		0	
,,	Bad and Doubtful Debts	541,972		2	
29	Bills Receivable	14,000			
99	Loan	1,300		0	
22	Amount due by Subsidiary Companies	125,010		-	
39	Deposit Account at Bank	50,000		0	
	Cash at Banks	63,417		1	
29	Cash in Hand	214	-	2	
22	Midland Bank, Ltd.—Dividend Account	212	13	6	

U. N. TIDY, N. O. CHANGES, Directors.

£5,147,953 0 4

THE SHAREHOLDERS

Act, 1929, we beg to report that we have obtained all the information as above set forth, dated 31st December 1937, is properly drawn up affairs according to the best of our information and the explanations of the freehold and leasehold properties and the other securities have

Watch, Dogg & Co., Chartered Accountants, Auditors.

STORY TELLER

BALANCE SHEET AT

	B	LANCE S	HEET AT
	ed Issued		1936
CADIMAT (In the Channel)	£	£	£
CAPITAL (in £1 Shares)— 6% Cumulative Preference			
	0 800,000	1	
	0 1.500.000		
Unclassified Shares 500,00		,	
Chelassined Shares 900,00	_		
£3,500,00		- 2,300,000	2,300,000
RESERVES-			
General			200,000
First Mortgage Debenture Stock Re			
demption			25,000
Contingencies	85,000		80,000
Dividend Equalization	75,000		75,000
Development	30,873		36,641
Taxation—on account of future liabil-			07.000
ity	81,000		85,000
	541,873		501,641
PROFIT AND LOSS ACCOUNT—			
Balance proposed to be carried forward			
per Appropriation Account	93,530		83,428
(Undistributed Profits of Subsidiary Companies amount to £40,210	-	635,403	585,069
(£37,731).)			
		2,935,403	2,885,069
5% FIRST MORTGAGE DEBENTURE STOCK, 1967- Secured by a first charge upon the fixed assets and a floating charge upon other assets: repayable at par by annual drawings 6% SECOND DEBENTURE STOCK, 1990-	750,000		775,000
Part of an authorized issue of £1,250,000 secured by a second charge			
upon the assets: repayable at 102%	1,000,000		1,000,000
		1,750,000	1,775,000
CURRENT LIABILITIES—			
Interest accrued on Debenture Stocks			40 740
(less tax)	18,281		18,516
Balance of Purchase Price of Property	10,000		_
Trade and other creditors and Bills			
Payable, including provision for ac-	000 000		951 510
crued charges	297,960		354,512
Taxation accrued to date	64,128		29,720
(less dividend since declared)	7.931		10,017
Accrued Dividend on Preference Shares	1,301		10,011
and proposed final dividend on Or-			
dinary Shares (less tax)	74,250		63,000
,, ,,		450 550	
		472,550	475,765
	4	£5,157,953 ±	£5,135,834

REPORT OF THE AUDITORS TO THE

We have examined the above Balance Sheet dated 31st December required. In our opinion such Balance Sheet is properly drawn up affairs according to the best of our information and the explanations

2 High Road, London. 30th March 1938. 31st DECEMBER 1937

	£	£	19 3 6
FREEHOLD AND LEASEHOLD LAND AND BUILDINGS at valuation in 1921 plus additions at			
cost Less—Depreciation and special amount	1,742,804	1	
written off in 1929	360,702	2	
PLANT AND MACHINERY at Cost Less—Depreciation			1,313,071
FURNITURE AND FITTINGS at Cost Less—Depreciation			701,192
		1,000	1,000
SUBSIDIARY COMPANIES (WHOLLY OWNED)—		2,197,902	2,015,263
Cost of Share Capital, less provision for losses	*292,105		301,868
Advances, including dividend since de- clared	125,010		110,721
*The Balance Sheets of Subsidiary C om- panies show:— £ £ Fixed Tangible Assets 310,304 Current Assets184,716 Current Liabilities in- cluding advances from Parent Company, and dividend declared162,705 22,011		417,115	412,589
Net Assets £332,315			
STOCK AND STORES as valued by the Management	762,487		793,017
DOUBTFUL DEBTS	536,061		496,777
PAYMENTS IN ADVANCE	21,211		19,764
INVESTMENTS at Cost less Amounts written off	109,333		251,720
BALANCES AT BANKERS AND CASH IN HAND	113,844		146,704
		1,542,936	1,707,982
GOODWILL at Cost		4,157,953 1,000,000	
V. CLEAR, U. P. T. O. DATE, Directors.		£5,157,953	£5,135,834

MEMBERS OF STORY TELLER & CO., LTD.

1937, and have obtained all the information and explanation we have so as to exhibit a true and correct view of the state of the company's given to us and as shown by the books of the company.

WATCH, DOGG & Co., Chartered Accountants, Auditors.

STORY TELLER

PROFIT AND LOSS ACCOUNT FOR

	£	£	1936 £
DEBENTURE SERVICE— Interest (gross) on: 5% First Mortgage Debenture Stock 6% Second Debenture Stock			40,000 60,000
Redemption—amount required to be set aside	98,750		100,000
out of profits in respect of First Mortgage Debenture Stock	25,000		25,000
		123,750	125,000
RESERVE FOR TAXATION ON CURRENT YEAR'S PROFITS—			
Income Tax			60,000
BALANCE, BEING PROFIT FOR YEAR car-		57,000	
ried to Appropriation Account below		161,102	155,177

£341,852 £340,177

	PRO	FIT AN	ID LOSS
			1936
	£	£	£
AMOUNTS ALLOCATED TO RESERVES-			
General Contingencies			20,000
		25,000	
DIVIDENDS (LESS TAX) PAID AND PRO- POSED ON—			
6% Preference Shares	36,000		36,000
3% Interim paid£33,750			3%
5% Final proposed 56,250			4%
	90,000		78,750
		126,000	114,750
BALANCE PROPOSED TO BE CARRIED FORWARD			
Per Balance Sheet		93,530	83,428
		£244.530	£218.178

STATEMENT IN ACCORDANCE WITH

Profits of two Subsidiary Companies are included in the above has been made for a loss incurred by the remaining Subsidiary company.

THE YEAR TO 31st DECEMBER 1937

			1936	
PROFIT ON TRADING	£	£ 350,56	£	£ 391,242
Less—Directors' Fees (The total Directors' remuneration required to be stated under Section 128 of the Companies Act, 1929 is £3,750.) Depreciation of Buildings, Plant and			2,000	
Machinery	91,660		89,701	91,701
		256,90	5	299,541
INCOME (GROSS) FROM SUBSIDIARY COMPANIES—				
Interest on Advances Dividends			4,000 2 8,000	
Less—Provision for loss	40,000 9,763		32,000 1,576	
Note.—Profits, less loss, of Subsidiary Companies before charging inter-company interest and Income Tax— 1937 1936 £33,616 £67,155		30,237		30,424
INTEREST AND DIVIDENDS (GROSS) ON GENERAL INVESTMENTS		6,23	7	10,017
SURPLUS ON REALIZATION OF IN- VESTMENTS		48,180	6	_
TRANSFER FEES		287	7	195
		£341,85	2 1	340,177
APPROPRIATION ACCOUNT				
				1936
			£	£
PROFIT FOR YEAR per above Account				155,177
BALANCE FROM PREVIOUS YEAR		8	53,428	63,001

£244,530 £218,178

SECTION 126 OF THE COMPANIES ACT, 1929

Profit and Loss Account to the extent of dividends declared. Provision Company which loss has been carried forward in the accounts of that

V. CLEAR, U. P. T. O. DATE, Directors.

APPENDIX C.

STORY TELLER & CO., LTD.

Financial Record of Past 10 Years

	1928	1929	1936	1937
Issued Capital				
Reserves				
Profit carried forward				
Debenture Stocks				
Fixed Assets				
C4				
Goodwill				
Trading Profit Less—Depreciation				
Income from Subsidiary Com- panies				
Interest and Dividends				
Other Income				
Special items (enumerated)				
Less-Debenture Service				
Taxation				
Taxacion				
Profit for Year				
Appropriation of Profit—				
Transfer to Reserves				
Dividends (less tax)—				
6% Preference Shares				
Ordinary Shares				
Rate	%			
Increase (Decrease) in carry				
forward				
Add - Undistributed Profits				
(less losses) of Subsidiary				
Companies				
Companies				

Note.—Any necessary explanations such as an increase in capital during the period will appear by way of note at the foot of this statement and be referenced by way of asterisk to the items concerned.

EXTENSIONS OF AUDITING PROCEDURE*

REPORT OF THE SPECIAL COMMITTEE ON AUDITING PROCEDURE
AMERICAN INSTITUTE OF ACCOUNTANTS

RESOLVED: That the council of the American Institute of Accountants hereby adopts the report of the special committee on auditing procedure dated May 9, 1939, as a statement of the best practice for the future in regard to the matters dealt with in the report. Be it

Further Resolved: That the report be printed and distributed to members of the Institute and others interested.

Adopted May 9, 1939

To the Council of the American Institute of Accountants:

Gentlemen:

Pursuant to its appointment the special committee on auditing procedure has reviewed certain phases of auditing procedures and related matters. It has taken cognizance of recent discussions regarding such procedures, both within and without the profession, and now submits its report and recommendations relating to the following:

Examination of inventories

Examination of receivables

Appointment of independent certified public accountants Form of independent certified public accountant's report.

Your committee has limited its consideration of auditing procedures and related matters to those cases in which financial statements are accompanied by a report and opinion of an independent certified public accountant. Accordingly, the report which follows should be read in the light of this limitation.

At the outset it is pertinent to state that, since the recent disclosure of conditions existing in exceptional cases, certified public accountants have been considering possible implications which may arise therefrom in relation to their practice. The committee desires to state its opinion that auditing procedure has kept, and continues to keep, pace

431

^{*}The editorial Committee acknowledges the kind permission of the American Institute of Accountants to publish this report in The Canadian Chartered Accountant.

with the growth and development of industry and that the well established custom of making test-checks of accounting records and related data and, beyond that, reliance upon the system of internal check and control after investigation of its adequacy and effectiveness, has with very few exceptions proved sufficient for its purpose. Because of public interest and discussion in the press, there is a question now before the profession as to whether its procedures shall be extended. In order to consider the question intelligently there must first be some general understanding of certain fundamentals.

In the performance of his duties as auditor the independent certified public accountant holds himself out as one who is proficient in accounting practice and auditing procedure. The function of the independent certified public accountant is to examine a concern's accounting records and supporting data, in certain matters to obtain outside confirmations, and to require and consider supplementary explanations and information from the management and employees, to the extent necessary to enable him to form an opinion as to whether or not the financial statements as submitted present fairly the position and results of periodic operations. Generally speaking, his function is limited to reporting upon situations arising out of business transactions that have taken place in the past. In no sense is he an insurer or guarantor. In offering his opinion, the independent certified public accountant assumes heavy responsibilities. He must be skilled in his professional work and must have made a reasonable examination of the accounts in order to warrant his expression of an opinion. He must state his opinion clearly and unequivocally.

Management itself has the direct responsibility for the maintenance of an adequate and effective system of accounts, for the proper recording of transactions in the books of account and for the safeguarding of the assets of a concern. It is also charged with the primary responsibility to stockholders and to creditors for the substantial accuracy and adequacy of statements of position and operations.

In order to qualify himself to carry out his function the independent certified public accountant has completed a rigorous course of professional study and training as a background to the essential practical experience he must obtain, for it is only by study, training, and practical experience

that the independent auditor acquires skill in accounting and related matters. In the ordinary course of his day-to-day practice he encounters a wide range of judgment on the part of management, varying from true objective judgment to the occasional extreme of deliberate misstatement. He is retained to examine and report upon the affairs of a concern because, through his training and experience, he has become not only skilled in accounting and auditing but has acquired the ability and habit of considering dispassionately and independently the facts recorded in books of account or otherwise disclosed by his examination and because, as a result, his opinion provides reasonable assurance that a fair and adequate presentation of pertinent information has been made in the financial statements.

The independent auditor must also exercise his best judgment in determining the scope of his examination and in deciding whether the interests of stockholders and creditors justify the time and expense involved in the extension of any particular line of inquiry. Experience shows that, with few exceptions, the personnel of business organizations The discovery of defalcations has not been a primary objective of an examination incident to the issuance of financial statements accompanied by a report and opinion of an independent certified public accountant, although such discovery has frequently resulted. In a well organized concern the principal reliance for the detection of such irregularities is placed upon the maintenance of an adequate system of accounting records with appropriate internal check and control. It is the duty of the independent auditor to satisfy himself that the system of internal check and control is adequate and sufficiently effective to justify reliance thereon. To exhaust the possibility of exposure of all cases of dishonesty or fraud, the independent auditor would have to examine in detail all transactions. This would entail a prohibitive cost to the great majority of business enterprises—a cost which would pass all bounds of reasonable expectation of benefit or safeguard therefrom, and place an undue burden on industry.

In carrying out his work the independent certified public accountant must always be on his guard against collusive fraud and be alert in detecting any sign of such collusion. However, on the basis of his examination by tests and checks, he relies upon the integrity of the client's or-

ganization unless circumstances are such as to arouse suspicion, in which case he must extend his procedures to determine whether or not such suspicions are justified.

In the judgment of this committee the independent certified public accountant should not express the opinion that financial statements present fairly the position of the company and the results of its operations, and that they conform to generally accepted accounting principles, when his exceptions are such as to negative the opinion, or when the examination has been less in scope than he considers necessary. In such circumstances, the independent certified public accountant should limit his report to a statement of his findings and if appropriate his reasons for omitting an expression of opinion.

Turning now to consideration of the specific matters referred to at the beginning of this report, it may be noted in passing that, although it has not generally been considered normal procedure, in some cases independent certified public accountants have made physical test-checks of inventory quantities and have confirmed receivables by direct communication with debtors. Such physical tests of inventory, however, have usually been undertaken as an additional procedure under arrangement with the client, while confirmation of receivables by direct communication with debtors has been undertaken where the accountant thought it an essential or desirable step in a particular case or at the request of the client.

Your committee is of the opinion that recognition should be given to the widespread demand for an extension of auditing procedures with regard to inventories and receivables. However, it should be noted that additional expense to business will be involved in the added procedures, and business concerns which do not have them undertaken must recognize the necessity of disclosure of their omission.

INVENTORIES

The added steps that may well be taken to give greater assurance with regard to inventory quantities will vary in different circumstances but, however extensive these may be, the training and experience of an independent certified public accountant do not qualify him as a general appraiser, valuer, or expert in materials. The public should understand that, while he can take steps to warrant the expres-

sion of his opinion as an accountant that stated quantities of merchandise are actually on hand, such procedure does not invest his opinion with a degree of authority which he does not claim for it, or impose upon him a measure of responsibility which the nature of his work does not justify.

Your committee believes that corroboration of inventory quantities by physical tests should be accepted as normal audit procedure. The manner and extent thereof will necessarily vary with the circumstances, because the independent auditor is justified in giving consideration to the effectiveness of the internal check and control as applied to book records and to the procedure of taking physical inventories.

In cases where the inventory is determined solely by means of a physical count at the end of the accounting period it will be necessary for the test-checks of quantities to be made at that time. In some cases it may be practicable and satisfactory for the independent auditor to be present at the time of taking the inventory to see that a method. carefully thought out and established, and providing adequate internal check and control, is in fact being followed. Another plan which would be satisfactory where the circumstances permitted would be for the auditor to encourage throughout the year the continuous taking and checking of parts of the inventories against stock records, or other book records, by employees independent of the stockkeeping departments, and for the auditor to examine in whole or in part the reports on these partial checks and to participate in some of them.

The general adoption of such added procedures regarding physical quantities of inventories may also necessitate procedural changes on the part of clients. So many corporations close their books upon a calendar year basis that your committee doubts whether the profession as at present organized can undertake to make physical test-checks adequately and satisfactorily on the last day of each year. Many corporations do not have adequate perpetual inventory records and greater use of them should be encouraged.

The extension of procedures regarding inventories would be greatly facilitated if each concern adopted its natural business year instead of the calendar year as its fiscal year, and introduced continuous well kept perpetual inventory records. The proposed changes will take time to bring about, and your committee is of the opinion that in the meantime the profession may well be faced with the necessity of submitting qualified reports in those cases in which it has been impracticable to carry out the added procedures.

Taken in consideration with the foregoing discussion of audit procedures relating to inventories, your committee makes the following recommendations in respect thereof:

- (a) That hereafter it should be generally recognized as normal procedure in the examination of a concern where inventories are a material factor, where the independent certified public accountant intends to report on the financial statements of the concern over his signature, and where
 - such inventories are physically taken at the balancesheet date or
 - (2) such inventories are physically taken at a date prior or subsequent to the balance-sheet date but within a reasonable time thereof, with adequate records supporting the interim changes in inventories,

he shall make such auditing tests and checks of the inventory accounts and records as may be feasible in corroboration of the representations of the concern relative to the inventories; also, he shall wherever practicable and reasonable make, or where the inventory taking is adequately planned and controlled observe the making of, physical tests by count, weight, or measurement, for the purpose of satisfying himself that the methods of inventory taking have been carried out effectively and for the purpose of testing the accuracy of the recording of quantities in the inventory records;

(b) That hereafter where inventories are a material factor, and a concern does not customarily take a physical inventory at the balance-sheet date but maintains well kept and controlled perpetual inventory records supported by: (1) a complete physical inventory at a date not coincident with the balance-sheet date, or (2) physical inventories of individual items from time to time so that the quantity on hand of each item is compared with the inventory record for that item at least once in each year, the independent certified public accountant shall wherever practicable and reasonable make, or, where the inventory taking is adequately planned and controlled observe the making of, physical tests

by count, weight, or measurement, at any interim date or dates selected by him for the purpose of satisfying himself as to the substantial accuracy of the perpetual inventory records so that they may be relied upon to support the inventory totals as shown on the balance sheet; and that such an examination be recognized as normal audit procedure;

- (c) That hereafter, where the independent certified public accountant has not made, or observed the making of, physical tests by count, weight, or measurement, either because such tests in his opinion are not practicable or reasonable, or because he has departed from normal auditing procedure, he shall make suitable explanation or exception in reporting on the financial statements of a concern over his signature;
- (d) That hereafter, in the case of inventories which in the ordinary course of business are in the hands of public warehouses or other outside custodians, direct confirmation in writing from such custodians is acceptable as a procedure in lieu of physical tests; except that where the amount involved represents a significant proportion of the current assets or of the total assets of a concern the independent certified public accountant shall make supplementary inquiries.

In making, or observing the making of, physical tests by count, weight, or measurement, the independent certified public accountant does not hold himself out as, or assume the responsibilities of, a general appraiser, valuer, or expert in materials.

RECEIVABLES

In regard to the question of confirming receivables by direct communication with the debtor, your committee makes the following recommendations:

(a) That hereafter, in cases where the aggregate amount of notes and accounts receivable represents a significant proportion of the current assets or of the total assets of a concern, confirmation of notes and accounts receivable by direct communication with the debtors shall be regarded as normal audit procedure in the examination of the accounts of a concern whose financial statements are accompanied by an independent certified public accountant's report; and that the method, extent, and time of obtaining such confirmations in each engagement, and whether of all

receivables or a part thereof, be determined by the independent certified public accountant as in other phases of procedure requiring the exercise of his judgment; and

(b) That hereafter, where the independent certified public accountant, for any reason, has not made such confirmation, he shall make suitable explanation or exception in his report.

APPOINTMENT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

Apart from the specific phases of auditing procedure which have been the subject of consideration, your committee is of the opinion that the method of appointment of the independent auditor and his status in relation to the client are subjects of great importance to stockholders and creditors.

Your committee suggests that the independent auditor should be engaged or nominated by the board of directors.

Some prominent corporations have adopted the practice of having the independent auditor elected annually by the stockholders. Other corporations have provided that the stockholders be given an opportunity to ratify the selection made by the directors.

Your committee believes that the auditor should be appointed early in each fiscal year so that he may carry out part of his work during the year.

FORM OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANT'S REPORT

The services which independent auditors render usually culminate in a report, which may take varying forms. In some cases a detailed report is rendered accompanied by statements and supporting schedules; in other cases the report is limited to a concise statement of the scope of the examination and the related opinion of the independent auditor concerning the accompanying financial statements of the client. For present purposes the discussion is confined to the short form of auditor's report, which is sometimes described as a certificate. The terms "report," "report and opinion," and "certificate" have been used interchangeably. As uniformity is desirable the word "report" is recommended for general use and has been adopted in the following comments.

In January, 1934, the Institute issued a pamphlet entitled "Audits of Corporate Accounts," dealing with a standard form of auditor's report. The short form of report then recommended, and since widely adopted by the profession, met a long-felt need.

Developments during the five years in which the standard form of report has been used indicate the need of revision in the interest of clarity. If the revised short form recommended herein be adopted, the independent certified public accountant should recognize that in some cases it may not be altogether appropriate. For instance, there may be cases where the auditor may prefer to alter the first sentence of the standard short form, substituting some words to the effect that the accounting records (instead of the financial statements) have been examined. Obviously, also, it would be erroneous to mention internal control if none existed. Accordingly, while the proposed form is submitted as a standard, it is not prescribed or recommended for invariable use but should be adapted to the needs of the particular case. For example, the report may be used in connection with an examination covering a period of years, in which case a modification of language would be necessary. Also, in new engagements appropriate investigation relating to prior years will have to be made to justify the use of the short-form report. However, in the interest of reasonable uniformity it is recommended that the substance of appropriate phrases in the standard form be used unless inappropriate.

The major changes recommended pertain to the description of the scope of the examination, specifically to include reference to the system of internal control. The phrase "obtained information and explanations from officers and employees of the company" has been omitted because it is inherent in all auditing procedure to obtain information and explanations from officers and employees concerning the accounts, either as supplementing information obtained from other sources or as constituting the only available information on the subject. In the latter case, the auditor must decide, in view of all the circumstances, whether he should rely upon such information without disclosure of the source. The phrase in question has led to serious misconception as to the degree of reliance on such information and explanations. The statement "but we did not make a de-

tailed audit of the transactions" has been omitted from the revised form. It will be recalled that this clause was included in the standard form of 1934, in order to make clear that the auditor's usual procedure consisted of testing and sampling rather than a detailed audit. It is believed that the business and financial public now fully understand that, in a well organized concern, the detection of irregularities is primarily a matter of internal procedure, and that testing and sampling, to determine whether such procedure is adequate in scope and effective in operation, is the usual practice of the independent auditor. The negative statement disclaiming a detailed audit may, therefore, well be omitted. There has also been excluded the phrase "based upon such examination," as it is obvious that the independent certified public accountant can express an opinion only after he has completed the work set forth in the first paragraph of the report.

The revised short form of report consists of two paragraphs. The first contains a brief statement of the scope of the examination, and the second deals with the auditor's opinion on the financial statements of the client as a result of his examination.

In considering the independent certified public accountant's opinion the reader should bear in mind one of the most important underlying concepts of financial statements, viz., that normally many of the assets of a concern are not realizable in cash but are commonly stated at their historical cost or going-concern basis as figures which are usually greater than the realizable value in forced liquidation. Again, the true profit or loss of a concern can be determined with accuracy only over its entire existence. Therefore, in any attempt to allocate to specific periods profit or loss applicable thereto, it must be recognized among other considerations that, as many transactions are not fully completed within such periods, the result as shown must contain many estimates and approximations in the endeavor to present fairly the operating results of a period.

Assuming that normal procedures have been carried out it is considered to be neither necessary nor generally desirable to describe the details of the examination in this form of report. Any such details as are given should be included in separate paragraphs of the report. For example, reference may be made to procedures which the accountant has adopted regarding the examination of inventory quantities, and confirmation of receivables by direct communication with debtors; also, it may be pertinent to mention the fact that certain portions of the auditor's work have been carried out at different times during the course of the year. This may be indicated by inserting the words "at times" in the first paragraph of the short form of report immediately after the words "by methods."

It should be borne in mind that the financial statements, with all supplemental descriptive and explanatory data, including footnotes, are regarded as representations of the client. It is upon all these representations that the independent certified public accountant renders his opinion. If he considers explanations essential or desirable, and they have not been made in the financial statements, it will be necessary for him to make such explanations in a separate paragraph of his report.

It is desirable as a general rule that exceptions by the independent certified public accountant be included in a paragraph separate from all others in the report, and be referred to specifically in the final paragraph in which the opinion is stated. Any exception should be expressed clearly and unequivocally, as to whether it affects the scope of the work, any particular item of the financial statements, the soundness of the company's procedures (as regards either the books or the financial statements), or the consistency of accounting practices where lack of consistency calls for exception.

It is worthy of repetition that the extent of sampling and testing should be based upon the independent auditor's judgment as to the effectiveness of internal control, arrived at as the result of investigations, tests, and inquiries. Depending upon his conclusions in this respect, the independent certified public accountant should extend or may restrict the degree of detailed examination. Consequently, in some cases it may be necessary to modify or omit reference to reliance upon the system of internal control. It follows also that where a detailed examination is made no reference to internal control is necessary.

It is contemplated that, before signing a report of the short-form type suggested, the independent certified public accountant will be satisfied that his examination is in conformity with the procedures and practices outlined in "Ex-

amination of Financial Statements," a bulletin published by the American Institute of Accountants in January, 1936, or in any subsequent revision thereof.

The report should be addressed to the board of directors or the stockholders if the appointment is made by them.

The description of the financial statements in both paragraphs should, of course, conform to the titles of the accompanying statements.

In consideration of the foregoing remarks your committee recommends the following short form of report:

Short Form of Independent Certified Public Accountant's Report

To the Board of Directors (or Stockholders) of the XYZ Company:

We have examined the balance-sheet of the XYZ Company as of April 30, 1939, and the statements of income and surplus for the fiscal year then ended, have reviewed the system of internal control and the accounting procedures of the company, and have examined or tested accounting records of the company and other supporting evidence, by methods and to the extent we deemed appropriate.

In our opinion, the accompanying balance-sheet and related statements of income and surplus present fairly the position of the XYZ Company at April 30, 1939, and the results of its operations for the fiscal year, and conform to generally accepted accounting principles applied on a basis consistent with the preceding year.

In conclusion, your committee desires to state that it has dealt only with the more important phases of auditing procedures and related matters which are the subject of current public interest. A more extensive review of auditing procedures is in process. In the course of its deliberations your committee has conferred with representatives of the following bodies whose interest might be affected by the committee's recommendations and has endeavored to keep them informed of progress in the work:

Advisory Council of State Society Presidents Controllers Institute of America National Association of Cost Accountants National Association of Credit Men National Association of Manufacturers

New York Stock Exchange

Robert Morris Associates

Securities and Exchange Commission.

Samuel J. Broad, chairman of the special committee to revise the bulletin "Examination of Financial Statements by Independent Public Accountants," and Edward A. Kracke, chairman of the special committee on inventories, have participated in all meetings of the committee.

Respectfully submitted.

SPECIAL COMMITTEE ON AUDITING PROCEDURE

P. W. R. GLOVER, Chairman GEORGE COCHRANE GEORGE P. ELLIS STANLEY G. H. FITCH J. K. MATHIESON NORMAN L. MCLAREN MAURICE E. PELOUBET WALTER A. STAUB VICTOR H. STEMPF C. OLIVER WELLINGTON

LAND SETTLEMENT TO REDUCE RELIEF ROLLS

T ABOUT this time last year (May) Henry Ford, who has pioneered many developments in motor car manufacturing, but often advocated a return to some of the ways of living of a generation ago, sponsored a community farm plan under which over fifty unemployed youths were enabled to earn a reasonable daily wage for their farm work throughout the summer and at its close divide a profit made on the enterprise amounting to nearly \$100 for each boy. While conditions in this instance were almost ideal, in that the farm chosen was located on a busy highway so that much of the produce could be sold to passing motorists and capital was not lacking to provide whatever equipment was needed for the farm—and best of all a job was waiting for each of the boys at the Ford factory at the end of the season—it would seem reasonable to suppose that a farm placement plan for unemployed persons would be of some assistance in reducing relief rolls.

This idea was mentioned in only a short paragraph in the report of The National Employment Commission, published in January 1938, but the various Provinces in cooperation with Federal authorities have adopted various plans to carry it into effect.

In the western provinces a scheme has been developed whereby single men on relief may be allotted to farms and the government supplies a small amount to the farmer which he in turn pays over to the reliefee. It would seem probable that these persons might displace presently hired men and thus aggravate the problem, but this does not appear to have happened.

The Dominion-Provincial Youth Training Plan includes in its program provision for farm training, so that the younger generation may not be unprepared if an opportunity is given to them for land settlement. In Saskatchewan, for example, at the provincial university a six-weeks' short course is provided. Twice a year one hundred young Saskatchewan farmers are paid \$50 for transportation, board and books for the duration of the course. The course consists of four weeks' farm mechanics, each day consisting of three lectures and four hours of laboratory work such as carpentry, blacksmithing, tinsmithing, farm machine adjustment and repair, and engine overhaul, and two weeks of general agriculture, which includes lectures and laboratory periods on field and animal husbandry, horticulture, poultry, dairy, entomology, veterinary science and farm management.

The interest of the boys in these courses is evidenced by the fact that between five hundred and six hundred applications were received for each of the first two courses, out of which one hundred boys were selected on the basis of worthiness and need.

Lack of experience in farming has been the cause of failure in many land settlement schemes, and the Province of Ontario in embarking upon a farm placement plan intends to run no risk of failure because of this. Applicants must have previous farm experience and a proven desire to return to farm life; they must be physically fit and have employable children to assist with the farm work.

The applicant himself must find a suitable farm that can be rented within the terms offered by the government; that is, at not more than \$200 per year for three years with an option to purchase. Usually the applicant locates somewhere near where he has farmed before, and local conditions are known to him. Up to \$600 will also be allowed to him for stock and equipment. Necessary direct relief assistance will be continued on a limited basis.

A plan such as this is limited in scope, perhaps not more than 200 families will be affected the first year, but it will enable authorities to test the feasibility of the plan so that it may be made available to many more who have indicated they are eager to take advantage of it.

There are real cash savings under such a plan, because shelter allowance is less, fuel allowance is less and the food allowance may also be less; but one of the greatest savings through such a plan cannot be measured in dollars and cents—that is the saving of the morale and self respect of the recipient of relief by giving him work to do and taking him off the relief roll.

G. R. G. Baker.

CORRESPONDENCE

(Editor's Note: There is a standing invitation to all members of our Association to contribute to the Correspondence Column of The CANADIAN CHARTERED ACCOUNTANT. As Dr. Horace L. Brittain, who is Director and Secretary of the Citizens' Research Institute of Canada, has contributed to our pages on previous occasions, we invited him to make some observations on Public Finance, the subject of Professor Curtis' article in the May issue. We are pleased to publish this month both his letter and that of Mr. C. W. Leach.)

The Editor.

The Canadian Chartered Accountant.

Dear Sir

I have read over with great interest the article by Professor Curtis on PUBLIC FINANCE in the May number of The Canadian Chartered Accountant and find myself in essential agreement with his position on most of the points raised.

I certainly would not write an article on Public Finance taking issue with the general position of Professor Curtis, although I might raise in this letter some queries on matters of detail.

While in Canada, as in the world in general, there have been great increases both in public expenditures and national income during the last half century and while it is true that this may not represent a serious condition, there were in Canada between the years 1926 and 1933 large increases in the percentages that taxation and expenditure formed of the national income. This was due to two factors, the increase in public expenditures (although tax collections did not increase) and the rapid decline in the national income after 1929. Even since the beginning of recovery of the national income, the percentages are still high, taxation in 1936-7 being in Canada about 21.7 and ex-

penditure, other than that on the post office, being about 25.5% of the national income. While governments naturally encounter tremendous resistance to any attempt to reduce the governmental "cost of living" to square with reduced national income, and while increased government expenditure and reduced taxation during a period of depression may often be quite justified, it is a question whether in many cases the "lag" might not have been shortened in the public interest by economies which could have been made without cutting essential services.

The chief causes of increased expenditure over fifty years are, as Professor Curtis says, increased war expenditures, increased social service expenditure (including welfare, public health and unemployment relief), increased educational expenditures and increased highway expenditures. I have not of course access to the data of Professor Curtis, but it seems to me possible that the proportions of the revenue which go to interest charges, war pensions, etc., of the last war and to the expenditures on the past war and present defence are somewhat overstated.

It is interesting also to note that during the depression, educational expenditure was the only one of the social expenditure group which declined during the depression and that even between 1926-27 and 1936-37 it increased in total only 2.34% and per capita actually decreased 11%. It is doubtful that school efficiency decreased proportionally. Apparently educational expenditures offered the line of least resistance. Possibly the "lag" would not have been so great if other governmental functions had been treated similarly.

There is another cause of the increase in public expenditure, and that is transportation deficits. These deficits varied between \$65 millions and \$100 millions between 1930-31 and 1937-38 even assuming that no element of cost is understated. It is very difficult to make the average man believe that nothing can be done without grave damage to the existing economy to reduce these annual deficits. There is evidence to indicate that the total debt properly chargeable to transportation is greater than the war debt. Annual governmental deficits at all levels of government and for all services which varied between \$100 millions and \$220 millions from 1930-31 to 1937-38 were largely added to the public debts and therefore to the current burden of taxation. To the extent that this represents waste and inefficiency, it adds to the real burden.

It seems to me that Professor Curtis underestimated the savings which could be effected by reducing waste, inefficiency and favouritism and the influence of special interests in government. Personally I believe that tremendous savings could be effected at all levels of government if there were a real will to do so. The effect of public demand as a cause of increased expenditures has been greatly overestimated. In many cases increased expenditures are due to private demand and are neither wanted nor needed by the public.

The last sentence in the paper of Professor Curtis should be graven on the heart of every legislator and public servant:

"Before acceptance, the case for each new public expenditure should be proven beyond doubt, for in general it is probably true that the best results are obtained by permitting, as far as possible, the individual citizen to spend his own income."

Yours very sincerely,

HORACE L. BRITTAIN.

The Editor,

Montreal, 11th May 1939.

The Canadian Chartered Accountant.

Dear Sir:

In this month's issue of THE CANADIAN CHARTERED ACCOUNTANT there appears an article on "Public Finance" written by Professor C. A. Curtis and dealing principally with the question of governmental expenditures. I realize fully the limitations placed upon anyone attempting to deal with such an extensive subject in the space of a short article, but, while I agree with and find interesting Professor Curtis' analysis of the causes of increased expenditures, I find it difficult to agree with his conclusions. To my mind, Professor Curtis is altogether too naıve, too generous, too evasive, when he dismisses with a word the whole question of party politics by saying-"It is doubtless true that in individual cases public moneys have been spent foolishly and even corruptly, but the elimination of every such case will do little to reduce the total of public expenditures." Perhaps Professor Curtis' definition of "foolishly and corruptly" is not so broad as mine, but I would include many notorious weaknesses of our politicians -refusal to face the issue (the railway problem and unemployment relief, to mention only two), playing politics (the policy of not doing anything when you can stay in office by doing nothing), patronage, bad management, and waste far and beyond mere error. It is, I agree, hard to say how much of our total expenditure goes in this way and I would hesitate to make an estimate, but the figure must be very impressive, more impressive, I fear, than Professor Curtis would have us believe.

The discussion of business principles in government administration in this article also falls somewhat short of the mark, I think. In the first place, perhaps parenthetically, successful financial operation may be the chief aim of business, but it is not the only one. There is a growing realization that a business must contribute something to the welfare of the community, must perform a public service, in order to justify its existence, and that it has a responsibility towards its employees for both selfish and unselfish reasons. Secondly, these business principles might be applied more strictly to governmental affairs with salutary effects—be honest in all things beyond the mere letter of the law, get the most for your money, subject of course to the principle of the labourer being worthy of his hire, spend what you have to spend and no more (balanced budgets), keep your word and honour your obligations at all cost, reward your servants according to merit and not otherwise. To say that these principles are not always applied in business would be but begging the question; the fact remains that they are among the better business principles.

I trust that you will not think that I have been prompted to make these remarks in an over-critical spirit. Sooner or later we must face and deal with these facts, and the members of our profession should in their own interest, as well as in that of the country, be prepared to assume their share of the burden.

Yours very truly, C. W. LEACH.

GENERAL NOTES

The King's English

The 17th May 1939 will go down in history as the memorable day on which the ruling Sovereign of the British Empire visited for the first time one of his self-governing "dominions beyond the seas." At a state luncheon held that day in Quebec City by the Government of the Dominion of Canada, King George VI gave his first address on Canadian soil. He spoke in response to the address of welcome to Their Majesties by Prime Minister Mackenzie King on behalf of the government and the Canadian people, and His Majesty's beautifully-worded message is reproduced here to be read and re-read and long to be cherished:

Mr. Prime Minister: I am deeply moved by your words of welcome to the Queen and myself on behalf of the Canadian people. I recognize that this moment is historic. It is the first time that a British King has crossed the Atlantic. I stand today on the soil of North America. Here, in the past two centuries, through loss and through gain, the British Commonwealth of Nations has been largely moulded into its present form. This is also the first visit of the sovereign to one of his oversea dominions. It is fitting that it should be to the senior dominion of the Crown. I am particularly pleased that, on the day of my arrival in Canada, I should have the pleasure of meeting not only my Ministers but all the Members of my Privy Council for Canada. You, in Canada, have already fulfilled part of the Biblical promise and obtained dominion from sea to sea. You are now engaged in fulfilling the latter part of that promise in consolidating government from the river to the ends of the earth, from the St. Lawrence to the Arctic snows. The Queen and I are looking forward, with anticipation too great for expression, to seeing all we possibly can of this vast country. Particularly do we welcome the opportunity of greeting the men and women who are its strength and stay, and of seeing something of the younger generation, so soon to become the guardians of its future.

Annual Meeting of 1939

As announced in the April issue, the thirty-seventh annual meeting of The Dominion Association of Chartered Accountants will be held in Saskatoon, Saskatchewan, on August 21st to 24th. Further details of the meeting will be published in our July issue.

Our Contributors This Month

HAROLD BEVERLEY CLEARIHUE who writes on fire insurance accounts this month graduated from the faculty of Commerce and Finance of the University of Toronto in 1932 and became a member of the Institute of Chartered Accountants of Ontario in 1936. He was connected with Thorne, Mulholland and Company, chartered accountants, until 1938 when he became Secretary-Treasurer of Moneta Porcupine Mines Limited, Toronto.

RUSSELL KETTLE, whose lecture "A Few Remarks on Balance Sheets and Profit and Loss Accounts" we publish this month by courtesy of Gee & Co. (Publishers) Ltd., proprietors of *The Accountant*, England, served his articles with Messrs. Deloitte, Plender, Griffiths and Company, and was admitted to the English Institute of Chartered Accountants in 1909. He acted as personal secretary to Lord Plender from 1910 to 1918 and was admitted a partner in Deloitte, Plender, Griffiths and Company in 1919. Mr. Kettle was Chairman of the London Members' Committee of the Institute of Chartered Accountants in 1929.

PROVINCIAL NEWS MANITOBA

As a compliment to our Dominion President, the last of four business meetings of the members of The Institute of Chartered Accountants of Manitoba took the form of a dinner, at which about fifty members were present. The meeting was held at the Fort Garry Hotel on Monday, 24th April 1939.

Following the dinner, several enjoyable musical numbers were provided by Mr. Ed. Forrest, accompanied by Mr. Herbert Sadler.

Chairman Saul called the meeting to order, and briefly introduced Mr. W. E. Hodge, President of the Dominion Association of Chartered Accountants. In opening a discussion on Dominion Association affairs, Mr. Hodge referred to associations with the Manitoba Institute as far back as 1912. He also paid tribute to Mr. Keith Drennan, who was for many years Secretary of the Institute, in his efforts towards establishing standard examinations, and acknowledged the work which has but recently borne fruit.

Following an interesting and informative outline of the work of the present Dominion Council, Mr. James B. Sutherland on behalf of the Manitoba members proposed a vote of thanks to Mr. Hodge, which was carried with enthusiasm.

OBITUARY

The Late Preble Macintosh, C.A.

The Society of Chartered Accountants of the Province of Quebec regrets to record the death of Mr. Preble Macintosh, which occurred on April 30th.

The late Mr. Macintosh was a partner in the firm of Macintosh, Robertson & Paterson, and was one of the most highly esteemed members of the Quebec Society, having been admitted in 1900 and served on the Council from 1901 to 1903. His passing will be deeply felt by his colleagues and associates.

STOCK BROKERS' ACCOUNTS

Theory and Practice

This series of discussions on the subject of stock brokerage accounting theory and practice has been prepared by a group of members of the profession familiar with the subject. They desire to have it understood that the definitions, opinions and observations appearing in this column are their own and are not necessarily those of the Dominion Association.

(Continued from May issue)

Margin Department and Its Function

The Margin Department of a broker's office records the customers' accounts in such a manner that, at all times (daily in an active market) the margin position of these accounts may readily be determined. A visible cardex system is frequently used, each card representing a customer's account and containing the balance of his account and the position of all securities related thereto. The usual signal tabs may be used to mark accounts for special attention.

By applying the market value of the securities held in any account, the equity on a forced liquidation may be determined and if this equity is sufficient to meet the margin requirements which have been set for the department, then this account is said to be "fully margined." If the equity is not sufficient, then the department must send out a "call" for funds or securities to replace this lost equity. If the call is not met, it is this department's duty to ask a partner of the firm for further instructions.

It is essential for the efficient functioning of this department that its records be kept up to the minute. To facilitate this, the following forms must first be approved and initialled by the margin department.

- 1. All requisitions for cheques to customers
- 2. All customers' orders, and
- 3. All orders for delivery, transfer, etc., of securities. Further, copies of all confirmations, cash receipts and disbursements, etc. are immediately given to the margin department for entry.

The importance of this department's work cannot be over emphasized. If clients are permitted to let their accounts remain undermargined or only partly secured, then the broker is actually financing the shortage out of his capital with a consequent risk to the broker.

Arising out of this main function are other duties. It is customary for a broker to require the execution of a margin agreement between himself and his clients before opening a trading account. Special agreements are frequently obtained to cover accounts guaranteed by other clients or outside parties and the release of securities for delivery against short sales of other clients. It is the responsibility of this department to have a record of all such agreements at hand and notify the principals if these have not been received.

Insurance Coverage

Stockbrokers may, in order to protect their capital investment, purchase a variety of bond and insurance coverage. The usual insurance so purchased consists of a Brokers' Blanket Bond which will cover losses occurring through:

- 1. Dishonesty of employees.
- Losses of securities occurring inside the office, or on the premises of the insured's bankers, or when lodged for transfer, registration, etc.
- Losses occurring while the property may be in transit in the custody of either the insured's own messengers, or anyone acting as his messenger.

The stockbroker should also insure himself for losses resulting from the taking as collateral, purchase, sale, or guarantee of endorsement, of invalid securities. Cheque forgery losses should also be covered both on incoming and outgoing cheques or drafts.

A major and frequent source of dishonesty loss to stockbrokers in recent years has been in connection with fraudulent trades on the part of employees. Even the broadest forms of Blanket Bonds differ in the rather limited coverage they provide so that it is necessary for the purchaser of a Brokers' Blanket Bond to read his bond carefully and also have it reviewed by his attorney or an expert in financial insurance in order that he may have some knowledge of the trading losses for which his surety is not liable.

Losses have occurred as the result of collusion between the brokers' employees and employees of other financial firms. This is a very difficult point to cover in a Brokers' Blanket Bond, but should be carefully considered when placing the bond. Instances have arisen where the broker has innocently received securities misappropriated by his client and later found himself liable to return same or their equivalent to the owner.

Brokers who are members of stock exchanges should protect themselves for liabilities which they assume because of the rules of such exchanges in reference to members' liability concerning the introduction of invalid securities into such markets. Members of stock exchanges must, of necessity, be prepared, as the result of such trades with other members, to substitute valid securities for those where the title is called in question. Most of the usual types of invalid securities are included in the coverage of the Securities Blanket Bond, which should be purchased by every stock or bond broker.

TERMINOLOGY DEPARTMENT

The articles in this Department, unless otherwise stated, are originally written by the Chairman of the Terminology Committee and submitted to the members thereof; they are afterwards revised by him after consideration of suggestions made by the members.

If it should be thought that any articles include too much primary or elementary matter, readers are asked to realize that the Committee hopes these articles will be of especial value to Students-in-Accounts; and it is believed that, to impart a thorough understanding, too much emphasis cannot be placed on the fundamental principles on which the ideas connoted in the term defined are based.

(Continued from May issue)

Profits Prior to Incorporation: A company cannot make profits before it comes into existence. Sometimes a company is formed to take over an existing business with rights to the benefit of operations from a date prior to its incorporation; profits made in this interim are known as profits prior to incorporation, and being merged in the assets, are part of the net worth of the business as taken over.

Pro Forma Balance Sheet: pro forma, "for the sake of form" (Lat.). It may be applied in many ways to a balance sheet, e.g., to one drawn up as a suggestion for a form to be used, and which is thus subject to changes according to the ideas of directors or auditors. The most general use of the term, however, is in the case of a balance sheet for use in a prospectus, etc., in which the application of proposed new financing to the business as it stands shows the ultimate position.

Promissory Note: An unconditional promise in writing made by one person called the maker to another called the payee, signed by the maker, promising to pay on demand or at a fixed or determinable future time, a sum certain in money, to or to the order of a specified person, or to bearer (Bills of Exchange Act, Section 176).

Property: Anything owned. The word is practically indefinite in extent, and implies anything which a person owns or in which he has an interest.

Proprietorship: The sole ownership of a business. The owner is the "proprietor."

Prospectus: In its wider meaning this term refers to any descriptive circular or pamphlet. Hence the prospectus of a school, a college, book or library. In corporation finance, however, it refers to the circular, advertisement or

other invitation to the public made by a company to subscribe to its share capital or bonds. The following is the definition given in section 73 of The Companies Act (Dominion): "Prospectus means any prospectus, notice, circular, advertisement, letter or other graphic communication, offering to the public for subscription or purchase or other acquisition or indicating that there are available for subscription or purchase or other acquisition (and notwithstanding that such communication may state that the securities therein mentioned have been fully subscribed for or sold or that the communication is for the purpose of record only) any securities of a company issued or to be issued by it; provided that a communication in respect of a security shall not be deemed a prospectus (a) if it is proved that prior to such communication a prospectus as required by the provisions of this Act was mailed or delivered by or on behalf of the company to the person to whom the communication was made or (b) if the communication contains a bona fide statement that a prospectus, a copy of which has been filed under the provisions of this Act, will be promptly furnished on request, and contains no statement either of fact or opinion relating to the assets of the company owned or to be acquired, its earnings or prospective earnings, or to any business carried on or proposed to be carried on by it, except a statement specifying the nature of such business."

Protest: A formal statement of dissent or disapproval. As used in the *Bills of Exchange Act*, a written declaration by a notary or justice of the peace that a bill, note or cheque has been presented and payment or acceptance refused.

Provision: A charge against earnings or surplus to establish reserves for undetermined losses or liabilities or the estimated diminution in value of any property, e.g., bad debts, depreciation, income tax, etc. The word "reserve" is usually used in this regard, which often leads to some confusion, in that cases have been known of balance sheets which, under the heading "Reserves," show as a group reserves for depreciation, bad debts, income tax and general. Reserves created by provisions as described should not be so grouped together, but deducted from the book value of the assets concerned, or set up with the liabilities as the case may be.

STUDENTS' DEPARTMENT

R. G. H. SMAILS, C.A., Editor

NOTES AND COMMENT

In the course of two recent lectures1 delivered at the London School of Economics Professor T. H. Sanders of the Graduate School of Business Administration, Harvard University expressed the opinion (to which he had previously subscribed in "A Statement of Accounting Principles") that the use of secret reserves is not general in the United States except perhaps in the case of banks. He went on to say that it was pretty certain that none of the regulating commissions to which he had referred (the Interstate Commerce Commission, Federal Communications Commission, Securities and Exchange Commission, etc.) would knowingly tolerate the practice. "It is the general feeling." he said, "that earnings and surplus should be fully disclosed, and that if reserves are deemed desirable, they should be appropriated out of surplus and clearly shown on the balance sheet. Even among banking authorities there is some difference of opinion as to whether it would not be better for banks to disclose their situation fully." The Accountant (London) in its editorial comment upon the lectures remarked:2 "It is a little surprising to us to read that in the United States the practice of using secret reserves is not general . . . we rather suspect that what Professor Sanders really means is that the problem of inner reserves has not attracted quite so much attention on his side of the Atlantic as it has on ours because other and more pressing questions fill the landscape; possibly American inner reserves express themselves in another way in the competition between capital surplus and earned surplus which seems so much more urgent and clamant in the United States than it does in England." The Accountant may be right in its diagnosis but it is easy to find oneself at cross purposes on the subject of secret reserves unless one has first agreed where "conservatism" ends and secret reserves begin.

If Lord Bryce had written his "Modern Democracies" today instead of some twenty years ago he would have had

¹See The Accountant, Vol. C, Nos. 3359 and 3360. ²Ibid, Vol. C, page 559.

JUNE, 1939.

an abundance of material with which to illustrate the autocratic form of government and to point the contrast between it and the democratic form. As it was his illustrations seemed to savour a little of the academic and classical. It is therefore surprising when reading the book today to find how entirely apt those illustrations are and how exactly autocracy follows the traditional pattern. There has been a tendency in some quarters over the past twenty years to belittle Bryce as a political philosopher. A re-reading of his works today is likely to reverse that trend and to elicit admiration for the acuteness of his reasoning and judgment.

STUDENT ASSOCIATION NOTES

ONTARIO-Toronto

The annual meeting of the Toronto branch of the Chartered Accountants' Student Association of Ontario was held at Hart House, University of Toronto, on April 12th last, and the speaker of the evening was Mr. Aubrey Bond, K.C. Rather than discuss matters of accountancy or business problems and on the theory that a change is as good as a rest Mr. Bond spoke on "A Philosophy of Life", suggesting that it is important that students consider seriously the principles and rules of life and living. Mr. Bond was introduced by Mr. Frank Buck, and Mr. Hennessy presided.

At this meeting Mr. W. G. H. Jephcott, C.A., outlined the recent changes which have been made in the curriculum and in the method of examination, and at the close of the meeting the results of the election for the new council were announced.

Several very successful discussion groups have been held during the past two months, and these groups, which have been well attended, have been of great value to the students. On April 24th Mr. W. H. Moore, C.A., discussed "Some Features of Gold Mine Accounts" with final year students, and on May 1st this group heard Mr. A. R. MacKenzie of Western Flour Mills speak on "The Canadian Grain Trade and Accounting". The intermediate groups were held under the leadership of Mr. K. E. Greenwood, C.A., who, during the course of the meetings, discussed the asset side of the balance sheet in its various aspects; the liability side will be discussed at the meetings to be held in the fall. The primary group concentrated on arithmetic and benefited

from the leadership of Mr. A. R. McMichael, C.A., a former examiner in that subject. Summer weather and baseball have brought these group meetings to a halt, but they will be resumed in the fall.

At the time of writing the baseball league is well under way, and this year ten firms have entered teams. The final game is scheduled for June 29th, and following this it is hoped that a tennis tournament will be organized which will last over a period of two weeks.

The annual golf tournament will be held on June 23rd, followed by a dance in the evening, and the attention of students living outside Toronto is especially directed to this date and a cordial invitation extended to them to be present at the tournament, the dance, or if possible at both.

PROBLEMS AND SOLUTIONS

Solutions presented in this section are prepared by a practising chartered accountant of the Institute from whose examinations the problem is taken and represent his views and opinions. They are designed not as models for submission to the examiner but rather as such discussion and explanation of the problem as will make its study of benefit to the student. Discussion of solutions presented is cordially invited.

PROBLEM I.

THE INSTITUTE OF CHARTERED ACCOUNTANTS OF ONTARIO

INTERMEDIATE EXAMINATIONS, DECEMBER, 1938 ACCOUNTING NO. 1.

Question 7.

The following is the liability side of the consolidated balance sheet of X Company Limited and its subsidiary Y Company Limited as at December 31, 1937, as prepared by the accountant of the parent company:

Consolidated Balance Sheet

X Company Limited and its subsidiary, Y Company Limited, as at December 31, 1937

Liabilities

Current Liabilities—	
Bank advances (net)	\$ 90,000
Accounts payable	110,000
Note payable	
Sundry accrued liabilities	18,500
Income and other taxes payable in Canada	20,000
and the control of th	\$ 288,500

T-LIP1	
Funded Debt— 5% bonds of Y Company Limited due January 2, 1940, at par	
par value bonds at 90 plus accrued interest of \$500	
Capital Stock—authorized and issued—fully paid: Preferred Stock—	56,500
X Company Limited—6%	
Common Stock—no par value— X Company Limited—25,000 shares \$500,000 Y Company Limited— 2,000 shares in hands	
of public—issue value thereof 100,000	600,000
Earned Surplus— X Company Limited \$300,000 Less—deficit Y Company Limited 20,000	
Excess of issue value of 3,000 shares of Y Com- pany Limited held by X Company Limited over value thereof as shown by books of X	280,000
Company Limited	15,000
	\$1,890,000
The following additional facts are given: (a) The amount of \$15,000 shown as last item above Cost of shares to X Company Limited Less—Loss of Y Company Limited since acquisitio attributable to such holdings	. \$150,000 n,
Carrying value Issue value	
Difference	. \$ 15,000
(b) The common shares of Y Company Limited were	all issued

to the public at \$50 per share and the surplus of Y Company Limited at time X Company Limited acquired the 3,000 shares from the public amounted to \$1.00 per share.

(c) The note payable of \$50,000 represents a note of Y Company Limited payable to X Company Limited, which company discounted it at the bank.

(d) The inventories of X Company Limited include goods purchased from Y Company Limited at a profit of \$10,000 to that company.

(e) The bonds of Y Company Limited were issued at par but the holdings therein by X Company Limited were purchased on the open market at 90.

(f) The parent company has a contingent liability of \$25,000 in respect of the guarantee of an account payable by the subsidiary company.

 Prepare journal entries showing adjustments you would make to the foregoing balance sheet.
 Prepare working Liability side of the consolidated balance sheet showing adjustments and final figures.

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1937
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DECEM
SHEET,
TED BALANCE
CONSOLIDATED
LIMITED
X COMPANY
×

	LIABILITIES Prelin	Preliminary		Adjustments	ments			
	\$ 90,000			Dr.	(9)	(6) 50,000.00 \$140,000.00 110.000.00	\$140,000.00 110.000.00	7
	Notes payable 50,000.00 Sundry accrued liabilities 18,500.00 Income and other taxes payable in Canada 20,000.00	000000000000000000000000000000000000000	(1)	50,000.00			18,000.00	00 000 8868
	75,000					1	75,000.00	
	\$20,000.00 par value of bonds plus accured interest of \$500.00	56,500.00	(1)	1,500.00			20,000.00	55,000.00
0.73	by the Public: Preferred Stock Capital Stock at book value Capital Stock Authorized and Issued,		(4)	(4) 8,000.00 (2) 150,000.00	(S)(S)	150,000.00	150,000.00	242,000.00
0.	Preferred Stock- X Company Limited-6% 150,000.00 Y Company Limited-6% 150,000.00 Y Company Limited-6% 150,000.00		(2)	(2) 150,000.00			500,000.00	
7.3	Common Stock—no par value— X Company Limited—25,000 shares\$500,000.00 Y Company Limited—2,000 shares in hands of public—issue value thereof 100,000.00		(2)	(2) 100,000.00			500,000.00	
	Second Surplus: X Company Limited Second Control Company Limited Second Control	1,250,000.00	(5)	6,000.00	£3	15,000.00 8,000.00	309,000.0 15,000.0	- 1,000,000.00 0 0
B 0 ()	Capital Surplus	700,000,00			£	2,000.00)		5,000.00
		15,000.00	(3)	(3) 15,000.00			100	\$1,884,000.00

ADJUSTING JOURNAL ENTRIES

		Dr.	Cr.
Funde To fr	y accrued liabilities d debt To Capital Surplus deduct accrued interest receivable on bonds om liability therefor on consolidated ac- ounts; to state outstanding bonds at the par alue thereof and carry the excess of issue alue thereof over cost to Capital Surplus	1,500	\$2,000
To s	red Stock—Y Company Limited on "—Y " " To Minority interests set up issue value of capital stock of Y ompany Limited held by public in Minority terest account — Preferred and Common ock Y Company Limited		250,000
To 1 bo Li Li	of issue value of shares Y Company ted	15,000	15,000
To	ty interests—Common Stock	8,000	8,000
To s	Y Company Limited	3,000	3,000
To i	payable	50,000	50 , 00 0
To p	s To Inventories Trovide for parent companys' share of in- ntory profit included in accounts of X Com- ny Limited	6,000	6,000

PROBLEM II.

THE INSTITUTE OF CHARTERED ACCOUNTANTS OF ONTARIO

FINAL EXAMINATIONS, DECEMBER, 1938

Accounting No. 2. Question No. 4

The Balance Sheet of A.B.C. Company Limited, at 31st May, 1938, in summarized form was as follows:

ASSETS

Cash on hand and in banks	.\$	5,000.00
Accounts and Bills Receivable, less reserves		810,000.00
Inventories		800,000.00
Plant, less depreciation reserves		
Goodwill		100,000.00
Deficit		200,000.00

\$4,615,000.00

LIABILITIES

Bank Loan, secured under Section 88	\$ 400,000.00
Accounts and Bills Payable	2,000,000.00
Note to Director—payable on 31st May, 1938	15,000.00
Bonds—1st Mortgage 6% bonds	1,400,000.00
Arrears of interest to 31st May, 1938	100,000.00

Capital Stock

Authorized and issued:

Preferred:

	Cumulative 1,000 shares of \$100.00	
each	id for 3 years)	100,000.00

Common:

60,000	shares	of	\$10.00	each	 	 	٠.		٠.			600	,000	.00
											-			

\$4,615,000.00

The Company arranged a reorganization by the proper procedure replacing existing liabilities and capital in the following manner:

- (1) A new group provided \$1,000,000.00 additional cash for the business for which they received new 5% first mortgage bonds, repayable \$100,000.00 per annum for 10 years.
- (2) The indebtedness to the bank was repaid.
- (3) General creditors received 25% cash and a new issue of General Bonds for the balance due to them. The new General Bonds were repayable as follows: Interest at 5% per annum, payable in 2nd preferred stock at par for the first five years, at the end of each year, and thereafter quarterly in cash.

Principal repayments to commence after the first mortgage bonds had been repaid—and would then be at the rate of \$150,000.00 per annum.

- (4) The director's note, with interest at 3% from 31st May, 1938, to be extended for two years.
- (5) 1st Mortgage Bondholders to receive one new 1st Preferred share at \$100.00 par value for each \$100.00 bond, plus the arrears of interest thereon. The first Preferred Stock to be 5% cumulative and to participate with the second Preferred Stock, on dividends paid on the second Preferred Stock in excess of 3%.
- (6) Present Preferred Shareholders to receive new second preferred shares, share for share, and one new Common share for each \$10.00 of arrears of dividends. Second Preferred Stock to be 3% non-cumulative—participating with first preferred on 2% additional dividends as available.
- (7) Common Shareholders to receive t share of new no par value common shares for each old share held. The value set for the new common shares of no par value to be \$1.00 per share and any surplus resulting from the reorganization to be applied first in reduction of the intangible assets, and secondly in reduction of the book value of plant.
- (a) Outline the procedure required for the company to obtain authority for the reorganization.
- (b) Give the Journal Entries to give effect to the reorganization and prepare the new Balance Sheet on completion of reorganization.
- (c) The operating profits of the company during the subsequent 3 years, excluding all financial charges, were as follows:

Year ended 31st May, 1939—\$150,000.00 31st May, 1940— 200,000.00 31st May, 1941— 500,000.00

The directors declared dividends when profits were available.

Prepare a summary of the Profit and Loss and Surplus Accounts for each of the three years.

SOLUTION

The following journal entries give effect to the transactions resulting from the reorganization of the Company:

		n the reorganization of the Company:	fro
\$1,000,000.00		Bank To First Mortgage 5% Bonds, new issue	1.
		To record receipt of cash and issue of \$1,000,000.00 in bonds.	
)		Bank Loan secured under Section 88 of the Bank Act	2.
400,000.00		To Bank Disbursement To record repayment of Bank Loan.	
)	. 2,000,000.00	Accounts and Bills Payable	3.
500,000.00		To Bank Disbursement	
1,500,000.00		To General 5% Bonds	

STUDENTS' DEPARTMENT

4.	First Mortgage 6% Bonds (Old issue)	1,400,000.00	
	Arrears of Interest on First Mortgage 6% Bonds to 31st May 1938 To Old Bondholders	100,000.00	1,500,000.00
	To record cancellation of Old First Mortgage 6% Bonds and arrears of Interest to 31st May 1938.		_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
5.	Old Bondholders To First Preferred 5% Cumulative Participating Capital Stock To record issue to Old Bondholders of 15,000 First Preferred 5% Cumulative Participating Shares of \$100.00 par value in settlement of claims of Old First Mortgage Bonds and arrears of interest thereon in accordance with agreement dated1938, approved by the shareholders and by Supplementary Letters Patent dated1938.	1,500,000.00	1,500,000.00
	(One share of First Preferred Stock issued for each \$100.00 Old First Mortgage Bond held, plus the arrears of interest thereon.)		
6.	Old 6% Redeemable Cumulative Preferred Shares	100,000.00	100,000.00
	To record issue of 1000 New Second Preferred 3% non-cumulative participating Capital Stock of \$100.00 par value each in exchange for 1000 old 6% Redeemable Cumulative Preferred S h a r e s, share for share, as per agreement, dated approved by shareholders and confirmed by Supplementary Letters Patent dated		
7.	Surplus on Reorganization	1,800.00	
	To New Common Capital Stock of No Par Value		1,800.00
8.	Old Common Shares To New Common Capital Stock of No Par Value	600,000.00	12,000.00
	Surplus on Reorganization June, 1939. 463		588,000.00
	90ML, 1000. 900		

To record exchange of 60,000 Old Common shares of \$10.00 each for 12,000 New Common shares of No Par Value issued at \$1.00 per share in accordance with agreement with shareholders and Supplementary Letters Patent dated1938.

The exchange basis is 1/5 New Common Shares for each Old Common Share held.

Plant
Surplus on Reorganization applied
to write off the balances in Deficit and Goodwill accounts and the
balance applied in reduction of
the book value of Plant.

A. B. C. COMPANY LIMITED BALANCE SHEET AS AT 31st MAY, 1938 ON COMPLETION OF REORGANIZATION

ASSETS

Current Assets:

 Cash on hand and in Banks
\$
 105,000.00

 Accounts and Bills Receivable, Less Reserves
 810,000.00

 Inventories
 800,000.00

1,715,000.00

286,200.00

Fixed Assets:

\$4,128,800.00

LIABILITIES

Funded Debt:

Note payable to Director—@ 3% interest, due 31st May 1940 \$ 15,000.00

First Mortgage, 5% Bonds, repayable \$100,000.00 per annum 1,000,000.00

General Mortgage 5% Bonds

(Interest payable in First Preferred stock for 5 years)

,500,000.00 2,515,000.00

STUDENTS' DEPARTMENT

Capital Stock—Authorized and Issued—fully paid:	
First Preferred 5% Cumulative Shares participating with second preferred dvidends in excess of 3% 15,000 shares of \$100.00 each 1,500,000.00	
Second Preferred 3% Non-Cumulative Shares (Participating with first pre- ferred additional 2% as available) 1,000 shares of \$100.00 each 100,000.00	
Common Shares 13,800 shares of no par value 13,800.00	1,613,800.00
	\$4,128,800.00
PROFIT AND LOSS ACCOUNT FOR THE YEAR ENDED 31st MAY, 1939	
Operating Profit for Year	\$150,000.00
Deduct: Financial Charges Interest on Director's Note 3% of \$15,000.00.\$ Interest on Bonds First Mortgage Bonds 5% on \$1,000,000.00 General Mortgage Bonds 5% on \$1,500,000.00 payable by issue of 750 shares 1st Preferred Stock	
Net Profit for year carried to Surplus Account	\$ 24,550.00
SURPLUS ACCOUNT	
Balance from Profit and Loss Account being profit for the year ended 31st May 1939	\$ 24,550.00
PROFIT AND LOSS ACCOUNT	
For the Year Ended 31st May, 1940	
OPERATING PROFIT FOR YEAR	. \$200,000.00
Deduct: Financial Charges Interest on Director's Note 3% \$15,000.00 \$ 450.00 Bond Interest)
First Mortgage 5% Bonds 5% on \$900,000.00 45,000.00	
General Mortgage 5% Bonds 5% on \$1,500,000.00 75,000.00 120,000.00 payable by issue of 750 shares 1st Preferred Stock	120,450.00
Net Profit for the Year carried to Surplus Account	\$ 79,550.00

SURPLUS ACCOUNT	
For the Year Ended 31st May 1941	
Balance 31st May 1939	\$ 24,550.00 79,550.00
	\$104,100.00
Deduct: Arrears of Dividend at 5% on \$1,500,000.00 First Preferred Stock for the year ended 31st May 1939	
Balance 31st May 1940	\$ 29,100.00
PROFIT AND LOSS ACCOUNT For the Year Ended 31st May, 1941	
OPERATING PROFIT FOR YEAR Deduct: Financial charges Bond Interest First Mortgage Bonds Interest at 5% on \$800,000.00 \$40,000.00	\$500,000.00
General Mortgage Bonds	
Interest at 5% on \$1,500,000.00 75,000.00 (Payable by issue of 750 shares	
1st Preferred Stock)	115,000.00
Net Profit for Year carried to Surplus Account	\$385,000.00
SURPLUS ACCOUNT	
For the Year Ended 31st May, 1941	
Balance 31st May 1940	\$ 29,100.00 385,000.00
	\$414,100.00
Deduct: Dividends on First Preferred Stock: Arrears of Dividend for year ended May 31st 1940, 5% of \$1,575,000.00 \$ 78,750.00 Regular Dividend 5% of \$1,650,000.00 82,500.00 Participating Dividend	
of 2% of 1,650,000.00 33,000.00	
\$194,250.00	
Dividends on Second Preferred Stock: Regular Dividend of 3% of \$100,000.00 \$3,000.00 Participating Dividend of 2% of 100,000.00 2,000.00 5,000.00	199,250.00
Balance 31st May 1941 available for	\$214,850.00
Dividends on Common Shares	

Note: Provisions for Income Taxes have been omitted as the question does not state in what provinces the company operates, and such provision would have to be a rough estimate.

THE

CANADIAN CHARTERED ACCOUNTANT

INDEX
OF
SUBJECTS AND CONTRIBUTORS

VOLUMES XXVII TO XXXIV (July 1935 to June 1939)

SUBJECTS

	OLU	ME PAGE
Accountancy, Constructive, George R. Freeman	29	257
Accountancy education, Progress in-editorial comment	34	239
Accountancy examinations of Canada, Austin H. Carr	33	362
Accountancy, Fund consciousness-A forgotten aspect of		
commercial, William Macintosh	30	188
Accountancy profession in Great Britain, The-editorial		
comment	33	
Accountancy—reference to journal	33	467
Accountancy, The future of the profession of, Hon. J. H.	ON	448
McQuarrie	27	
Accountancy—Wider horizons, George O. May	30	295
Accountant and industrial and public relations, The, J. E. Brower	31	8
Accountant an independent contractor—editorial comment	34	
Accountant in relation to business and government in	04	0
Great Britain, The position of the public, Sir Laurence		
Halsey	33	373, 434
Accountant in Russia to-day, Some problems for the, J. F.	00	010, 101
Close	28	99
Accountants, Alleged negligence of-Irish Free State case	30	
Accountants and auditors, Degrees of liability of-reference		,
to Pendleburys case	29	169, 223
Accountants and national service—editorial comment	34	163
Accountants and tax evasion-editorial comment	33	176
Accountants and the public-reference to address of Walter		
Holman, London	32	190
Accountants as business investigators—editorial comment	29	421
Accountants' certificates and inventories	34	199
Accountants, Educating—editorial comment	33	173
Accountants in public office—editorial comment	33	332
Accountants, New Zealand Society of—reference thereto	34	55
Accountants of Australia celebrating fiftieth anniversary	30	160
Accountants' reports and audited accounts from an invest- ment analyst's viewpoint, Dwight P. Robinson, Jr	91	187
Accountants' reports, The supervision of, Stephen Chan	34	261
Accountants' reports, High standard in the appearance, con-	04	201
tent and grammatical construction of, Robert D. Gracey	32	372
Accountants—Some observations on the profession, George	50	0.2
Cochrane	34	110
Accountants under Securities Act of 1933 of United States,		
Liabilities of	29	90, 135
Accountant's working papers-editorial comment 28	383	3; 34 6
Accountant, The future of the, Lord Stamp	34	344
Accounting and auditing, Municipal, A. B. Shepard	28	50
Accounting and the business executive, Philip H. Hensel	28	123
Accounting as an aid to industry, Milton Howard	29	183
Accounting by tabulating machines, Philip H. Hensel	30	479
Accounting congresses in France and Italy	31	53, 125
Accounting, Development of farm—editorial comment	27	145
Accounting examinations, Technical preparation for,	90	445, 503
Howard F. Greene	00	140, 000
thereto	186.	33 465
Accounting, Food cost, J. R. Hendry	31	154
Accounting for an interurban motor coach company, Harold	O.I.	201
S. Moffet	32	160
Accounting for depreciation in telephone work, F. A. Bow-		
man	29	112

		ME PAGE
Accounting for gold mining companies, George C. Andrew	28	236, 360
Accounting for hospitals—see "Hospital Accounting."		
Accounting for municipalities with respect to unnegotiated		
debentures and debenture principal and interest in		
default, W. S. Tory	28	104
Accounting for returnable containers, Charles W. Smith	33	17
Accounting for revenue of time sales financing companies,	00	
V. Randolph Clerihue	30	476
	00	110
Accounting in a gas or electric public utility company,	20	100
Some problems of, G. Meredith Smith	28	179
Accounting in Canada, The development of the profession		
of, R. R. Thompson	34	171
Accounting machines	32	187
Accounting, Newspaper, Oscar H. Harder	29	9
Accounting, Oil and gas well, Fred E. Squire	27	174
Accounting, Other aspects of agricultural, W. F. Chown	28	334
Accounting practice and legislation—editorial comment	34	395
Accounting principles—editorial comment	33	92
Accounting principles, Statement of—editorial comment.	32	325
Accounting profession, An address on the, George C.	-	000
Cochrane	33	262
Accounting profession and the economists, The-editorial	0.4	450
comment	31	150
Accounting profession—Dipping into the future—editorial		202
comment	34	323
Accounting, Progress in, Austin H. Carr	33	121
Accounting research association in England — reference	30	91
Accounting research in Great Britain—editorial comment	32	324
Accounting research in Great Britain—eutorial comment	28	93
Accounting, Some problems of university, J. E. Brower	28	304
Accounting system for a subscription book company,	20	904
Merrick B. Davidson	32	8
Accounting system for gold mining companies prior to		0
production, Frank Willcox	28	316
Accounting terminology is different—humorous reference.	34	212
Accounting, Trust company, M. W. Waddington	31	366
Accounts, A few remarks on balance sheets and profit and	01	000
loss, Russell Kettle	34	410
Accounts and audit of a fire insurance company, The,	-7	
	34	401
H. B. Clearihue	33	97
Accounts, Form of published—editorial comment	34	399
Accounts, Improvement in financial—editorial comment	33	3
Accounts, Improvement in financial, George O. May	33	42, 106
		200
Accounts, International—with special reference to Canada's		
balance of international payments, Frank A. Knox	29	93, 195
	2	96, 384
Accounts, Lawyers', J. Grant Glassco	31	19
Accounts of a mortgage loan company, Irvin T. Hunt	32	428
Accounts of a small oil refinery, The, Milton Howard	34	247
Accounts of Canada, The public, George C. McDonald	30	377
		29 21
Accounts, Rules respecting (Law Society of Upper Canada)	30	151
Accounts, Solicitors' rules respecting (Alberta)	27	355
Accounts, Stock brokers' 34 64, 143, 223, 30		
Accounts, Stock brokers'—editorial comment	34	8

	OFF	ME PAGE
Accounts—Suggested system for a social welfare agency,	OLU.	ME PAGE
Milton Howard	31	39
Account, The arithmetic of the grain trading, William	01	326
Macintosh Administration of the Canadian income tax law, C. Fraser	34	326
Elliott	33	268
Administration, The quality of-editorial comment	32	422
Advertising accountant, The menace of the	32	40
Advertising agency accounting, Arthur E. Jubien	30	383, 489
Agricultural accounting, Some aspects of, F. G. Winspear Agricultural marketing schemes and the <i>Natural Products</i>	27	88
Marketing Act, John E. McCallum	28	342
Agriculture a national industry—editorial comment Agriculture declining, Relative importance of—editorial	29	424
comment	27	82
Agriculture, The problems of-editorial comment	28	300
Agriculture, Wider view needed in—editorial comment Alberta, A summary of the reports of the royal commissions	34	158
on the natural resources of Saskatchewan and	27	188
Alberta legislation, Recent, G. R. G. Baker	29	321
Alberta legislation relative to adjustment and reduction of		
debts, E. J. Chambers	29	470
Alberta notes—The Income Tax Act amended	31	463
Alberta's debt, Report on	29	403
American Institute of Accountants, Anniversary of—(1937)	31	80, 313 393
-Address of President Robert H. Montgomery	31	374
American Institute of Accountants, 1935 annual meeting		
of the	27	206, 429
of the	29	238, 491
American Institute of Accountants, 1938 annual meeting of the	33	388
American Institute of Accountants, The-reference to an-		
niversary publications	32	398
Annuities, Rates of government	29	403
Annuities, Succession duty-free—editorial comment	33	95
Appeals in criminal cases to the privy council	27	270
Application of funds statement—editorial comment	32	312
Arbitrary valuation of British goods	27	431
Assessments, Rental values and—editorial comment	31	421
Asset appraisals and accounting, Fixed, John A. Wilson Audited accounts from an investment analyst's viewpoint,	30	97
Accountants' reports and, Dwight P. Robinson, Jr	34	187
Audit—False economy—editorial comment	32	2
Audit of brokerage houses—A system devised to reduce the routine, K. E. Greenwood	32	20
Audit of executors' accounts, On the, W. Gordon Firstbrook	27	8
Audit of a fire insurance company, The accounts and, H. B. Clearihue	34	401
Audit of municipal accounts—A Quebec case	27	202
Audit of municipal accounts—A Quebec case	34	292
Audit seekers—editorial comment	33	249
Auditing procedure, Extensions of-Report of special com-		
mittee of American Institute of Accountants	34	431
Auditing procedure, Report on-editorial comment	34	396
Auditor and the embezzler, The—editorial comment	32	78
Auditor, the client and the public, The, Howard I, Ross	32	229

		ME PAGE
Auditors and of management, Responsibilities of—the In terstate Hosiery case—editorial comment	34	398
Auditors and provisions for depreciation—editorial com-		0.47
Auditors are not prophets—editorial comment		
Auditors, Court action against, (Pendleburys Limited Case)		
—editorial comment		298
Sons, Limited		281, 326
Auditors in France—reference thereto	27	309
Auditor's position, "In our opinion" the—editorial comment Auditor's report to the shareholders be changed? Should		248
the statutory form of the-summary of round table		
discussion, K. W. Dalglish	33	453
Auditor's report to the shareholders, C. A. Ashley Auditor's report to the shareholders, Further comments	34	118
on the	34	49, 121
Auditor's report to the shareholders, The—memorandum of roundtable discussion at annual meeting	33	63
Auditor's report to the shareholders, The—forms of cer- tificates	33	135
Auditor's report, The-editorial comment	30	178
Auditor's report, The-references thereto	31	83, 110
Auditors, shareholders and balance sheets	29	487
Audits, Bidding for	33	228
Audits, Public service in stock exchange, W. E. Dunton	27	256
Australasian congress on accounting—editorial comment Australia attaining uniform company law—editorial com-	30	277
ment	29	337
Australian recovery plan, The, W. T. G. Hackett	28	18
ment	34	87
Australia, The chartered accountants in	30	423
Australia, The profession in	28	142
Automobile distributor, The accounts of an, V. Randolph		
Cleribue	31	353
Aviation in Canada, Civil	31	289
Balance sheet and the layman, The, R. G. H. Smails	29	362
Balance sheet and the layman, The, R. G. H. Smans	30	177
Balance sheet, Some thoughts on the, A. J. J. Fanshaw	29	346
Balance sheets and profit and loss accounts. A few re-	we	340
marks on, Russell Kettle	34	410
Balance sheets, their use, abuse and limitations, A. E.	-,	
Cutforth	30	202
Balances, Unclaimed—Are they trading profits?—reference	34	54
to English court case		75, 458
Banking operations—editorial comment	33	409
Bank of Canada—annual statement as at 31st December,	99	403
1935	28	205
Bank of Canada, J. A. C. Osborne	28	195
Bank of Canada—Notes on its organization and accounting	20	200
system, Eric Fricker	29	33
Bank of Canada, Shareholders	29	66
Bank of Canada, The open market operations of the,		
A. F. W. Plumptre	33	421
Bank of Canada, The-reference to capital stock and how		
held	52	199

	OLUME	PAGE
Bank of England, The, F. Bradshaw Makin	34	33
Bank of France, The—editorial comment	33	411
Bankruptcies and liquidations, Douglas L. Rose Bankruptcy and secured and preferred creditors, Trustees		305
in, Lewis Duncan	29	145
Bankruptcy, Licensing trustees in	33	308
Bankruptcy, 1935 report of Superintendent of	29	403
Bankruptcy, 1936 report of Superintendent of	31	462
Banks have numerous shareholders, Chartered	32	198
Bible—Guide to statesmanship—editorial comment	32	326
Bonded indebtedness and relative sinking fund, Subsidiary records of, V. Randolph Clerihue	27	390
Bookkeeping—historical reference (Robinson Crusoe)	30	110
Book Reviews—	00	LLV
	00	70
Accounting (Part I), Rowland and Magee	30	72
Magee	34	301
Accounting Principles and Practice, Geoffrey Car-		
michael	29	497
A Concise Manual of Statistics, Clement Burton	31	135
An Outline of Statistics, Samuel Hays	33	78
field and Moore	32	404
Auditing, R. G. H. Smails	30	164
Audits, A. E. Cutforth	30	71
Audit Working Papers, Maurice E. Peloubet Bibliography of Works on Accounting by American	32	55
Authors, Harry C. Bentley and Ruth S. Leonard Business Organization and Administration, W. A.	27	293
McKague	27	365
Cemetry Accounts, Walter Mucklow	27	440
Reitell	32	206
Essays in Political Economy, edited by H. A. Innis	32	496
How to Make Your Business Live, R. M. Haultain Industrial Relations, Papers presented at a conference	27	135
on industrial relations at Queen's University Insurance and Banking—Examinations and Accounting,	34	139
Herbert L. Davis	30	344
Introduction to Cost Accounting, Norman Lee Burton Local Authorities: Internal Financial Control, A. H.	30	71
Marshall	30	434
Lumber Accounts, Walter Mucklow	30	345
Management Planning and Control, A. G. Dent Municipal Accounting Statements, National Committee	27	294
on Municipal Accounting	29	498
Wrenshall	31	402
My Memories, Thomas Brentnall Origin and Evolution of Double Entry Bookkeeping,	32	405
Edward Peragallo	34	221
limore	33	396
Standard Procedure in Auditing, W. J. Black	32	406
land 1800-1867, Bishop Carleton Hunt	29	499
Lightall	28	76

Book Reviews—Continued The Law Relating to Income Tax of the Province of		E PAGE
Quebec, Herbert A. W. Plaxton	34	139
The Nature of Dividends Cobriel A Propried		440
The Nature of Dividends, Gabriel A. Preinreich The Preparation and Use of Audit Records, V. W		
Holland Twenty-five Years of Accounting Responsibility, 1911-		295
1935, George O. May	29	409
Uniform System of Accounts for Electric Utilities	31	134
Uniform System of Accounts for Gas Utilities	31	133
Branch accounting principles as applied to salmon cannery		
accounts, Salmon canning and, L. R. Sinclair	33	284
Brewery accounts, W. L. Lucas	33	97
Britain's unpaid war debt-editorial comment	34	243
British Columbia fisheries	29	320
British Columbia notes—re municipal act	30	65
British-Italo trade pact		304
Brokerage office, Revenue and expense statistics in a,		
Gilbert A. Doe		212
Brokers' accounts. Stock—editorial comment	34	8
Brokers' marginal transactions—editorial comment	27	306
Budgetary control, Some elementary aspects of, C. N.		300
Knowles	33	414
Budget, Control exercised through the medium of the, E. H.		
Banks	30	285
Budgets, Advantages and uses of, Philip H. Hensel	30	11
Budgets, Three British dominions have balanced	28	437
Building, Canada leads world in new	28	70
Building, Economic design for, W. A. McKague	30	34
Bureaucracy in government—editorial comment	34	159
Business and government, Some problems as between, Kris		
A. Mapp	33	192
Business cycle, The—editorial comment	33	93
Business investigation, J. Grant Glassco	29	430
Business Profits War Tax Act—re-enacted	30	359
Data notes 110/100 17 th 1 to 2 201-10-11-11-11-11-11-11-11-11-11-11-11-1	00	000
Calendar reform—editorial comment	28	162
Canada, Map of	31	463
Canada, Public debts of—editorial comments		86, 240
Canada's leading markets	29	320
Canada's monetary system explained—editorial comment	32	321
Canada's wheat problem, G. R. G. Baker	34	270
Canada Year Book, The 1938	33	308
Canadian-American affairs, Second conference on	31	50
Canadian foreign trade; also that with South Africa	28	361
	28	141
Canadian public bonds outstanding and maturing Capital, Company legislation in regard to the acquiring of	20	141
initial, C. E. Walker	31	31
Capital fund in the interests of shareholders and creditors		400
of the company, The conservation of the, C. E. Walker	31	100
Centralized control and decentralized management, J. L.		
Charlesworth	29	29
Chartered Accountants in England and Wales, Hall of In-		
stitute of	31	290
Chartered accountants-Making known our functions-		
editorial comment	31	315
Chartered Accountant Students' Society of London-refer-		
ences thereto	27	3, 384
Cheque case in Australia, A	28	360
China, The profession in-editorial comment	29	425

VOLUME PA	
	76
Civil service of Canada—reference to positions 32 196, 303; 34 290, 3	
Clarity of thought and expression—editorial comment 27	5
	77
	20
	90
	48
Commerce, World—editorial comment	1
descriptions in published financial statements 28 138, 20	03
30 156, 260, 335; 32 193; 34 2	
Companies Act, 1934, Amendments to-Parliamentary dis-	
cussions thereon	62
Companies Act, 1934 (Dominion) and the amendments of	
	08
Companies Act, Some suggested reforms to the Dominion,	00
R. R. Thompson	88
tion of section 83(1), C. B. Wade	59
Companies — Holders of preferred shares — references to	00
court case 29 254, 32	26
	22
	51
	62
Company legislation in France—editorial comment 27	08
Company legislation—See "Capital" and "Capital fund"	
Company reorganization (See "Legal Decisions") Company reports, More informative—editorial comment 29 17	73
	17
	83
Contributors of articles published each month, Notes on	
28 358, 49	35
29 64, 14	
30 62, 155, 259, 333, 421, 48	
31 53, 125, 217, 394, 40	
52 49, 129, 193, 298, 396, 49	
33 67, 144, 228, 307, 387, 46 34 53, 130, 209, 290, 365, 44	10
Co-operative marketing—editorial comment	
Co-ordination of public services—editorial comment 29 42	
Coronation of King George VI, reference to 30 35	57
Corporate reports, Philip H. Hensel	
Correspondence 27 292; 28 145, 282; 29 329; 30 163; 31 475	
32 135, 407; 33 74, 157, 47	
34 63, 140, 302, 44	15
Cost accounting — reference to review of essay of R. S. Edwards—editorial comment	40
Costing and control in a shoe manufacturing business,	IV
	81
Costing "joint products"—editorial comment 30 26	
Costs, A budget procedure through standard 27 33	
Costs, Differential or marginal, R. G. H. Smails 34 25	
Costs, Farm—editorial comment	7
Costs in the packing industry, A study of, James C. Cam-	00
Costs on profits Who effect of fixed A C Hellymore	
Costs on profits, The effect of fixed, A. S. Hallamore 34 Costs—variance between standard and actual—editorial	17
	61
	5
The state of the s	

,	OLUME	PAGE
Credit, How much-editorial comment	33	410
Credit, Professor W. Russell Maxwell	28	39
Credit, The provision of	27	288
Crow's Nest Pass Company case—an exchequer court de-		
cision	28	94
Currencies, Devaluation of	29	404
Currency and credit in Canada, Hon. Charles A. Dunning Currency, Blocked [German trade methods]—editorial com-	32	341
ment	34	3
Currency devaluation problems-editorial comment	29	428
Currency stabilization, J. P. Day	29	450
Customs, excise and income tax revenue		
27 287, 430; 29 148, 492;	32 197,	487
Dairy industry in Canada, The, C. W. Saddington		
Butter	29	441
Cheese	31	204
Milk	28	423
Production records for dairy plants	29.	103
Dairy industry, The—editorial comment	27	147
Debt legislation, The effect of, G. R. G. Baker	33	213
Defalcations of employees—editorial comment	32	76
Democracy, Public service in a, Hon. J. L. Ilsley	33	343
Depletion in metal mines for income tax, Stanley B. Laing	32	328
Depreciation—see also "Obsolescence"		
Depreciation allowance under the Income War Tax Act,	90	005
Rowland Swift	32	385
Depreciation, An accountant's point of view respecting —		
with reference to the case of International Railway		
Company v. The Niagara Parks Commission, George	33	298
P. Keeping Depreciation and the accounting period—editorial comment	32	157
Depreciation, Appraisal for—editorial comment	32	156
Depreciation, Auditors and provisions for—editorial com-	9.0	190
ment	33	247
Depreciation charges on the basis of business volume,	00	211
George Abrams	27	344
Depreciation in telephone work, Accounting for, F. A.	W 1	911
Bowman	29	112
Depreciation on containers — see "Correspondence" and		
"Legal Decisions"		
Depreciation studies—reference thereto	30 160	. 435
Depreciation table, A-Reducing balance method	29	308
Directors—See "Management"		
Directors' responsibilities in France-reference thereto	27	308
Disinheritance of dependants by testator - editorial com-		
ment	31	149
Dividends of co-operative societies	27	359
Dividends paid out of depreciation and depletion reserves—		
a court case	27	105
Dividends, Stock-editorial comment	34	70
Dominion Association of Chartered Accountants, The-		
Annual meeting 1935—references thereto 25 1, 2, 79, 80,		
Group photograph annual meeting at Winnipeg 27	facing	227
Matters of interest to members 28 67, 137, 201, 2	75, 358,	
Membership increasing—editorial comment		3
Officers and Council 1935-36 (revised)	28 136,	137
Photograph of A. B. Shepard, President	zo facir	1g 1
Photographs of officers	80, 86,	227

	OLUME 1	PAGE
Dominion Association of Chartered Accountants, The-Con		
President's visit to institutes	29	64
Annual meeting 1936—references thereto		
28 67; 29 1, 2, 87,		
Address of President Shepard at annual meeting	29	209
Meeting of executive committee	30 259,	331
Membership in Association brings responsibilities —		
editorial comment	30	449
Officers and Council 1936-37	29	312
Photographs of officers, of Mr. Freeman, of annual		
meeting 29 facing t	88, 312,	313
President's visit to Institutes	30	487
Reference to Secretary-Treasurer		147
References to the late Harvey E. Guilfoyle	29 317,	319
Representatives of other accounting societies		313
Annual meeting of 1937—references thereto		
30 421, 487; 31 1, 2, 3, 3		
Address of President Winter at annual meeting		247
Amendment of charter		396
Meeting of executive committee	32	296
Officers and Council 31 284; 32 128, 192, 29	95, 395,	484
Offices of Association		424
Photographs of officers 31 fa	cing 2,	284
41		
Annual meeting of 1938—references thereto		000
32 298, 485; 33 1, 2, 3, 89, 90, 17		
Annual meeting of 1938—photograph	racing	386
Address of President F. A. Nightingale at annual	**	051
meeting		251
Delegates of other societies—photographs 33	racing	90
Matters of interest to members 35 388, 464; 34 53, 20)9, 210,	285
Meeting of executive committee	34 209,	285
Officers and council		
Photographs of officers		
President's Christmas greeting	33	405
Uniform examinations and a standardized syllabus of	01.000	005
education	34 209,	285
Annual meeting 1939—references thereto	34 289,	448
Annual meeting 1999—Telefences thereto	04 200,	110
Dominion of Canada finances	32	197
Dominion of Canada, Financial statement of	28	68
Dominion—provincial economic relations, J. S. Allely		202
		368
Double entry thinking, Charles B. Couchman Double entry thinking needed—editorial comment		340
Double taxation—editorial comment		306
'Dust in their eyes'—amusing reference to accountants'	61	900
	32	399
reports	02	993
Economic Bulletin, The—editorial comment	32	323
	02	040
Economic conditions in Canada—editorial comment	70. 75	79
28 1; 30 2, 282; 31	19, 32	13
Economic conditions in Canada — Presidential address,	29	211
A. B. Shepard		
Economic council, Repeal of act to establish		275
Economic design for building, W. A. McKague	30	34
Economic—Paths to plenty, H. F. Angus	27	40
Economic problems of the prairie provinces, George C.	00	0.40
Rooke	27	243

1	OLUM	E PAGE
Economic recovery in Canada	27	359
Economic relations, Dominion-provincial, J. S. Allely	34	202
Economic review of 1936, An, J. P. Day	30	143
Economic-Some observations on present conditions, Geo.		
C. McDonald	27	34
Economic survey 1936-37, The world—a review by J. P. Day	31	451
Economic-The troubles of Europe, W. A. Mackintosh	27	50
Educating our students editorial comment	31	242
Educating our students-What is our responsibility? Kris		055
A. Mapp Education and examinations, Meeting on—reference there-	31	255
to	91 9	00 995
Education, Emphasis on—editorial comment	34	322
Education, Progress in accountancy—editorial comment	34	239
Ellerman name in shipping, The	34	213
Embezzler, The typical—editorial comment	32	76
Empire spirit—editorial comment	34	320
Employment commission, The national	29	65
Employment, Increased—editorial comment	28	2
England and Wales, Library catalogue of Institute of Char-		
tered Accountants in	30	490
Essay competition, The 1935—announcements		
27 125, 145, 206	28	92, 137
Essay competition, The 1936—announcements		01 450
29 4, 63, 136; 3	50 9,	61, 452
Essay competition, The 1937—announcements		
	199.	00 100
31 7, 49,		
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	123; 28	32 130 118
31 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—edi-	28	
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment	28	118
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment	28	
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment	28 34 28	118 4 230 406
31 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations a necessary gateway—editorial comment	28 34 28 33	118 4 230 406
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments 29 Examinations in law, The writing of (by the Examiner) Examinations of Canada, Accountancy, Austin H. Carr	28 34 28 33 89;	118 4 230 406 81 417
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34 28 33 89; 28 33	118 4 230 406 31 417 378 362
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33	118 4 230 406 31 417 378 362 209
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 34 33	118 4 230 406 31 417 378 362 209 407
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments 29 Examinations—editorial comments 29 Examinations in law, The writing of (by the Examiner) Examinations, Standardized syllabus for intermediate and final accountancy Examinations, Supplemental—editorial comment Examinations, The annual—editorial comment	28 34 28 33 89; 28 33 34 33	118 4 230 406 31 417 378 362 209 407 406
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34 28 33 89; 28 33 34 33 33	118 4 230 406 31 417 378 362 209 407 406 408
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments Examinations—editorial comments Examinations of Canada, Accountancy, Austin H. Carr Examinations, Standardized syllabus for intermediate and final accountancy Examinations, Supplemental—editorial comment Examinations, The annual—editorial comment Examinations, Time limits in—editorial comment Examination time, Poetic heights at	28 34 28 33 89; 28 33 34 33	118 4 230 406 31 417 378 362 209 407 406
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34, 28 33 89; 28 33 34 33 33, 34	118 4 230 406 81 417 378 362 209 407 406 408 367
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34, 28 33 89; 28 33 34 33 33, 34 31	118 230 406 31 417 378 362 209 407 406 408 367 94
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34, 28 33 89; 28 33 34 33 33, 34	118 4 230 406 81 417 378 362 209 407 406 408 367
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations a necessary gateway—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 34 33 33 34 31 34	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34 28 33 89; 28 33 34 33 33 34 31 34 28	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 266 141
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34 28 33 89; 28 33 34 33 34 34 34 34 34 34 34 34 34 34	118 4 230 406 31 417 378 362 209 407 406 408 367 94 241 266 141 34 369
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 33 33 34 31 34 28 398;	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 266 141 34 369 144
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 33 33 34 31 34 28 398;	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 266 141 34 369 144 8
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 34 31 34 28 398; 391; 391;	118 4 230 406 31 417 378 362 209 407 406 408 367 94 241 266 141 34 369 144 34 369
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 33 33 34 31 34 28 398; 398; 398; 398; 31 31 31 32 33 34 34 35 36 36 36 36 36 36 36 36 36 36 36 36 36	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 1266 141 34 369 144 8 8 29 21 52 74
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 38 33 33 33 34 31 34 34 38 398; 398; 398; 398; 398; 398; 398;	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 266 141 34 369 144 8 ; 29 21; 32 74 222
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 33 33 34 31 34 28 398; 398; 398; 398; 31 31 31 32 33 34 34 35 36 36 36 36 36 36 36 36 36 36 36 36 36	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 1266 141 34 369 144 8 8 29 21 52 74
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations a necessary gateway—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 34 33 34 28 398; 398; 391 361 52 32	118 4 230 406 31 417 378 362 209 407 406 408 367 94 241 266 141 34 369 144 8 29 21 32 74 222 257
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton	28 34 28 33 89; 28 33 34 33 34 34 34 34 34 34 39 39 39 39 39 31 31 31 31 31 31 31 31 31 31 31 31 31	118 4 230 406 81 417 378 362 209 407 406 408 367 94 241 241 241 241 241 257 158
S1 7, 49, Ethics, Income tax—a problem in, R. W. Hamilton European trade, [Germany] cornering south-eastern—editorial comment Examination of examinations, An—editorial comment Examinations a necessary gateway—editorial comment Examinations—editorial comments	28 34 28 33 89; 28 33 34 33 34 28 398; 398; 391 361 52 32	118 4 230 406 31 417 378 362 209 407 406 408 367 94 241 266 141 34 369 144 8 29 21 32 74 222 257

	OLUME I	PAGE
Finance, Public, C. A. Curtis	34	348
Financial accounts, improvement in, George O. May 33		200
Financial and industrial survey, A, Harold E. Crate	28	414
Financial statements, Analysis of, Philip H. Hensel Financial statements, Further references to auditors' re-	32	27
ports and the examination of	34	121
Fire destruction losses	33	308
Fishing grounds, Canada's	27	287
Fixed costs on profits, The effect of, A. S. Hallamore	34	17
Food cost accounting, J. R. Hendry	31	154
France, The Bank of-editorial comment	33	411
Fraudulent practices, Good systems and, C. A. Ellis	34	355
Freeman, George R.—reference to		
Freight, A method of recording and checking, H. W. Brown	33	450
Fruit growing industry of Nova Scotia, The, T. Harold	27	349
Johnson	33	69
Fruit, Value of commercial	00	03
Fund consciousness—A forgotten aspect of commercial ac-	90	100
countancy, William Macintosh	30	188
Gas industry, Some observations by a newcomer to the,		
M. W. Waddington	33	30
German foreign trade methods—editorial comment	34	2
German long-term credit—editorial comment	34	5
Gods of the copybook headings, The, Robert England		346
Gold clause obligations—reference thereto	30	360
Gold mining industry	31	395
Gold mining industry	28	296
Gold mining (see "Accounting")		
Gold, Problems of Britain's, F. Bradshaw Makin	32	365
Gold production	32	200
Gold, Revalution of—editorial comment	34	242
Gold stores	31	290
Gold, The valuation of, J. P. Day	30	408
Goodwill, Valuation of—editorial comment	30	346
Government, Men of experience in-editorial comment	27	229
Government returns, Some thoughts on tax and other,		
W. F. Holding	34	27
Governments, Co-operation between-editorial comment	29 4	123
Governments, How to assist—editorial comment	29 2	253
Government, Some problems as between business and, Kris		
A. Mapp	33 1	192
Grain exporters and shippers, The financial statements of,		
Wm. Aitken	31 3	331
Grain trading account, The arithmetic of the, William		
Macintosh	34 3	326
	32 155. 3	122
divide actions, a committee of the commi	, .	
Harvey, Frank M., The late—photograph 33	facing 1	78
		91
		68
	29	8
		29
The state of the s	30 34, 4	
Hospital accounting—Departmental analysis, K. E. Green-	01, 1	
	30	24
		76
Panage and and an arrange and arrange arrange and arrange arra	-	49
	80 159, 3	
mount and building in diest Dittain	, TO3, 9	T.O.

Housing and home improvement loans			
Housing plan, The Dominion low rental—editorial comment			-
Immigrants			
Immigration to Canada during 1936 30 427 Immigration to Canada during 1937 32 397 Improvement in financial accounts—editorial comment 33 33 337 337 338 33			
Immigration to Canada during 1936 30 427 Immigration to Canada during 1937 32 397 Improvement in financial accounts—editorial comment 33 33 337 337 338 33	Immigrants	. 28	276
Immigration to Canada during 1937			
Improvement in financial accounts—editorial comment			
Improvement in financial accounts, George O. May			
Income Measurement of—editorial comment			
Income tax (see also "Legal Decisions" and "Taxation") Income Tax Act of Ontario 1936, The, R. J. Dilworth			
Income Tax Act of Ontario 1936, The, R. J. Dilworth 28		. 04	210
Income tax administration—editorial comments . 32 426; 34 160, 162		. 28	441
Income tax, Agreement between Canada and the United Kingdom for reciprocal exemption of certain agency profits from			162
Kingdom for reciprocal exemption of certain agency profits from			
Deposits from			
Income tax			. 353
Income tax collections by districts 1934-35	Income tax-A problem in ethics, R. W. Hamilton	. 28	
Income tax collections by districts 1935-36	Income tax collections by districts 1934-35	. 27	62
Income tax collections by districts 1937-38			437
Income tax collections by districts, 1938-39			487
Income tax, Convention concerning rates of (Canada-United States)			368
States)			
Income tax, Depletion in metal mines for, Stanley B. Laing Income tax division, The—address of Hon, J. L. Ilsley Income taxes and succession duties in Canada, Great Britain and the United States, Personal, W. L. Gordon Income taxes payable in Alberta and Saskatchewan Income taxes, succession duties and other direct taxes in Canada, the United States and Great Britain, W. L. Gordon Income tax in Great Britain and Northern Ireland, The administration of the, Roger N. Carter Income tax law, The administration of the Canadian, C. Fraser Elliott Fraser Elliott Fraser Elliott Fraser Elliott Fraser Elliott Fraser Elliot Department Income tax, Practical schedule for—editorial comment Income tax, Provision in will to pay—editorial comment Income tax, Provision in will to pay—editorial comment Income tax revenue—Dominion (during 1935) Income tax revenue—Dominion (during 1935) Income tax revenue—Dominion (during 1935) Income War Tax Act (See also "Legal Decisions") Income War Tax Act amendments—1935—Parliamentary discussion thereon Income War Tax Act, Amendments of—editorial comment Income War Tax Act, Amendments of—editorial comment Income War Tax Act, Amendments of—editorial comment Income War Tax Act, New regulations under the— Amended regulations respecting metalliferous mines coming into production—December 1938 Regulations respecting the filing of consolidated returns—January 1939 Regulations respecting the maintenance of books and records in Canada—March 1939 Income War Tax Act, The, G. E. Hayman 27 315 Incomporated Accountants and Auditors, The Society of— Examination results April and November 1935.—27 207; 28 142			419
Income tax division, The—address of Hon. J. L. Ilsley			328
Income taxes and succession duties in Canada, Great Britain and the United States, Personal, W. L. Gordon Income taxes payable in Alberta and Saskatchewan			120
Britain and the United States, Personal, W. L. Gordon 30 397			
Income taxes payable in Alberta and Saskatchewan			397
Canada, the United States and Great Britain, W. L. Gordon			115
Canada, the United States and Great Britain, W. L. Gordon	Income taxes, succession duties and other direct taxes in	1	
Income tax in Great Britain and Northern Ireland, The administration of the, Roger N. Carter			
ministration of the, Roger N. Carter 32 466 Income tax law, The administration of the Canadian, C. Fraser Elliott 33 268 Income tax legislation, Retroactive—editorial comment 28 388 Income tax, Practical schedule for—editorial comment 31 152 Income tax, Provision in will to pay — editorial comment 31 32 299 Income tax revenue—Dominion (during 1935) 27 287, 430 29 148, 492 29 100 29 148, 492 29 148, 492 29 148, 492 29 148, 492 29 148, 492 29 148, 492 20 148 362 29 20 20 20 <t< td=""><td></td><td></td><td>261</td></t<>			261
Income tax law, The administration of the Canadian, C. Fraser Elliott	Income tax in Great Britain and Northern Ireland, The ad-		
Fraser Elliott	ministration of the, Roger N. Carter	32	466
Income tax legislation, Retroactive—editorial comment 28 388 Income tax, Practical schedule for—editorial comment 31 152 Income tax, Provision in will to pay — editorial comment 32 299 Income tax returns, Filing of 32 299 Income tax revenue—Dominion (during 1935) 27 287, 430 Income tax revenue—Dominion (during 1936) 29 148, 492 Income tax, The collection of (with chart) 28 362 Income War Tax Act (See also "Legal Decisions") Income War Tax Act amendments—1935—Parliamentary discussion thereon 27 24 Income War Tax Act, Amendments of—editorial comment Income War Tax Act, Amendments of—editorial comment Income War Tax Act, New regulations under the— Amended regulations respecting metalliferous mines coming into production—December 1938 34 47 Regulations respecting the filing of consolidated returns—January 1939 34 128 Regulations respecting the maintenance of books and records in Canada—March 1939 34 294 Income War Tax Act, The, G. E. Hayman 27 315 Incorporated Accountants and Auditors, The Society of—Examination results April and November 1935 27 207; 28 142	Income tax law, The administration of the Canadian, C.		
Income tax, Practical schedule for—editorial comment 31 152 Income tax, Provision in will to pay — editorial comment 34 393 Income tax returns, Filing of	Fraser Elliott	33	268
Income tax, Provision in will to pay — editorial comment 34 393 Income tax returns, Filing of		28	388
Income tax returns, Filing of			
Income tax revenue—Dominion (during 1935) 27 287,484 392 Income tax, The collection of (with chart) 28 362 Income War Tax Act (See also "Legal Decisions") Income War Tax Act amendments—1935—Parliamentary discussion thereon 27 24 Income War Tax Act, Amendments of—editorial comment Income War Tax Act, Amendments of—editorial comment torial comment 1.00 Income War Tax Act, New regulations under the—Amended regulations respecting metalliferous mines coming into production—December 1938 34 47 Regulations respecting the filing of consolidated returns—January 1939 34 128 Regulations respecting the maintenance of books and records in Canada—March 1939 34 294 Income War Tax Act, The, G. E. Hayman 27 315 Incorporated Accountants and Auditors, The Society of—Examination results April and November 1935 27 207; 28 142	Income tax, Provision in will to pay - editorial comment	34	
Income tax revenue—Dominion (during 1935) 27 287,484 392 Income tax, The collection of (with chart) 28 362 Income War Tax Act (See also "Legal Decisions") Income War Tax Act amendments—1935—Parliamentary discussion thereon 27 24 Income War Tax Act, Amendments of—editorial comment Income War Tax Act, Amendments of—editorial comment torial comment 1.00 Income War Tax Act, New regulations under the—Amended regulations respecting metalliferous mines coming into production—December 1938 34 47 Regulations respecting the filing of consolidated returns—January 1939 34 128 Regulations respecting the maintenance of books and records in Canada—March 1939 34 294 Income War Tax Act, The, G. E. Hayman 27 315 Incorporated Accountants and Auditors, The Society of—Examination results April and November 1935 27 207; 28 142	Income tax returns, Filing of		
Income tax, The collection of (with chart) 28 362 Income War Tax Act (See also "Legal Decisions") Income War Tax Act amendments—1935—Parliamentary discussion thereon 27 24 Income War Tax Act, Amendments of—editorial comment 32 95 Income War Tax Act—Decentralized administration—editorial comment 32 5 Income War Tax Act, New regulations under the— Amended regulations respecting metalliferous mines coming into production—December 1938 34 47 Regulations respecting the filing of consolidated returns—January 1939 34 128 Regulations respecting the maintenance of books and records in Canada—March 1939 34 294 Income War Tax Act, The, G. E. Hayman 27 315 Incorporated Accountants and Auditors, The Society of— Examination results April and November 1935 27 207; 28 142	Income tax revenue—Dominion (during 1935)		
Income War Tax Act (See also "Legal Decisions") Income War Tax Act amendments—1935—Parliamentary discussion thereon			
Income War Tax Act amendments—1935—Parliamentary discussion thereon		28	362
discussion thereon			
Income War Tax Act, Amendments of—editorial comment Income War Tax Act, Amendments of—editorial comment Income War Tax Act—Decentralized administration—editorial comment Income War Tax Act, New regulations under the— Amended regulations respecting metalliferous mines coming into production—December 1938		ON	0.4
Income War Tax Act—Decentralized administration—editorial comment			
torial comment	Income War Tax Act, Amendments of—editorial comment	33	95
Income War Tax Act, New regulations under the— Amended regulations respecting metalliferous mines coming into production—December 1938		22	
Amended regulations respecting metalliferous mines coming into production—December 1938		32	5
coming into production—December 1938			
Regulations respecting the filing of consolidated returns—January 1939		0.	45
turns—January 1939 34 128 Regulations respecting the maintenance of books and records in Canada—March 1939 34 294 Income War Tax Act, The, G. E. Hayman 27 315 Incorporated Accountants and Auditors, The Society of—Examination results April and November 1935 27 207; 28 142		34	47
Regulations respecting the maintenance of books and records in Canada—March 1939			100
records in Canada—March 1939	turns—January 1939	34	128
Income War Tax Act, The, G. E. Hayman		01	004
Incorporated Accountants and Auditors, The Society of— Examination results April and November 1935 27 207; 28 142	records in Canada—March 1939		
Examination results April and November 1935 27 207; 28 142	Income War Tax Act, The, G. E. Hayman	21	919
Examination results May and November 1935 27 201; 28 142 Examination results May and November 1936 29 238; 30 159	Incorporated Accountants and Auditors, The Society of—	907. 99	149
Examination results May and November 1350 29 238; 50 159	Examination results May and November 1935 27	201, 60	150
	Examination results may and November 1950 29	200, 00	100

	-	ME PAGE
Industrial relations, Study of—editorial comment	31	317
Industry in Great Britain, State aid to	33	229
Industry, The advances in—editorial comment	31	316
Inflation, Some aspects of currency, F. C. Biggar	29	40
Institute of Chartered Accountants in England and Wales-		
Examination results May 1935; May 1936; November		
1937 27 207; 29	238	32 199
Represented at 1936 annual meeting of the Dominion	-	
Association		147, 402
Roger N. Carter elected president	29	238
Insurance and average, Marine, R. W. Gardner	34	11
Insurance and suicide, Life—editorial comment	33	91
Insurance company, The accounts and audit of a fire,	34	401
H. B. Clearihue	28	67
Interest rates—editorial comment	28	157
Interest. The reaction of life insurance companies to the	20	191
declining rate of, V. R. Smith	28	166
Internal check and its bearing upon the audit programme,	20	100
The system of, E. H. Banks	28	189
Internal check—editorial comment	34	246
International accounts, with special reference to Can-	0.4	210
ada's balance of international payments, Frank		
A. Knox	29	93, 195
24, 24402		296, 384
International congress on accounting, Fifth-Berlin 1938-		
references thereto	486;	33 465
International Railway Company v. The Niagara Parks		
Commission-an accountant's point of view respecting		
depreciation, G. P. Keeping	33	298
Inventories, Accountants certificates and	34	199
Inventories, Valuation of-editorial comments 32		139, 412
Inventories, Valuation of stock in trade or, F. R. M. dePaula	30	466
Inventory control, Retail method of-editorial comment	34	228
Inventory control, Retail method of, Philip H. Hensel	30	223
Inventory losses by New York Stock Exchange, Treatment	00	0.01
of	32	301
Inventory valuation and business profits—The case for a	90	0.0
"stabilized" basis, Albion R. Davis	32	93
Inventory valuation—editorial comment	30	92, 449 124
Inventory values for certain industries, Basic, G. C. Ferrie	28	161
Investigating governments—editorial comment Investment trust administration in Canada, Some aspects	20	101
of, A. Ian Fleming	34	101
Investment trusts, T. Vincent Burke	30	19
Investor, Protecting the—editorial comment	27	229
Investors developing self-possession—editorial comment	33	7
Ireland, The chartered accountants in	30	422
Irrigation in Alberta—editorial comment	29	255
Irrigation problem in Alberta, The, James L. Kergan	29	284
King's English, The	34	448
King George VI-references to	30	1, 357
King of glorious memory, A-editorial comment	28	91
King, Welcome to our-editorial comment	34	319
	00	440
Land settlement scheme	28	142
Land settlement to reduce relief rolls, G. R. G. Baker	34	443
Land titles-No room for opinion-humorous reference	34	213

vo	LUME	PAGE
Law, Money paid under mistake of-editorial comment	33	333
Lawyers' accounts, J. Grant Glassco	31	19
Legal Decisions—		
Accountants-alleged negligence, an Irish Free State	20	137
case Accountants—ownership of working papers—Ipswich Mills v. William Dillon (reference to Massachusetts	30	101
	904.	01 6
case)	902,	04 0
to New York surrogate court case	28	383
Accountants—ownership of working papers—Sockock-		
insky v. Bright, Grahame & Co. (reference to Eng-	0.1	-
lish case)	34	7
Winnipeg)	31	421
Auditors—alleged negligence—Leech v. Stokes Bros.	01	101
& Pim	31	245
Auditors-duties of - In re S. P. Catterson & Sons,		
Limited	30 281	, 326
Auditors-missappropriation by client's employee -		
Guardian Insurance Co. v. Sharp, Milne & Co	34	295
Auditors—negligence—Pendleburys Limited case	28	298
Bankruptcy — extension agreement — priority of—		
claims—Nerlich & Co. et al v. Fream	34	295
Bankruptcy—false statement to obtain composition—	04	230
Rex v. Minden et al	27	434
Bankruptcy - Farmers' Creditors Arrangement Act -		
secured credit-Commercial Life Insurance Co. v.		
Strynadka	32	488
Bankruptcy—fees of solicitor for trustee—Re Linton	20	
and Sinclair Co. Ltd	30	430
Bankruptcy — non-payment of debts as act of bank- ruptcy—Re Marcus	29	324
Bankruptcy—priority of liens—re General Fireproofing	WU	021
Co	5. 325.	493
		126
Bankruptcy — proof and amendment of claims — re		
Stobie Forlong & Co. & Colwell	31	293
Bankruptcy—proxies by trust company—Re Ditchburn		
Boats and Aircraft Ltd	32	489
Bankruptcy—reorganization of brokerage corporation	00	400
-Trustee of Stobie Forlong & Co. et al v. Colwell	32	488
Bankruptcy—taxes as preferred claim—Re Zimmon Bankruptcy trustee—rights of—joint insurance policy	29	325
-Grobstein v. Kouri et al	29	324
Banks-joint account-Radway and Shortt v. Radway	33	146
Banks—timber contract assigned as security—Royal	01	000
Bank of Canada v. Port Royal Pulp & Paper Co Brokers—conversion of shares—McLaughlin v. Sollo-	34	296
	29	67
Brokers' marginal transactions—Allen v. O'Hearn &		01
	27	306
72.11		
Chattel mortgages—Bill of sale as security—Sexty v.	01	100
Agnew	34	132
	28	4

		ME PAGE
Companies—abbreviation of corporate name — Contin- ental Marble Co. v. Langs	31	471
Companies—corporate powers—Neily v. Brooklyn Fruit		293
Companies—directors' liability for wages—Mulligan v. Lancaster et al		430
Companies - election of directors - Watt v. Common-		
wealth Petroleum Ltd. et al		296
Co. v. Begin et al		472
Pigott Construction Co. v. Nesbitt, Thompson & Co. Companies—forfeiture of charter by non-user—Domin-		56
ion Distillery Products Co. v. The King	32	400
Spooner Oils Ltd. Companies—issuance of stock in return for services—	29	326
Waschysyn v. Kildonan Ice & Fuel Co. et al Companies—misfeasance of director — Trustee of	31	126
Richards & Co. v. Coulson	31	473
endorsement—Rands v. Hiram Walker, G. & W. Ltd. Companies — powers of directors — Export Brewing &	29	493
Malting Co. v. Dominion Bank	31	472
equitable" - In re Davis and Collett Limited	29	6
Companies—recovery of assets by liquidator — Lloyd- Owen v. Bull	29	494
Companies — reorganization of insolvent companies — Montreal Trust Co. v. Abitibi Power & Paper Co. et al	32	400
Companies — reorganization—rearrangement of stock- holders of preferred shares — re Western Grocers Limited	29 2	54, 326
Companies—reorganizations—re Langleys Ltd. and re National Grocers Co. Ltd		
Companies—secret profits—Proprietary Mines Ltd. v. Mackay	34	56
Companies—shareholders, loans to—The King v. Kus- sner		56, 264
Companies—transfer of shares concurrent with payment — Beaton v. Cooper	32	489
Company in liquidation - rights of shareholders -		
Ferguson v. Wallbridge	27	360
vires—re ZaslavskyContract—charitable subscription—Provincial Sanator-	27	435
ium v. McArthur	27	435
Maguire v. Northland Drug Co	27	361
Co, v. Laroche Mines Ltd. et al	34	132 74
	-	
Directors' liability for wages—Domanski v. Wilson et	27	435
Dividends paid out of depreciation reserves —The Crow's Nest Pass Coal Company case	27	105

Executors — action against administrator for loss — Davis v. Auld et al	Legal Decisions—Continued	VOLUME	PAGE
Executors — action against administrator for loss — Davis v. Auld et al	Executors - accounting - Benjamin et al v. Haskel		
Executors—allocation of shares as residuary legatee— Wood et al v. Wood			264
Executors—compensation for services—Re Mortimer. 29 327 Executors—equitable conversion—compensation as trustee—Re Smith, Re Bell. 34 370 Executors—power to carry on business—Bank of Montreal v. Morrow 29 494 Executors — recovery of taxes paid — Aylesworth v. 70 494 False prospectus—Pepper Pool case 28 229, 260, 354 Gold clause obligations—International Trustee, etc. v. Rex 36 360 Income tax—annuity chargeable upon corpus of estate—the Whitney case 29 232; 30 265 Income tax—assessments—appeal case in Saskatch—ewan—Re W. H. Kirkaldie 29 152 Income tax—bequest or remuneration—The J. M. Mackenzie Estate case 29 60, 495; 30 430 Income tax—brewers' "treating expense" not allowed—Riedle Brewery case 32 125, 492; 34 46, 215 Income tax—charitable trust—Peter Birtwistle Trust case 32 45, 401, 491 Income tax—depreciation on assets fully depreciated—Pioneer Laundry and Dry Cleaners case 32 45, 401, 491 Income tax—dividends paid from reserve funds (see "Taxing capital distributions") Income tax—dividends paid from reserve funds (see "Taxing capital distributions") Income tax—exemption—non-residents—The King v. Johnson-Matthey & Co. 32 389; 33 231 Income tax—exemption—non-residents—re Toronto General Trusts 27 436 Income tax—family corporation—re Omer H. Patrick 27 425; 28 444; 29 406 Income tax—family settlement—income expended on behalf of settlor—W. H. Malkin case 33 217; 34 216 Income tax—family settlement—income expended on behalf of settlor—W. H. Malkin case 33 217; 34 216 Income tax—family corporation," above) Income tax—family payments from life insurance policy—Bessie L. Shaw case 34 1000 mill — re Doughty 27 210	Davis v. Auld et al	. 33 14	6, 311
Executors — equitable conversion — compensation as trustee—Re Smith, Re Bell			133
Executors—power to carry on business—Bank of Montreal v. Morrow			327
Executors — recovery of taxes paid — Aylesworth v. Toronto	trustee—Re Smith, Re Bell	. 34	370
### False prospectus—Pepper Pool case	real v. Morrow	. 29	494
Gold clause obligations—International Trustee, etc. v. Rex	Toronto	. 29	494
Rex	False prospectus—Pepper Pool case	229, 260	, 354
			360
ewan—Re W. H. Kirkaldie	—the Whitney case 29	232; 30	265
Renzie Estate case	ewan-Re W. H. Kirkaldie	. 29	152
Riedle Brewery case	kenzie Estate case	495; 30	430
case	Riedle Brewery case	33	129
containers—Western Vinegars Limited case 32 45, 401, 491 Income tax—depreciation on assets fully depreciated— Pioneer Laundry and Dry Cleaners case			215
Income tax—depreciation on assets fully depreciated— Pioneer Laundry and Dry Cleaners case			491
Income tax—dividends paid from reserve funds (see "Taxing capital distributions") Income tax—dividends to non-residents—The King v. Johnson-Matthey & Co	Income tax—depreciation on assets fully depreciated— Pioneer Laundry and Dry Cleaners case		
Johnson-Matthey & Co	Income tax—dividends paid from reserve funds (see "Taxing capital distributions")		211
Cronk & Sons, Ltd.	Johnson-Matthey & Co	389; 33	231
General Trusts	Cronk & Sons, Ltd		209
Income tax—family settlement—income expended on behalf of settlor—W. H. Malkin case	General Trusts	27	436
behalf of settlor—W. H. Malkin case	27 425; 28	444; 29	406
(see "Income tax—family corporation," above) Income tax (Manitoba)—undistributed profits of one company received as dividends by another — re Jackson & Sons	behalf of settlor—W. H. Malkin case 33	217; 34	216
company received as dividends by another — re $Jackson & Sons$			
Income tax—monthly payments from life insurance policy—Bessie L. Shaw case	company received as dividends by another - re	20	0.05
Income tax—New Zealand—stock and goodwill — re Doughty	Income tax-monthly payments from life insurance		
	Income tax—New Zealand—stock and goodwill — re		-
	Income tax—oil royalties — non-deductible expenses—		
Snyder and Applegate cases	Income tax-payment on cessation of office-The C. P.		

Legal Decisions—Continued vo	OLUME	PAGE
Income tax-payment to executor for services (see		
also bequest or remuneration) -The J. M. Macken-		
zie Estate case 29 60,	495; 3	0 430
Income tax-payments to estate of deceased partner		
for use of name—Riddell v. The Minister of Na-	001. 0	010
Income tax—payment to shareholders from a deple-	391; 3	9 310
tion reserve—return of capital—McConkey case		
	458: 3	2 490
Income tax-personal corporation controlled by estate	200, 0	
Gilman case	31	460
Income tax-personal corporation controlled by execu-		
tors appointed by will-re Port Credit Realty Co.	31	292
Income tax—personal corporation—expenses disallowed		
-consolidated return-dividend cheque premiums -W. R. Wilson case	995 - 9	4 206
Income tax—personal corporation—losses—chief busi-	230, 0	4 230
ness— H. C. Hatch case	56: 3	4 215
Income tax-preference shares redeemed at a premium		
-"undistributed income on hand"-Walter E. H.		
Massey Estate case	34	44
Income tax—premium paid on redemption of capital stock—The Sir Lyman Jones Estate case—National		
Trust Co. v. Minister of National Revenue	28	278
Income tax—Provincial income tax on Dominion em-	20	210
ployees-Forbes v. Attorney General of Manitoba	30	431
Income tax (Saskatchewan) — extra-provincial com-		
pany-"carrying on business" within the province		
-re Proctor and Gamble Company of Canada 32 47;		
Income tax (Saskatchewan)—liability of judges to pay Income tax—stock dividends—Johnson-Matthey & Com-	31	127
pany case	289 - 3	3 231
Income tax—transfer of property on marriage contract	, 00	201
—re Molson 31 2	18; 3	2 490
Income tax—unclaimed balances part of profits—In-		
spector of Taxes v. Tattersalls [English case]	34	54
Insurance—failure to disclose previous refusals—re	27	436
Chopowich Insurance—partnership property — Re Cumming &	21	450
Emery	27	211
Insurance—policy assigned as security—re Armstrong	33	147
Interest on bonds-"working expenditures"-re Moose		
Jaw Electric Railway Company	28	278
Loose leaf minute books-Hearts of Oak Assurance		
Company case	5. 227	. 273
Marketing—The Natural Products Marketing Act	29	495
Municipal debentures—moratorium—Day v. Victoria	34	133
Negligence-aircraft operation - McInnerny v. Mc-		
Dougall	32	49
Partnership—liability of father and son—Fancy v. Whynot et al	34	133
Partnerships—reference to English court case	34	324
Premium paid on redemption of preference shares—		
Estate of Sir Lyman Jones case	27	195
Profits—share in profits additional to wages—Bussieres	00	001
v Canadian Exploration Company	32	201

		E PAGE
Profits—share of in payment of business—re Ramsey (England)	29	339
Promissory note—signature on face beneath maker— endorser—Boisvert v. Lavalee et al	27	211
Promissory notes—illegal consideration — Prudential Exchange v. Edwards	32	201
Promissory notes—presentment and default—re Cor- poration Securities Limited		212
Sales tax — claims for refund — Dominion Distillery Products Co. v. The King	34	58
v. The King	28	279
Boultbee Ltd	33	312
son—Re B. C. Brick & Tile Co	29	405
pany Sales tax—property and civil rights—re Imperial To-	31	471
bacco Company of Canada, Limited	33	312
Products Co. Service charge—expenses incurred on loan—Discount	34	134
& Loan Corporation v. Superintendent of Insurance "Solvency"—a matter of terminology	34 31	58 6
Stock dividends as "usufruct"—Laverdure v. du Trem- blay et al	31	127
Drummond	29	495
Succession duties—gift inter vivos—re Boyd Succession duties—gifts through corporation — Re Meilicke et al	32	132
Succession duties-personal property given away dur-		
ing life—re Fasken	27 31	361 473
Succession duties—valuation of hotel property (British Columbia case)	31	127
Succession duty—company shares—owner domiciled in another province—Toronto General Trusts v. The		
King Succession duty on deposit receipt—situs of debt—	32	132
(Manitoba case)	31	127
Taxation—agreement to exempt land from taxation— Tellier v. St. Hyacinthe Taxation—Direct taxation within province—re Kerr 33	28 232; 3	279 84 297
Taxes—appeal from decision of Railway and Municipal Board—Re Famous Players Canadian Corporation Taxes—application for refund of taxes paid—re Ontario	29	327
Jockey Club	27	362
ternational Metal Industries Ltd. v. Toronto Taxes—assessment for income—profit from invest-	34	371
ments—interest on loans to subsidiaries—The Mining Corporation of Canada Ltd. v. Toronto	34	372
Taxes—assessment of income taxes on mining com- panies (Ontario)—Teck v. Hayward et al	29	328
Taxes—business tax on chain store property—repair shop—re Loblaw Groceterias Co	29	406

Legal Decisions—Continued	OLU	ME PAGE
Taxes-business tax-National Trust Co. v. City of		454
Winnipeg Taxes—claim for return of taxes paid—re Eraut	27	
Taxes—income derived from subsidiary companies—re Famous Players Canadian Corporation		362
Taxes-income taxes in Quebec-temporary abode-		400
Montreal v. Jacobs	29	
Brewery Ltd. v. The King		
Flood v. Monargo Mines Ltd	32	
Taxes—succession duty on deposit receipt—re Bennett Taxes—unearned increment—re Northern Agency Ltd. Taxes—valuation for business tax—Newton & Co. v.		
City of Winnipeg	31	474
Taxing capital distributions—(The Crow's Nest Pass Company case)—Northern Securities Company v.		
The King	28	93, 278
Trade, In restraint of-Canadian Linen Co. v. Mole	31	422
Trustees—discretionary power—conversion—re Gilroy Trustees—use of trust funds to reduce trustees' debt to	33	148
bank—McPherson v. Dominion Bank	28	444
Trustees—voting trust—re Firstbrook Boxes Limited Trusts — intermingling of trust funds — prior lien of	29	67
trust creditors—Re Saskatchewan General Trusts		
Corp. Ltd	34	134
Wills—accumulated income as intestacy—re Hammond	27	
Wills—annuities—income from fund—re Gilroy	32	
Wills—charge upon estate—income taxes—re Kemp Wills—charitable trust—corporate powers—Re Gal-		371, 393
	34	370
Wills—construction—time of vesting—re Magee	27	
Wills—deceased child as beneficiary—re Rake	32	
	28	
Wills—lost will—Sigurdson v. Sigurdson	33	
Logislation Come mount Dominion	30	417
Legislation, Some recent Dominion	28	
Life assurance companies, Annual statements of-reference		
thereto	30	278, 424
Life insurance companies, The financial records and statements of, William G. Leonard	30	364
Life insurance companies to the declining rate of interest,		
The reaction of, V. R. Smith	28	
Life insurance statements—editorial comment Life insurance statements to the public, Presenting, V. R.	31	
Smith	31	
Loans, Home improvement	33	
Loans, Housing and home improvement	34	
Loose-leaf minute books—a court case 2	3 5,	227, 273
Management Congress, International	33	145
today, Paul Kellogg	34	273
state Hosiery case—editorial comment	34	398
Manitoba, Fiftieth anniversary of Institute of Chartered		1; 29 68
Accountants of	34	
Marine insurance and average, R. W. Gardner	34	
maine incurance and average, it, w. Garuner	04	4.4

	OF YE	ME PAG	127
Maritime Provinces—editorial comment	33		
Maritimes, Regional meeting in the editoral comment	31	31	
Marketing schemes (Dominion)—editorial comment		146, 38	
May, The month of—verse	34		
McDonald, George C.—Honoured	31	28	_
McKesson & Robbins case—editorial comment	34	9:	~
Members of profession, New-editorial comment	32		
"Mental gymnastics"		143, 20	
Mine development, Encouraging—editorial comment	28	29	6
Mines coming into production, Metalliferous—departmental			
ruling (February 1937)	30	33	_
Mining companies, Accounting for gold, G. C. Andrew		236, 36	
Mining companies, Dividends of Canadian	32	45	9
Mining companies prior to production, Accounting system			_
for gold, Frank Willcox	28	31	6
Mining companies, Some thoughts on taxation of, H.			
Wyburn George	34	9:	2
Mining companies with capitalization not exceeding \$35,000			
(Ontario)	31	46	4
Mining development, Effect of taxation on-editorial com			
ment	27	8	5
Mining development, Government encouraging - editorial			
comment	30	28	3
Mining industry in Canada—nickel	30	42'	7
Mining policy, Government's-editorial comment	28	38'	7
Misconceptions, Some popular-editorial comment	29	343	3
Monetary misconceptions, F. C. Biggar	30	39	9
Money paid under mistake of law-editorial comment	33	333	3
Mortgage loan company, Accounts of a, Irvin T. Hunt	32	428	8
Motor transport, Government regulation of, M. L. Rapoport	29	290	0
Municipal accounting and auditing, A. B. Shepard	28	50	0
Municipal accounts, Audit of-a Quebec case	27	202	2
Municipal accounts in the Province of Quebec, Audit of	34	293	
Municipal administration	32	19	7
Municipal audit specialized—editorial comment	32	1	3
Municipal balance sheet, The capital account section of a,			
Wm. S. Tory	29	175	5
Municipal budgeting with respect to urban municipalities,			
George F. Cameron	30	458	8
Municipal councils, Choice of auditors by-editorial com-			
ment	30	180	6
Municipal debt administration	28	68	5
Municipal defaults in Alberta, Few	28	275	
Municipal finance, J. A. Towner	32	170	-
Municipal Finance Officers' Association—annual conference	0,0		
1936	29	149	9
Municipalities, Legislation affecting Ontario, Harold A.			
Shiach	28	438	R
Municipalities—Local borrowing in England—editorial com-		100	,
ment	32	424	4
Municipalities with respect to unnegotiated debentures and	010	101	
debenture principal and interest in default, Accounting			
for, W. S. Tory	28	104	
Municipal officers' code of ethics—editorial comment	32	101	
Municipal tax arrears in the Province of Quebec, Consolida-	00	7	E
tion of	31	54	1
Municipal treasurers, Defalcations of — editorial comment	32	1	
municipal treasurers, Detaications of — editorial comment	No.		
National service, Accountants and—editorial comment	34	163	1

	-	ME PAGE
Natural business year—reference thereto		5
Natural business year, The—editorial comments	28 7	; 34 85
Negligence, Case of alleged (Leech v. Stokes Bros. & Pim)-		0.45
editorial comment		245
Newspaper accounting, Oscar H. Harder		9
New Zealand Accountants		395
New Zealand Society of Accountants	. 34	55
Nickel in coinage	. 27	432
Nova Scotia, Economic council for		70
Nova Scotia fisheries	. 29	149
Obituaries-C. W. Baker	. 29	409
J. Wilfred Boulet		314
William S. Buttar		314
William Robert Carmichael		342
E. V. Chaplin		215
Arthur Craig		475
Alfred James Doggerell		403
Andrew F. Dowie		220
Charles Sheppard Eddis		86
W. G. Firstbrook		161
Alexander Frederick Falls		222
Arthur Clifford Foote		223
		162
Alexander Whyte Goldie		
Harvey Edward Guilfoyle		312, 364
Frank M. Harvey	33	233
Charles A. Hodgson		132
Arthur Edward Middleton Hope		71
Hugh Howat		369
		acing 10
J. Porter Joplin		222
Samuel N. Jordan		402
Robert K. Laidlaw		142
Arthur T. Lawson		132
J. C. M. Ligertwood		240
George Loos		215
Homer L, Lord		61
Wilson Anderson Loudon		10, 75
S. C. Lowthian		240
Preble Macintosh		450
William Mattocks		282
John T. McArthur	27	215
Arthur Clifton Neff	. 28	233
Angus McColl Parker	30	268
Sir William Barclay Peat	. 28	164
Alexander Cruickshank Rattray	. 28	145
Cyril B. Rawlins	28	10, 75
Charles A. Ritchie	31	61
A. Scott Robertson		71
John Wesley Rosborough		403
John Bulmer Rutherford		365
Thaddeus I. Seburn		364
James D. Small		142
J. H. Stagg		161
George Ussher Stiff		495
Herbert R. Thompson		61
Sir George A. Touche	-	133
Richard Osler Wade		134
Charles F White	91	61

Obituaries—Continued VOLUME P.	AGE
Archibald Woods 33	475
Sir Albert William Wyon 32	56
Obsolescence, The burden of, William H. Wynne 30	312
	291
	491
Officialism [in government] works, How-editorial com-	
	160
	208
Oil refinery, The accounts of a small, Milton Howard 34	247
Oil royalities in Alberta, William F. Reid 33	9
Ontario notes—re small mining companies; Business tax	404
	464
Ontario—The distribution of corporate assessments for school purposes, G. R. G. Baker	150
	150 335
Our profession—Quo vadis: H. G. Norman	000
Parliament, Representatives in—editorial comment 28	97
	159
Partnership incomes, Husband and wife—a judgment of the	405
Exchequer Court	425
	324
	129
"Pay cash or order"—a court case—editorial comment 28 Peace and thanksgiving—editorial comment	329
	343
Pepper Pool case, The—A fraudulent prospectus conviction	254
	451
Personals	
28 74, 281, 365,	
29 75, 161, 328,	
30 267, 342,	
31 60, 132,	
<i>32</i> 54, 134, 205, 308,	495
<i>33</i> 74, 156, 313, 3	393
34 62, 138, 301,	
	291
Position of the public accountant in relation to business	
and government in Great Britain, The, Sir L. Halsey 33 373,	
	243
Prairie provinces, Outlook in—editorial comments 31 79, 2 Prairie provinces. The—their vastness—editorial comment 27	
	81 267
Preference shares, Treatment of premium paid on redemp-	201
	195
Preferred shares, Holders of—court dismisses application	200
under section 122 of the Dominion Companies Act 29 254, 3	326
Prejudice destructive of sound judgment-editorial com-	
	341
President passes on, A former	178
	433
Price maintenance, Resale—editorial comment 33	94
	160
Private limited companies—editorial comment	6
Privy council, Judicial committee of—origin	
	386
	387
Profession as others see it, The—editorial comment 27	83
Profession in the United States, Problems of the, Edwin	200
H. Wagner 31 3	320

				TOTA	TATE	PAGE
Profession in the United States, The, Willi	iam (n 1	Toote		3	351
Profession in United States, Growth of—edi					1	81
Profession—Is there overcrowding?—editori						155
Profession not static—editorial comment					9	3
Profession—Principles of organization—edit						3
Profession—The needs of tomorrow—editori						6
Profit on instalment sale—editorial comme						211
Profit or income "realized"—editorial comm						411
Profits, A question of realized, J. T. Gow				. 3		60
Profits, A question of "realized" (reference t	o Bri	tish	cou	rt		••
Profits, A question of "realized" (reference t case)—editorial comment				. 3	2	425
Profits in part payment of business, Shar	e of-	-ed	tori	al		
comment				. 2	-	339
Profits, The effect of fixed costs on, A. S. Ha Prospectuses of public companies — Behin					4	17
James Kilpatrick				0	2	237
Provincial News—Alberta				289,		
	28			280,		
	29	,	2009	2001		496
	30				201,	492
	31				56	128
	33		69.	149,		
	34		00,	220,		297
British Columbia	27					64
Billish Columbia	28			71	143,	
	30			1 1.5		432
	31					219
	32			50.	305,	
	33		70	150.		
	34			135,		
Mandaha			,	200,		
Manitoba	27					213
	28			00		364
	29 30			08,	156,	69
	31			E7	129,	
	32			01,	129,	133
	33				159	469
	34			917	374,	
				MI I		
New Brunswick	28					365
	29				74,	407
	30					432
	31				0.7.5	398
	34				217,	374
Nova Scotia	27			128,	290,	
	28					447
	29			74,	239,	
	31				130,	
	32					50
	34					218
Ontario	27					65
	28				209,	438
	29				150,	
	30			69.	266,	
	31				131,	
	32				203,	
	33					154
	34				136,	218
	- 1				,	

Provincial News—Continued		UME PAGE
Prince Edward Island	29	407
	31	398
	33	155
Quebec	27 65,	214, 437
	28 72	, 143, 280
	29	159, 239
	30	70, 432
	31	57
	32	51, 205
	33	70, 470
	34	61, 136
Saskatchewan	27	69, 131
	28	144, 280
		152, 159
	30	161
	31	59, 219
	32	134, 493
		230, 471
	34	138, 300
Provincial sales tax, A, E. C. Shaughnessy .		
Public accounts of Canada, The, George C. McI		
Publications received 27 216; 28 1		
Dublic debt and toy systems Bulletin on Con	31 403; 32 206 nadian 3	
Public debt and tax systems, Bulletin on Can Public debts of Canada—editorial comment.		
Public finance, C. A. Curtis		
Publicity, The light of—editorial comment		
Public office, Accountants in—editorial comm		
Public service in a democracy, Hon. J. L. Ils		
Public utility company, Some problems of acc		
gas or electric, G. Meredith Smith		3 179
Purchasing power? What is-editorial comm		225
Quebec notes-Audit of municipal accounts	32	4 292
Quebec notes—Moratorium Act of 1936		
Railway passenger travel—editorial comment		
Railway passenger travel, J. L. McDougall		
Real estate—problem re repossessed property		
Real estate taxes, The incidence of, George R. Relief since 1930, Federal government		
Relief rolls, Land settlement to reduce, G. R.		
Report writing, J. Fulton Camelford		
Report writing, Standards in-editorial comm		
Research studies-editorial comment		247
Reserves, Some academic doubts about secre	t, Ronald S.	
Edwards		479
Return on common stocks, The-editorial com		
Revenue, Dominion	27	
Richardson retires, A. P.		
Robinson Crusoe, bookkeeper, A. W. Currie		
Rowell Commission appointed		281
Royal Mail Steam Packet Company—editorial		
Russian unified state budget		
Russia, Raising capital in—editorial comment		428
Russia shipping gold		
Sales tax, A provincial, E. C. Shaughnessy		179
Salmon canning and branch accounting princ		004
plied to salmon cannery accounts, L. R. Sir	nclair 33	284

Saskatchewan and Alberta, A summary of the reports of the	VOLUME	PAGE
royal commissions on the natural resources of	27	188
Saskatchewan, The Province of, Montague W. Kynch		273
Scientific management	30	490
Scottish chartered accountants	30	340
Service, The meaning of-editorial comment	30	450
Shareholders, Loans to—case of The King v. Kussner	30	56
Shaw, W. H., passes	34	130
"Shinplaster" issue discontinued	27	207
Shipping companies, Changed conditions for-editorial com-		
ment	29	171
Shoe manufacturing business which operates its own retail		
outlets, Costing and control in a, Rutherford William-	00	-
son	32	81
Shoe manufacturing industry, The, Alex E. Pierce	27	418
Sinking fund, Subsidiary records of bonded indebtedness		
and relative, V. Randolph Clerihue	27	390
Smith honoured, President Sidney Earle (University of		
Manitoba)	30	489
Social credit-editorial comment	27	230
Social credit, James C. Thompson	30 115,	247
	27	434
Social insurance		
Howard	31	39
Solicitors' rules respecting accounts	30	151
"Solvency," The meaning of—a matter of terminology	31	6
Some observations on present conditions, Geo. C. McDonald	27	34
South Africa, The profession in	32	399
South Africa, The profession in—editorial comment	30	181
Soviet financial system. The D. C. Maggregor	31	173
Soviet financial system, The, D. C. Macgregor	29	190
Specialize, The right to, R. W. Hamilton		
Standard costs, A budget procedure through	27	330
State aid to industry in Great Britain	33	229
Statistical control of business activities, The, Philip H.	00	
Hensel	32	177
Steel industry, Promising developments in Canada's	33	391
Stiff, The late George Ussher—editorial comment		427
Stock brokers' accounts 34 64, 143, 223, 3		
Stock brokers' accounts—editorial comment	34	8
Stock dividends—editorial comment	34	70
Stock exchange audits, Public service in, W. E. Dunton		256
Stocks, The return on common—editoral comment	33	178
Stores, The control and valuation of, Cecil A. Ellis	31	425
Students' Department 27 72, 136, 217, 29	96, 367,	442
28 77, 147, 212, 2		
29 76, 162, 241, 33	30, 411,	501
30 74, 165, 269, 3	46, 435,	493
31 66, 140, 227, 30	01, 408,	483
32 61, 139, 211, 3		
33 79, 161, 238, 3	15. 397.	479
34 70, 148, 228, 30	08 381	455
Students' organization in Quebec—editorial comment		383
Students' society of Londonreferences thereto	27 3,	384
Succession duties—1937 amendments Ontario Succession	0.4	
Duty Act		121
Systems and fraudulent practices, Good, C. A. Ellis	34	355
Dealer Aubitones relication of Delitable and	an	404
Tariff—Arbitrary valuation of British goods	27	431
Tax and other government returns, Some thoughts on,	01	0.77

M	VOLUME PAGE	
Tax appeals are rare, Why—ed Taxation and the national incom		
Taxation, Dominion and province		
ing Alberta—	1935 amendments 27 121	
222002 000	1936 amendments 29 235	
	1937 amendments 31 114, 463	
	1938 amendments 33 221	
British Columbia-	1935, 1936, 1937	
	(no amendments)	
	1938 amendments 34 42	
Dominion—	1935 amendments 27 58	
	1936 amendments 29 137	
	1937 amendments 30 417; 31 114	
	1938 amendments 33 139	
Manitoba-	1935 (no amendments)	
	1936 29 236	
	1937 31 115	
	1938 33 222	
New Brunswick-	1935 (no amendments)	
	1936 amendments 29 310	
	1937 amendments 31 116	
	1938 amendments 33 223	
Nova Scotia-	1935 amendments 27 278	
	1936 amendments 29 310	
	1937 amendments 31 117	
	1938 (no amendments)	
Ontario-	1935 amendments 27 204	
	1936 amendments 28 438: 29 310	
	1937 amendments 31 117	
	1938 amendments 33 224	
Prince Edward Island-	1935 (no amendments)	
	1936 amendments 29 311	
	1937 amendments 31 119	
	1938 amendments 33 225	
Quebec-	1935 amendments 27 124	
	1936, 1937 (no amend- ments)	
	1938 amendments 33 227	
Saskatchewan-	1935 amendments 27 205	
Sublication was	1936 amendments 29 237	
	1937 amendments 31 120	
	1938 amendments 33 227	
Taxation for school purposes, W.	C. Keirstead 30 129	
Taxation in Manitoba, Mining,	J. P. de Wet 32 338	
Taxation in Maintoba, Mining, a	ng provincial (Quebec) 32 474	
Taxation, Memorandum respecti Taxation, No increase in rates of		
Taxation of mining companies,		
	nment	
Faxation overdone—editorial con Faxation, Property—editorial con	mment 32 421	
Faxation overdone—editorial con Faxation, Property—editorial con Faxation, Quebec corporation—e Faxation, The profession and—e	mment	

	OLUME	PAGE
Taxes—re refunds of business taxes paid by income tax-		404
payers to Ontario municipalities in 1936	31	464
Taxes, The incidence of real estate, G. R. G. Baker Tax evasions, Accountants and—editorial comment	32 33	443 176
Taxing capital distributions (The Crow's Nest Pass Com-	99	110
pany case)—editorial comment	28	93
Taxing powers, Provincial—reference to judgments of Su-	.20	30
preme court of Canada	32	383
Taxpayers, Complacent—editorial comment	34	90
Tax problem, A study of the-editorial comment	30	453
Tax provisions promote inefficiency? Why should - edi-		
torial comment	30	4
Tax returns, "Incidence" of (reference in The Saturday		
Evening Post)		131
Tax systems, Bulletin on Canadian public debt and		390
Terminology department		
	08, 309,	
33 75, 159, 2 34 67, 145, 225, 3		
Terminology department—editorial comment	31	5
Terminology is different, Accounting—humorous reference	34	212
Thanksgiving, Season of—editorial comment	31	315
Trade and prosperity, Expanding-editorial comment	31	423
Trade agreements, Reciprocal—editorial comment	33	411
Trade, Canadian foreign 27 63, 431; 28 361; 29 149, 492		284
Trade—economic and financial factors—editorial comment	32	222
Trade methods, German foreign	34	2
Trade, Removing barriers to—editorial comment	27 28	389
Trade restrictions, Removing—editorial comment Trade with South Africa, Canadian (1935)	28	159 361
Training and education—editorial comment		228
Train and education, Sidney E. Smith	27	235
Trust company accounting, M. W. Waddington	31	366
Trustees in bankruptcy, Licensing	33	308
Trustees in bankruptcy and secured and preferred cred-		
itors, Lewis Duncan	29	145
Trust funds, Safeguarding—references thereto 30 95, 1	51, 263,	423
Trusts, Fixed and flexible—editorial comment	33 27	5
Truths, Some homely—editorial comment	27	232
Tweedsmuir, Lord—reference to address of—on Bible—	~ 1	202
editorial comment	32	326
United States, Liabilities of accountants under Securities		
Act of 1933 of	29	135
United States, Problems of the profession in the, E. H.		
Wagner	31	320
United States, The profession in the, William C. Heaton	33	351
University accounting, Some problems of, J. E. Brower	28	304
War debt instalments	30	64
War debts, Background of the—editorial comment	34	245
War debts, Britain's unpaid—editorial comment	34	243 391
War, Some of the consequences of	33 28	391
Wheat a boon, Rust-proof—editorial comment	27	208
Wheat, Future prospects of—editorial comment		224
Wheat pools; 1929-1936, The Canadian, Arthur I. Bloomfield		232
Wheat problem, Canada's, G. R. G. Baker		270

	OLUME	PAGE
Wheat problem, The background of the, H. C. Grant	27	153
Wheat production costs, R. W. Gardner	34	165
Wills and executorships in the Province of Quebec, W. Roy		
Dillon	31	86
Wills-Disinheritance of dependents by testator-editorial		
comment	31	149
Working papers, Accountant's-editorial comment 2	8 383;	34 6
World Calendar, The—editorial comment	28	163
World commerce—editorial comment	34	94
World unemployment	27	360
Writers, Alberta Institute to encourage	33	144
Youth training	32	125

CONTRIBUTORS

	VOLU	ME PAGE
Abrams, George, Depreciation charges on the basis of		
business volume	27	344
Aitken, William, The Financial statements of grain ex-		
porters and shippers	.31	331
Allely, John S., Dominion-Provincial economic relations	34	202
Andrew, George C., Accounting for gold mining companies		236, 360
Angus, H. F., Paths to plenty—Economics		
Ashley, C. A., The auditor's report to the shareholders	34	
—see also "Book Reviews"		
Ashmore, M. L.—see "Book Review"	30	71
Baker, G. R. G., Canada's wheat problem	34	270
—Land settlement to reduce relief rolls	34	
-Recent Alberta legislation	29	
-The distribution of corporate assessments		021
for school purposes—Ontario	29	150
-The effect of debt legislation	33	
-The incidence of real estate taxes	32	443
Banks, E. Harold, Control exercised through the medium		
of the budget	30	285
-The system of internal check and its bearing		
upon the audit programme	28	189
-see also "Book Review"	30	72
Biggar, F. C., Monetary misconceptions	30	39
-Some aspects of currency inflation	29	40
Bloomfield, Arthur I., The Canadian wheat pools; 1929-1936	30	232
Bowman, F. A., Accounting for depreciation in telephone	-	
work Boyter, J. B.—see "Book Review"	29	112
	30	434
Briggs, Gordon, The archives of the Hudson's Bay Company	32	116
Brower, J. E., Some problems of university accounting —The accountant and industrial and public	28	304
relations	31	8
Brown, H. W., A method of recording and checking freight	33	450
Burke, T. Vincent, Investment trusts	30	19
zamo, z. Tamouni, arecomment tracto	-	1
Camelford, J. Fulton, Report writing	28	12
Cameron, Geo. F., Municipal budgeting with respect to		
urban municipalities	30	458
Cameron, James C., A study of costs in the packing in-		
dustry	28	428
Carr, Austin H. (Editor, THE CANADIAN CHARTERED AC-		
COUNTANT)		
-Editorial comment		
-Accountancy examinations of Canada	33	362
-Progress in accounting	33	121
Carter, Roger N., The administration of the income tax in		
Great Britain and Northern Ireland	32	466
Chambers, E. J., Alberta legislation relative to adjustment	00	450
and reduction of debts	29	470
Chan, Stephen, The supervision of accountants' reports	34	261
Charlesworth, J. L., Centralized control and decentralized	90	00
management	29	29
Chown, W. F., Other aspects of agricultural accounting	28	334
Clearibue, H. B., The accounts and audit of a fire insurance	91	401
Clapperton H D—see "Book Reviews" 27	34	401

v	OLUME	PAGE
Clerihue, V. Randolph, Accounting for revenue of time sales		
financing companies	30	476
-Subsidiary records of bonded indebtedness and relative sinking fund	27	390
	31	
—The accounts of an automobile distributor Close, John F., Some problems for the accountant in Russia		353
today	28	99
Cochrane, Geo. C., An address on the accounting profession	33	262
-Some observations on the profession	34	110
Cotter, W. H.,—see "Book Review"	32	406
Couchman, Charles B., Double entry thinking	29	368
Crate, Harold E., A financial and industrial survey	28	414
Crocombe, F. R.—see "Book Review"	30	164
Currie, A. W., Robinson Crusoe, bookkeeper	30	110
Cutforth, A. E., Balance sheets, their use, abuse and limita-	90	000
tions	30	202
Curtis, C. A., Public finance	34	348
Dalglish, K. W., Should the statutory form of the auditor's report to the shareholders be changed?—		
summary of round table discussion	33	453
Davidson, M. B., Accounting system for a subscription book		
company	32	8
Davis, Albion R., Inventory valuation and business profits—		
The case for a "stabilized" basis	32	93
Day, J. P., An economic review of 1936	30	143
-Currency stabilization	29	450
-The valuation of gold	30	408
—The world economic survey 1936-37—a review dePaula, F. R. M., Valuation of stock in trade or inven-	31	451
tories	30	466
de Wet, J. P., Mining taxation in Manitoba	32	338
Dillon, W. Roy, Wills and executorships in the Province		
Dilworth, R. J., The Companies Act, 1934 (Dominion) and	31	86
the amendments of 1935	27	408
-The Income Tax Act of Ontario 1936	28	441
Doe, Gilbert A., Revenue and expense statistics in a broker-		
age office	31	212
Duncan, Lewis, Trustees in bankruptcy and secured and		
preferred creditors	29	145
Dunning, Hon. C. A., Currency and credit in Canada	32	341
Dunton, W. E., Public service in stock exchange audits	27	256
Easterbrook, W. T.—see "Book Review"	33	78
Edwards, Ronald S., Some academic doubts about secret	00	
reserves	29	479
Elder, A. H.—see "Book Review"	30	344
Elliott, C. Fraser, The administration of the Canadian in-	00	900
come tax law	33	268
Ellis, Cecil A., The control and valuation of stores	31	425
—Good systems and fraudulent practices	34	355
England, Robert, The gods of the copybook headings	31	346
Fanshaw, A. J. J., Some thoughts on the balance sheet	29	346
Ferguson, W. S.—see "Book Review"	32	405
Ferrie, G. C., Basic inventory values for certain industries	30	124
Firstbrook, W. G., On the audit of executors' accounts	27	8
Fleming, A. Ian, Some aspects of investment trust adminis-		
tration in Canada	34	101

v		E PAGE
Foster, A. P.—see "Book Review"	30	345
Freeman, George R., Constructive accountancy Fricker, Eric, Bank of Canada—Notes on its organization	29	257
and accounting system	29	33
Gardner, Robert W., Marine insurance and average	34	11
-Wheat production costs	34	165
companies	34	92
Glassco, J. Grant, Business investigation	29	430
-Lawyers' accounts	31	19
Gordon, W. L., Income taxes, succession duties and other direct taxes in Canada, the United States		
and Great Britain	32	261
Personal income taxes and succession duties in Canada, Great Britain and the United	02	201
	30	397
Gow, J. T., A question of realized profits	33	60
Gracey, Robert D., High standard in the appearance, content and grammatical construction of ac-	00	00
countants' reports	32	372
Grant, H. C., The background of the wheat problem	27	153
	21	100
Greene, H. F., Technical preparation for accounting examinations	30 4	45, 503
Greenwood, K. E., Audit of brokerage houses-A system	00	00
devised to reduce the routine	32	20
-Hospital accounting-Departmental analysis	30	24
Hackett, W. T. G., The Australian recovery plan	28	18
Hallamore, A. S., The effect of fixed costs on profits	34	17
Halsey, Sir Laurence, The position of the public accountant	- 1	
in relation to business and government in		
Great Britain	23 3	53, 434
Hamilton, Mayne D., Canadian banking		75, 458
Hamilton, R. W., Income tax-A problem in ethics	28	118
-The right to specialize	29	190
Harder, Oscar H., Newspaper accounting	29	9
Hayman, G. E., The Income War Tax Act	27	315
Heaton, Wm. C., The profession in the United States	33	351
Hendry, J. R., Food cost accounting	31	154
Hensel, Philip H., Accounting and the business executive	28	123
-Accounting by tabulating machines	30	479
—Advantages and uses of budgets	30	11
	32	27
—Analysis of financial statements	27	400
-Corporate reports		
-Retail method of inventory control	30	223
-The statistical control of business activities	32	177
—see also "Book Review"	27	365
Herington, Harold P.—see "Book Review"	32	404
ment returns	34	27
Howard, Milton, Accounting as an aid to industry —Suggested system for a social welfare	29	183
agency—Accounts	31	39
-The accounts of a small oil refinery	34	247
Hunt, Irvin T., Accounts of a mortgage loan company	32	428
	0.0	0.40
Ilsley, Hon. J. L., Public service in a democracy	33	343
—The income tax division	32	120
Inman M K.—see "Book Review"	32	496

VOL	ME PAGE	2
Jamieson & Company, H. T. — see "Book Review" 23 Johnson, T. Harold, The fruit growing industry of Nova		
Scotia		
Jubien, Arthur E., Advertising agency accounting 36	383, 489	,
Keeping, G. P., International Railway Company v. The Niagara Parks Commission—An account- ant's point of view respecting depreciation 3:		
—see also "Book Reviews" 27 440	; 33 396	;
Keirstead, W. C., Taxation for school purposes 36	129)
Kellogg, Paul, Prepare tomorrow's statements today 3.	273	}
Kergan, James L., The irrigation problem in Alberta 28 Kettle, Russell, A few remarks on balance sheets and profit	284	
and loss accounts 3.	410)
Kilpatrick, James, Prospectuses of public companies-Be-		
hind the scenes	201	
control 33	3 414	į
-see also "Book Review" 33	55	5
Knox, Frank A., International accounts with special reference to Canada's balance of international		
payments	296. 384	i
Kynch, Montague W., The province of Saskatchewan 3.		
is fired, Montague W., The province of Sandacheada	210	,
Laing, Stanley B., Depletion in metal mines for income		
tax	328	3
Lattman, Walter, Some difficulties of export trade 32	2 257	1
Leonard, W. G., The financial records and statements of life		
insurance companies 30	364	è
Logan, H. A.—see "Book Review" 3.	139	į.
Lucas, W. L., Brewery accounts 33	97	
McCallum, John E., Agricultural marketing schemes and		
the Natural Products Marketing Act 28	342	2
McDonald, George C., Some observations on present [econ-		
omic] conditions 27	34	
-The public accounts of Canada 30	377	1
McDougall, J. L., Railway passenger travel 25	127	1
McKague, W. A., Economic design for building 30	34	
McQuarrie, Hon. J. H., The future of the profession of		
accountancy 27	117	
Macgregor, D. C., The Soviet financial system 33	1 173	,
Macintosh, William, Fund consciousness — A forgotten	1/3)
aspect of commercial accountancy 30	188	1
-The arithmetic of the grain trading account 34	326	1
Mackenzie, M. H. Wsee "Book Review" 36		
Mackintosh, W. A., The [economic] troubles of Europe 27		
Machinesia, W. A., The [economic] troubles of Europe		
Makin, F. Bradshaw, Problems of Britain's gold 33		
—The new technique of exchange control 31 Mapp, Kris A., Educating our students—What is our respon-	94	
sibility? 31	255	
-Some problems as between business and		
government	192	1
May, George O., Improvement in financial accounts 33 42,		
-Wider horizons [in accountancy] 30		
Maxwell, W. Russell, Credit		

	OLUM	ME PAGE
Moffet, Harold S., Accounting for an interurban motor coach company	32	160
Montgomery, Robert H., What have we done and how?— An address delivered at the fiftieth anniversary celebration of the American In-		
stitute of Accountants	31	374
Morgan, Henry, Holding companies accounts	28	268
Morrow, T. A., Accounts of executors and trustees (two instalments)	391	; 29 21
Mundie, J. Gray, Presidential address at 1935 annual meeting of The Dominion Association of	98	900
Chartered Accountants	27	280
Nichols, M. E., Our duty to the prairies	31	267
Chartered Accountants	33	251
Norman, H. G., Our profession—Quo vadis?	33	335
Osborne, J. A. C., Bank of Canada	28	195
Parton, John, (Editor, Terminology Department)		
—see also "Book Review"	34	221
Pettit, Holland—see "Book Reviews"		134, 402
Pierce, Alex. E., The shoe manufacturing industry Plumptre, A. F. W., The open market operations of the	27	418
Bank of Canada	33	421
Rapoport, M. L., Government regulation of motor transport Reid, William F., Oil royalties in Alberta	29 33	290 9
viewpoint	34	187
Rooke, George C., Economic problems of the prairie prov-		
inces	27	243
Ross, Douglas L., Bankruptcies and liquidations	30	305
Ross, Howard I., The auditor, the client and the public	32	229
Saddington, C. W., The dairy industry in Canada		
—butter	29	441
-cheese	31	204
-milk	28	423
-production records for dairy plants	29	103
Saunders, W. J., (Chairman, Magazine Committee, 1937 to date)		
Shaughnessy, E. C., A provincial sales tax	33	179
Shepard, A. B., Economic conditions in Canada—Presidential address at 1936 annual meeting of The Dominion Association of Chartered		
Accountants	29	211
-Municipal accounting and auditing	28	50
Shiach, Harold A., (Chairman, Magazine Committee, 1935- 1937)		
-Legislation affecting Ontario municipalities	28	438
-see also "Book Review"	28	76
Sinclair, L. R., Salmon canning and branch accounting		
principles as applied to salmon cannery		
	0.0	904

Smails, R. G. H., (Editor "Students' Department")	VOLUM	E PAGE
—Differential or marginal costs		256
-The balance sheet and the layman	. 29	362
—see also "Book Review"		293
Small, Gordon S.—see "Book Review"		409
Smith, Charles W., Accounting for returnable containers. Smith, G. Meredith, Some problems of accounting in a gas	8	17
or electric public utility company	. 28	179
—see also "Book Reviews" 31	133; 3	32 206
Smith, Sidney E., Training and education	9	235
public —The reaction of life insurance companies to)	442
the declining rate of interest		166
Squire, Fred E., Oil and gas well accounting		174
Stamp, Lord, The future of the accountant		344
Swift, Rowland, Depreciation allowance under the Income		205
War Tax Act	32	385
Thompson, James C., Social Credit		15, 247
Thompson, Robert R., Some suggested reforms to the Dom-		
inion Companies Act	31	188
-The debt of culture to commerce		48
-The development of the profession of ac-	01	464
counting in Canada—see also "Book Review"	34 29	171 407
Tory, William S., Accounting for municipalities with respect to unnegotiated debentures and de-	l.	401
benture principal and interest in default —The capital account section of a municipal	28	104
balance sheet		175
Towner, J. A., Municipal finance	32	170
Tweedsmuir, Baron, (John Buchan), Leisure	28	47
Waddington, M. W., Some observations by a newcomer to		
the gas industry	33	30
-Trust company accounting Wade, C. B., The Dominion Companies Act—respecting		366
the interpretation of section 83 (1)		6, 359
Wagner, E. H., Problems of the profession in the United		
Walker, C. E., Company legislation in regard to the ac-	31	320
quiring of initial capital —The conservation of the capital fund in the	31	31
interests of shareholders and creditors of the company	31	100
Willcox, Frank, Accounting system for gold mining com-	01	100
panies prior to production	28	316
Williamson, Rutherford, Costing and control in a shoe manufacturing business which operates its		
own retail outlets	32	81
Wilson, John A., Fixed asset appraisals and accounting	30	97
Winspear, F. G., Some aspects of agricultural accounting Winter, George E., Presidential address at 1937 annual meeting of The Dominion Association of	27	88
Chartered Accountants	31	247
Wynne, William H., The burden of obsolescence	30	312
Young, David—see "Book Review"	27	295



